1	ILLINOIS POLLUTION CONTROL BOARD
2	HEARING OFFICER: MS. CAROL WEBB
3	MIGUAEL & DEMDOCITIC on d
4	MICHAEL A. PETROSIUS and) DARLA G. PETROSIUS,)
5	Complainants,
6	-vs-) PCB 04-36
7	THE ILLINOIS STATE TOLL) HIGHWAY AUTHORITY,)
8)
9	Respondent.)
10	VOLUME II
11	The continuation of the hearing in the
12	above-titled cause, taken before Tamara Manganiello,
13	RPR, a notary public within and for the County of
14	Will and State of Illinois, at James R. Thompson
15	Center, Room 8-031, 100 West Randolph Street,
16	Chicago, Illinois, on the 6th day of December, A.D.,
17	2005, commencing at 10:00 o'clock a.m.
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1	APPEARANCES:
2	LAW OFFICE OF SCOTT J. DWORSCHAK, 1343 North Wells Street
3	Chicago, Illinois 60610 (312) 944-8200
4	BY: MR. SCOTT J. DWORSCHAK,
5	Appeared on behalf of the Complainants
6	
7	OFFICE OF THE ATTORNEY GENERAL, STATE OF ILLINOIS,
8	2700 Ogden Avenue Downers Grove, Illinois 60515
9	(630) 241-6800 BY: VICTOR F. AZAR,
10	ASSISTANT ATTORNEY GENERAL, TOLL HIGHWAY AUTHORITY,
11	Appeared on behalf of the Respondent.
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1 HEARING OFFICER WEBB: Good morning.

- We are continuing the hearing for PCB 04-36,
- 3 Petrosius versus Illinois State Toll Highway
- 4 Authority.
- 5 Mr. Dworschak, you may call your
- 6 next witness.
- 7 MR. DWORSCHAK: We call John Wagner.
- 8 HEARING OFFICER WEBB: Mr. Wagner,
- 9 would you please have a seat up here and the
- 10 court reporter will swear you in?
- 11 (Witness sworn.)
- 12 WHEREUPON:
- 13 JOHN WAGNER
- 14 called as a witness herein, having been first duly
- 15 sworn, was examined and testified as follows:
- 16 DIRECT EXAMINATION
- 17 By Mr. Dworschak
- 18 Q. Mr. Wagner, could you state your name
- 19 and spell it for the record, please?
- 20 A. John R. Wagner, W-A-G-N-E-R.
- 21 Q. And is it all right if I refer to you
- 22 as John?
- 23 A. Yes.
- Q. Could you give me a little bit about

- 1 your educational background?
- 2 A. I have a bachelor of science degree in
- 3 structural engineering from the Milwaukee School of
- 4 Engineering.
- 5 Q. And your work experience?
- 6 A. I worked for 20 years with the
- 7 Illinois Tollway -- the last 20 years. Prior to
- 8 that I worked 13 years in the private sector at a
- 9 consulting engineering firm as a design engineer,
- 10 construction engineer.
- 11 Q. And you've worked for the Tollway for
- 12 20 some years?
- 13 A. Yes, I have.
- 14 Q. And what positions have you held at
- 15 the Illinois Tollway?
- 16 A. I've worked my way through project
- 17 coordinator, through senior project engineer to
- 18 project manager.
- 19 Q. And you were the engineer in charge of
- 20 the Tri-State widening project that was conducted by
- 21 the Tollway in the early 1990s?
- 22 A. I was the project manager, yes.
- Q. Just so I don't have to say Tri-State
- 24 widening project again, it's okay if I refer to it

- 1 as the project?
- 2 A. Yes.
- 3 Q. Could you give us a brief scope of
- 4 what that project entailed?
- 5 A. The project consisted of basically
- 6 about 17 miles of the central Tri-State between
- 7 about 95th and the Kennedy Expressway and to the
- 8 north, which was basically to reconstruct the
- 9 existing three lanes of pavement and add a fourth
- 10 lane of pavement in each direction.
- 11 Q. And so the road, in laymen's terms,
- 12 was three lanes in each direction, you added a
- 13 fourth and rehabilitated some of the existing
- 14 roadway surfaces?
- 15 (Whereupon, an
- 16 interruption was had in
- 17 the deposition
- 18 proceedings.)
- 19 HEARING OFFICER WEBB: Mr. Wagner,
- 20 maybe you should turn that off.
- 21 THE WITNESS: Yes, I should.
- 22 HEARING OFFICER WEBB: Thank you.
- 23 MR. DWORSCHAK: Can you read the
- 24 question back to me?

1 (Whereupon, the requested

- 2 portion of the record
- 3
 was read accordingly.)
- 4 BY MR. DWORSCHAK:
- 5 Q. Is that correct?
- 6 A. That is correct.
- 7 Q. And could you give us, in ballpark
- 8 terms, the final cost of that project?
- 9 A. Best I can remember it must have been
- 10 around \$500 million.
- 11 Q. And did the Tollway board of directors
- 12 approve this project?
- 13 A. Yes, they did.
- 14 Q. And aren't all Tollway construction
- 15 contracts approved by the Tollway board of
- 16 directors?
- 17 A. Yes, they are.
- 18 Q. Now, you were manager of this project.
- 19 It was a large project. You, naturally, had a lot
- 20 of people that you were in charge of; is that
- 21 correct?
- 22 A. If you want to call it in charge of,
- 23 yeah.
- Q. You had a number of --

1 A. I administered a number of contracts.

- 2 Q. You had a number of engineers that
- 3 worked for the Tollway, either as employees or as
- 4 consultants, correct?
- 5 A. That is correct.
- 6 Q. Could you give the Court a brief
- 7 explanation of how the planning, designing and
- 8 building of this project proceeded?
- 9 A. Okay. As in most projects, you have
- 10 basically a three-phase operation. The first phase
- 11 is to do the planning, which involved most of the
- 12 collection of data, setting criteria, parameters.
- 13 Second of all is to take all of
- 14 those, develop a scope of work and then put it into
- 15 Phase Two, which is the actual design, identifying
- 16 and creating construction plans so that the project
- 17 can be built following all of the guidelines and
- 18 studies that have been done in Phase One.
- 19 Then contracts are awarded to
- 20 local contract bids to implement the construction of
- 21 those Phase Two design plans. And then Phase Three.
- Q. And because this is a \$500 million
- 23 project, the project itself was broken into several
- 24 sections and multiple contracts for ease of building

- 1 it, correct?
- A. For several reasons. Yes, that's
- 3 correct.
- 4 Q. But that's a correct statement; it's
- 5 broken up to make it easier to manage?
- 6 A. Well, to manage and to provide
- 7 opportunity for the industry to take on the work,
- 8 yes.
- 9 Q. Did the project include any new
- 10 interchanges?
- 11 A. I don't remember any new interchanges.
- 12 Oh, yeah, the one at 75th Street. That's correct.
- 13 Q. I'm going to show you Complainants'
- 14 Exhibit --
- MR. DWORSCHAK: Actually, Victor, I
- think that's one of our joint exhibits.
- 17 HEARING OFFICER WEBB: The photos?
- 18 BY MR. DWORSCHAK:
- 19 Q. Showing you Joint Exhibit No. 1, it's
- 20 an aerial photograph.
- 21 A. Okay.
- Q. Does that look familiar to you?
- 23 A. That is the interchange which you
- 24 identified, yes.

1 Q. So that is the 75th Street

- 2 interchange?
- 3 A. Yes.
- 4 Q. And that was built as part of the
- 5 Tri-State widening project?
- 6 A. That is correct.
- 7 Q. Okay.
- 8 MR. AZAR: Can you circle that? It's
- 9 not labeled on the map. Maybe you want to
- 10 label it so it's clear for the Board?
- 11 HEARING OFFICER WEBB: Yes. Please
- 12 do.
- MR. DWORSCHAK: I'll just write 75th
- 14 Street interchange next to it.
- MR. AZAR: Just circle what he's
- 16 talking about.
- 17 MR. DWORSCHAK: I'm circling the
- 18 entire interchange.
- 19 BY MR. DWORSCHAK:
- Q. Now, John, as the manager of
- 21 construction, are you aware of the circumstances in
- 22 which that interchange was built and the reasons why
- 23 it was built?
- 24 A. Obviously, studies had indicated that

1 traffic projections and growth in the area identify

- 2 the need to put an interchange in place in that
- 3 particular location.
- 4 Q. I'm showing you Complainants' Exhibit
- 5 No. 15 for display purposes. Would you take a look
- 6 at that document, John, please, and tell me when
- 7 you're ready.
- 8 (Witness peruses
- 9 document.)
- 10 THE WITNESS: Okay.
- 11 BY MR. DWORSCHAK:
- 12 Q. Does this document look familiar to
- 13 you?
- 14 A. I have seen it before, yes.
- 15 Q. Could you read the first couple of
- 16 lines there, like the five lines in the heading?
- 17 A. Full interchange, Tri-State Tollway,
- 18 294 at 75th Street, agreement among the Illinois
- 19 Department of Transportation, Illinois State Toll
- 20 Highway Authority and the village of Hodgkins.
- Q. Okay. And it would be a fair
- 22 assumption that this agreement was between those
- 23 three parties in order to build the 75th Street
- 24 interchange?

1 A. It was an agreement to make the

- 2 understanding of the sharing of responsibilities and
- 3 any involvement of any of the three parties within
- 4 the development and construction of that
- 5 interchange, yes.
- 6 Q. And it also includes sharing of costs?
- 7 A. I think there was some sharing of
- 8 costs in here.
- 9 (Witness peruses
- 10 document.)
- 11 BY MR. DWORSCHAK:
- 12 Q. I think if you look at Page 11, the
- 13 finances.
- 14 A. Page 11, yes. That's what I'm looking
- 15 at.
- 16 Q. Okay.
- 17 A. And it does show, yes, that there were
- 18 shared costs for this interchange.
- 19 MR. DWORSCHAK: I ask that
- 20 Complainants' Exhibit No. 15 be entered into
- 21 evidence.
- MR. AZAR: No objection.
- 23 HEARING OFFICER WEBB: Complainants'
- 24 Exhibit No. 15 is admitted into evidence.

1 (Whereupon, Complainants'

- 2 Exhibit No. 15 was
- 3 admitted into evidence.)
- 4 BY MR. DWORSCHAK:
- 5 Q. Now, John, referring you back to
- 6 the Joint Exhibit No. 1, which is a large aerial
- 7 photograph of the area, much larger than --
- 8 HEARING OFFICER WEBB: I don't think
- 9 that's 1. I think I put that note on the
- other -- it's Exhibit 3.
- 11 BY MR. DWORSCHAK:
- 12 Q. Exhibit 3. Referring you to Joint
- 13 Exhibit No. 3, would you agree, John, it's a larger
- 14 aerial view of the 75th Street interchange?
- 15 A. When you say a larger, you mean --
- Q. A step back?
- 17 A. Yes.
- 18 Q. Expanded. Okay.
- 19 A. Yes.
- 20 Q. And in this photograph I think we can
- 21 clearly see what's known as the UPS facility?
- 22 A. Yes.
- Q. And you're aware of that facility?
- 24 A. Yes, I am.

1 Q. Okay. And one of the reasons for

- 2 building that 75th Street interchange was to serve
- 3 the UPS facility that was built concurrent with it?
- A. Well, I could say yes, that it was to
- 5 facilitate the use of the UPS facility.
- 6 Q. I understand you're not from UPS, you
- 7 didn't build it, but you had knowledge --
- 8 A. Obviously, somebody --
- 9 Q. -- of its building while you were
- 10 building the Tri-State?
- 11 A. It's just as there are a number of
- 12 other developments in the area that created the need
- 13 for expanded traffic movement.
- Q. So there's a reasonable link between
- 15 the UPS facility and the 75th Street interchange?
- 16 A. Yes.
- 17 Q. And that UPS facility provides -- if
- 18 the UPS drivers access the Tollway, the Tollway
- 19 makes money off of it, correct?
- 20 A. Yes.
- Q. You charge tolls, you make money?
- 22 A. Exactly. They use the road, they pay
- 23 for it.
- Q. Okay. Going back to the designing and

1 construction of the Tri-State project, you testified

- 2 that you would work-up design plans?
- 3 A. (Nodding.)
- Q. And then you'd put them into contracts
- 5 for construction, and then you'd bid those contracts
- 6 out and individual private contractors would
- 7 actually build separate sections of the roadway?
- 8 A. That's correct.
- 9 Q. And, also, the Tollway would hire an
- 10 engineering firm to oversee those contractors,
- 11 correct?
- 12 A. That is correct.
- 13 Q. And what would that individual be
- 14 called?
- 15 A. Construction section engineer.
- 16 Q. And another layer of management, the
- 17 Tollway would have Tollway engineers that would be
- 18 in charge of those individual sections as well,
- 19 correct, Tollway employees?
- 20 A. Those Tollway employees would
- 21 administer those contracts.
- 22 Q. Right. So we had several layers of
- 23 management, several layers of people checking to
- 24 make sure other people are doing their work

- 1 correctly, that things are getting done, that
- 2 services are being paid for and of the like; is that
- 3 correct?
- 4 A. Exactly. Yes.
- 5 Q. And would it be -- has it ever
- 6 happened that while you were making -- actually out
- 7 there building the road that you came across
- 8 conditions or design problems that you had to change
- 9 on-site?
- 10 A. In any construction activity, there's
- 11 always opportunity that you can come across changed
- 12 conditions or unforeseen conditions.
- 13 Q. And sometimes that's a favorable
- 14 change and sometimes that's an unfavorable change;
- 15 is that correct?
- 16 A. It's, obviously, something that was
- 17 not addressed in the original design.
- 18 Q. And those type of problems, a list of
- 19 examples could be the soil conditions would be
- 20 different than what you thought, the drainage
- 21 conditions could be different than what you thought?
- 22 A. There's a wide variety of things that
- 23 could happen.
- Q. Could you name anything that maybe I

- 1 missed?
- 2 A. A number of things.
- 3 Q. Well, could you give me a couple that
- 4 are -- give me the most important types of problems
- 5 that you would encounter that I didn't mention.
- 6 A. Like I say, changed conditions.
- 7 Anything when you're working subsurface, you're only
- 8 taking a guess at what's below the top of the
- 9 ground. Okay? So what you're always looking is
- 10 there's possibilities of obstructions, types of
- 11 physical situations that are of nature, and then
- 12 there are man-made; utilities and all kinds of other
- 13 things that have been placed in the ground that were
- 14 never caught during the design. So there's always
- 15 situations that you're coming around. When you
- 16 start digging in the ground, you're going to come
- 17 across things that you may not have come across.
- 18 Those are the most common ones because they are out
- 19 of sight.
- Q. And in your 20 years-plus of
- 21 construction engineering expertise, it's not
- 22 uncommon to come across problems like that, correct?
- 23 A. No.
- Q. And that's standard? It's a big

- 1 project, a lot of things happen.
- 2 A. It's going to happen.
- 3 Q. So if you came across a problem like
- 4 this, what would you do to adjust for it?
- 5 A. Well, generally, you would identify
- 6 what the particular situation -- what the problem
- 7 was creating with the design and get all of that
- 8 information and return it back to the original
- 9 designer so that he could make the changes to his
- 10 design to accommodate this discovery or this changed
- 11 condition.
- 12 Q. And for the contractor on-site to make
- 13 a change, you need to give him permission in a
- 14 change order type document?
- 15 A. Well, the contractor doesn't change
- 16 it, the designer changes it and then we would create
- 17 a new work item for the contractor to perform that
- 18 changed condition.
- 19 Q. And if that change order changed his
- 20 contract, you would need to adjust his contract?
- 21 A. Generally, that's what you're doing is
- 22 that he had a contract to perform certain work and
- 23 now you're adding work to the contract, so yes.
- Q. And if you change the contract, those

1 change orders go back to the Tollway board for

- 2 approval or disapproval; is that correct?
- 3 A. Yes. Any time you change any
- 4 contract, the board is required -- has the needed
- 5 authorization to change the contract.
- 6 Q. Now, going back to the Tri-State
- 7 project again, were contracts for noise abatement
- 8 walls included within the scope of this project?
- 9 A. Yes, there were.
- 10 MR. DWORSCHAK: Give me a minute,
- John, to look for an exhibit.
- 12 HEARING OFFICER WEBB: Are you looking
- for the Respondent's exhibits?
- MR. DWORSCHAK: Yes.
- 15 (Brief pause.)
- 16 BY MR. DWORSCHAK:
- 17 Q. I'm showing you, John, Respondent's
- 18 Exhibit No. 14. Could you take a look at that for
- me for a minute and tell me when you're ready?
- 20 (Witness peruses
- 21 document.)
- THE WITNESS: Okay.
- 23 BY MR. DWORSCHAK:
- Q. Does that document look familiar to

- 1 you?
- 2 A. Yes.
- 3 Q. And it shows the final cost for the
- 4 noise wall for the Tri-State project; is that
- 5 correct?
- 6 A. It shows the final cost of a certain
- 7 type of noise wall. Not the total. There were
- 8 other types of noise walls on the project that were
- 9 built besides this particular contract. But this is
- 10 a contract with Prestress Engineering to put up
- 11 concrete -- precast concrete noise walls.
- 12 Q. And what was the cost of the concrete
- 13 noise walls?
- 14 A. You're really pushing me here today.
- 15 I should have brought my glasses.
- MR. DWORSCHAK: I'll give you a
- minute.
- 18 BY THE WITNESS:
- 19 A. Adjusted contract amount, \$11,318,000.
- 20 BY MR. DWORSCHAK:
- Q. So the contract spent \$11 million plus
- 22 for concrete walls, and in addition there were some
- 23 wood walls built by the Tollway?
- 24 A. Yeah.

1 Q. And you even had a section with

- 2 composite rubber and plastic?
- 3 A. Plastic walls, that's correct. There
- 4 were several different types of walls.
- 5 Q. And what was the -- and I know you
- 6 don't have the document in front of you -- basically
- 7 how many miles of noise wall were built in
- 8 conjunction with the Tri-State widening project?
- 9 And just give me what your estimate would be.
- 10 A. I really -- I don't really remember
- 11 what that was.
- Q. Would it be fair to say that --
- 13 A. Obviously, we put --
- 14 Q. -- between 15 and 20 miles of wall
- were put up?
- 16 A. I was going to say that. That's
- 17 probably a good guess.
- 18 Q. Okay. Now, John, as an engineer,
- 19 you're aware of how a noise wall should function or
- 20 how it's intended to function; is that correct?
- 21 A. I have an idea, yes. There are
- 22 different types of noise walls that perform
- 23 differently.
- 24 Q. That's right, but what I want to do is

1 talk about how, in general, a noise wall would

- 2 operate and things of that nature.
- 3 So in a noise generator, such as a
- 4 toll road, the vehicles on it generate different
- 5 types of noises, correct?
- 6 A. That's correct.
- 7 Q. And those types of noises are the
- 8 tires hitting the pavement?
- 9 A. Yes.
- 10 Q. The engine noise?
- 11 A. Yes.
- 12 Q. The exhaust, whether it's out of a car
- 13 exhaust or an exhaust of a semi?
- 14 A. Still can be considered engine noise,
- 15 yes.
- 16 Q. You also have noise of trucks hitting
- 17 bumps in the road; that kind of noise?
- 18 A. Again, it's pavement hitting -- I
- 19 mean, tires hitting the roads, yes.
- 20 Q. So would you agree with me that there
- 21 are several types of noises that are generated by
- 22 vehicles driving on the Tollway?
- 23 A. I think you've named most of them, but
- 24 yes.

1 THE COURT REPORTER: You need to let

- 2 him finish his question before you answer so
- 3 I can get it down. Thank you.
- 4 THE WITNESS: I'm sorry.
- 5 BY MR. DWORSCHAK:
- 6 A. In terms of noise abatement, where is
- 7 the best place to put a noise wall to reduce noise
- 8 coming from the roadway from -- I mean, reducing the
- 9 amount of noise coming from the roadway off the
- 10 roadway?
- 11 MR. AZAR: I'm going to object to this
- 12 question. There's no foundation as to his
- 13 knowledge of this. He testified he's a
- 14 structural engineer and worked as a
- 15 construction engineer. He hasn't articulated
- 16 any expertise in design and placement of
- 17 sound walls. I don't believe that's a fair
- 18 question to ask.
- 19 HEARING OFFICER WEBB: Would you like
- 20 to establish foundation?
- 21 MR. DWORSCHAK: I'll establish
- foundation.
- 23 BY MR. DWORSCHAK:
- Q. One of your jobs, John, during the

1 Tri-State widening project was overseeing a noise

- 2 wall contract installation, correct?
- 3 A. Uh-huh.
- 4 THE COURT REPORTER: Is that yes?
- 5 THE WITNESS: Yes.
- 6 BY MR. DWORSCHAK:
- 7 Q. And one of your jobs was attending
- 8 public functions for communities adjacent to the
- 9 Tri-State project to explain the noise walls to
- 10 them, correct?
- 11 A. Yes.
- 12 Q. So you answered questions from the
- 13 public about the noise wall placement and how the
- 14 noise wall, in general, would work, correct?
- 15 A. Only to the regard of deciphering the
- 16 construction plans to the people who were asking
- 17 questions.
- 18 Q. But you have a general knowledge of
- 19 the noise walls and, as an engineer, you have a
- 20 general knowledge of noise -- you're not a noise
- 21 expert. I never said you were.
- 22 A. And what does general knowledge mean?
- 23 I don't know.
- Q. Well, as an engineer, you oversaw the

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1 project. Part of the project was the noise wall
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- 2 installation and you had certain knowledge of how
- 3 that wall was designed and built, correct?
- 4 A. Yeah.
- 5 Q. So you have general knowledge of it?
- 6 A. Okay.
- 7 MR. AZAR: I don't believe that's
- 8 sufficient. I sense that he's having a
- 9 reluctance to testify to these questions
- 10 because these are design issues and that's
- 11 not his area of expertise. He never claimed
- 12 to be. He simply articulated what has been
- drawn down on the plans, but not how it was
- 14 designed. That's someone else's function. I
- don't think it's fair to ask him questions on
- 16 that design.
- 17 HEARING OFFICER WEBB: I'm not sure
- 18 how much he understands of it either. But
- 19 I'm willing -- if you'd like to ask him some
- 20 more questions.
- 21 MR. DWORSCHAK: Well, I think I've
- laid the foundation that he oversaw the noise
- 23 wall contracts. So he had a knowledge of
- that enough to approve a contract. He

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1 certainly wouldn't approve something he
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- doesn't know anything about.
- 3
 THE WITNESS: First of all, I didn't
- 4 approve it. Okay?
- 5 BY MR. DWORSCHAK:
- 6 Q. You oversee them?
- 7 A. Again, I only administered contracts.
- Q. John, we've established the Tollway
- 9 board approves them, not you. I'm not trying to say
- 10 you approve them.
- 11 HEARING OFFICER WEBB: Well, if I may
- 12 ask a direct question? Do you understand how
- the noise wall works? And understanding
- 14 you're not an expert, generally -- you're a
- scientist, you're an engineer -- do you have
- a basic understanding of the function of the
- 17 noise wall?
- 18 THE WITNESS: Yes.
- 19 HEARING OFFICER WEBB: Okay.
- 20 THE WITNESS: And that's the extent.
- 21 But to sit there and say that I was teaching
- or explaining to third people this particular
- design, I'm only reflecting what is shown on
- somebody else's design.

1	HEARING OFFICER WEBB: Okay. I don't
2	recall what your question was.
3	MR. DWORSCHAK: We were talking about
4	the types of noise coming from the Tollway,
5	how it was generated. We are now talking
6	about how a noise wall would function to
7	reduce that noise.
8	MR. AZAR: And then you were getting
9	beyond that to how it works while it's in
10	place and that's why I objected because
11	that's a design issue.
12	MR. DWORSCHAK: Okay.
13	HEARING OFFICER WEBB: Okay. Well, is
14	that what you asked, how it was decided where
15	it was placed?
16	MR. DWORSCHAK: I'm looking at my
17	notes.
18	HEARING OFFICER WEBB: Or would you
19	want to start over? Do you want to start
20	this line over?
21	MR. DWORSCHAK: Okay.

- 22 BY MR. DWORSCHAK:
- 23 Q. I believe I did ask what was the most
- 24 effective placement of noise walls and you feel

1 you're not qualified to answer that?

- 2 HEARING OFFICER WEBB: You do not
- 3 know?
- 4 THE WITNESS: No.
- 5 HEARING OFFICER WEBB: If you
- 6 don't know --
- 7 THE WITNESS: I don't know.
- 8 HEARING OFFICER WEBB: Okay.
- 9 BY MR. DWORSCHAK:
- 10 Q. In general terms, would it be better
- 11 to have the wall closer to the noise generator or
- 12 farther away from the noise generator?
- 13 A. Well, let me ask you this: What type
- of wall are you talking about?
- 15 Q. I'm talking about a noise wall.
- 16 A. And there are different types of noise
- 17 walls.
- 18 Q. Okay. I'm talking about a concrete
- 19 noise wall.
- 20 A. Yes.
- Q. And I'm saying is it better to have
- 22 the concrete noise wall closer to the noise
- 23 generator source or farther away from the noise
- 24 generator source?

1	MR. AZAR: I'm going to object to
2	this. He's asking for an opinion from a
3	professional engineer. I think he's
4	established he's not qualified. If he's
5	asking for a layman's opinion with some
6	knowledge in the area, that's different. I
7	think you have to make it clear to the Board
8	what kind of opinion he's eliciting if he's
9	asking for an opinion. It's clear he's
10	trying to use Mr. Wagner's P.E. status to
11	bolster an opinion that he's not comfortable
12	rendering as an engineer, but I think he's
13	asking for a layman's opinion.
14	HEARING OFFICER WEBB: Well, I agree
15	that he's not a layman, but I would suggest
16	that if you don't know, simply respond that
17	you don't know or you're not sure or you need
18	more information such as that's
19	acceptable.
20	THE WITNESS: Okay. Let me explain.
21	I mean, as I stated, there are always lots of
22	different types of designs and all designs
23	are project- or location-specific. And
24	depending on the types of wall that you're

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designing for, the conditions, you cannot
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- just make a general statement.
- 3 HEARING OFFICER WEBB: Well, can we --
- 4 (Simultaneous colloquy.)
- 5 THE WITNESS: To state that --
- 6 MR. DWORSCHAK: I'm going to move on.
- 7 THE WITNESS: -- this is where it
- 8 should be, everything is project-specific.
- 9 Okay?
- 10 HEARING OFFICER WEBB: Okay.
- 11 BY MR. DWORSCHAK:
- 12 Q. John, how did the Tollway determine
- 13 where the noise walls would be built on the
- 14 Tri-State project? How did you determine that?
- 15 A. We hired a firm to do studies which
- 16 identified the needs and the types and the locations
- 17 that barriers would need to be placed.
- 18 Q. And what was the name of that company?
- 19 A. Versar.
- 20 Q. And, in general terms, what did Versar
- 21 do to determine where noise walls should or should
- 22 not be placed on the Tri-State widening project?
- 23 A. Well, they used a method of setting
- 24 out doing physical evidence of putting out certain

1 receptors that would identify particular noise

- 2 levels as they existed prior to any of the
- 3 implementation of any changes to the situation. And
- 4 then used computer modeling based upon estimated
- 5 projections and a number of other information to put
- 6 into that modeling to come up with recommended
- 7 locations of putting -- locating barriers to reduce
- 8 the sounds to areas that were identified as needing
- 9 some type of compensation to reduce those projected
- 10 noise levels.
- 11 Q. Okay. Thank you. So, in general
- 12 terms, the Versar Company would create a computer
- 13 model, they would place projected traffic into that
- 14 model, and that model would generate a certain level
- 15 of noise, correct?
- 16 A. Yes.
- 17 Q. And then they would apply that
- 18 computer model to the topography of the Tri-State
- 19 widening project, correct?
- 20 A. You can say that, yes. Okay.
- Q. And then they determined from the
- 22 computer model where 67 decibels would -- a line of
- 23 67 decibels would be created from that computer
- 24 model based upon the topography of that area,

- 1 correct?
- 2 A. That's correct.
- 3 Q. And when that 67 decibel line came in
- 4 contact with a residence, that's when they
- 5 determined that a noise wall may be appropriate?
- 6 A. That's correct.
- 7 Q. And then once they determined the
- 8 noise wall would be appropriate, the next step was
- 9 to determine how high the wall needed to be to
- 10 reduce that noise, correct?
- 11 A. That's true. Yes.
- 12 Q. Okay. And the next thing they had to
- do was figure out where to put the wall, correct?
- 14 A. Well, putting the wall and determining
- 15 the height work together, basically.
- Q. But it's not simple to say you put an
- 17 eight-foot wall up and everything is good because it
- 18 depends where you put that wall, correct?
- 19 A. That's what I said, yes.
- 20 Q. So in areas where the roadway -- the
- 21 pavement is in relation the same as the adjacent
- 22 property, putting a wall in that area is a little
- 23 easier, correct, in terms of noise abatement? I'm
- 24 sorry. Let me rephrase that.

- 1 A. Please.
- Q. You have varying -- the road and the
- 3 adjacent property through the Tri-State widening
- 4 project area varies considerably, correct?
- 5 A. (Nodding.)
- 6 Q. There are places when the road is high
- 7 and the homes or adjacent properties are low, and
- 8 there's times when they're the same, and there's
- 9 times when the adjacent property is higher than the
- 10 road, correct?
- 11 A. Yes. You have all types of
- 12 conditions.
- 13 Q. That's right. So if you had an area
- 14 where the road was below the level of the adjacent
- 15 properties, the change in topography itself already
- 16 created some type of noise abatement, correct? You
- 17 had a variation, you had either a berm or you had a
- 18 change in height, correct?
- 19 A. I guess what I think you're asking is
- 20 is that you have to realize that you're trying to
- 21 abate the noise to some location. Okay? And,
- 22 basically, the best way to mitigate or abate this is
- 23 to put some type of construction between the source
- of the sound and the receptor of that sound.

1 So if the topography was that you

- 2 had where it was coming from and between it over
- 3 some type of a barrier, obviously, at that point,
- 4 the noise abatement was already in place. Okay?
- 5 Q. John, what --
- 6 A. I don't understand what you're trying
- 7 to --
- 8 Q. -- I'm trying to establish is that the
- 9 conditions and the elevations changed throughout the
- 10 project. And based upon several factors, the Versar
- 11 Company determined where the best place to put a
- 12 wall was based upon all those factors. It's not as
- 13 simple as saying everybody gets eight feet of wall,
- 14 correct?
- 15 A. Well, they basically made a model and
- 16 made recommendations about where and what types of
- 17 barriers -- that barriers should be put in place.
- 18 But that information was given to the designers who
- 19 had to then actually physically create the plans
- 20 that would interpret -- you know, that would try to
- 21 meet the findings of the study. They did not
- 22 basically say, this is what you had to do, they just
- 23 identified the need.
- 24 Q. And were all the recommendations of

1 the Versar Company incorporated into your actual

- 2 final design and construction plans?
- 3 A. I think they were, yes.
- 4 Q. Did you or the Tollway ever make any
- 5 changes to the Versar recommendations that you're
- 6 aware of?
- 7 A. No. We would not -- we hired them.
- 8 We don't have any expertise to change them.
- 9 Q. Now, John, are you familiar with the
- 10 subject of today's hearing?
- 11 A. Just based upon what was in the
- 12 deposition.
- Q. Do you know we're here for a property
- 14 located in Countryside that had a complaint about
- 15 noise from the Tollway?
- 16 A. That's my understanding, yes.
- 17 Q. And let me show you, again, Joint
- 18 Exhibit No. 3. I think you saw this before. This
- 19 is the -- another aerial shot, the 75th Street
- 20 interchange. And you can see the circle here,
- 21 that's the property in question for today's hearing.
- 22 A. Okay.
- Q. Does that give you a little
- 24 familiarity with the area?

- 1 A. Yes.
- Q. Have you ever been to that residence?
- 3 A. Have I ever been to that residence?
- 4 Q. Yeah.
- 5 A. No. I can't really say that I have.
- 6 Q. But that section of the Tri-State
- 7 you're very familiar with?
- 8 A. I'm familiar with all of the
- 9 Tri-State, yes, since I've looked at the plans.
- 10 Q. John, I'm showing you Complainants'
- 11 Exhibit No. 16 for exhibition purposes. Could you
- 12 take a look at that, please?
- 13 (Witness peruses
- 14 document.)
- THE WITNESS: Okay.
- 16 BY MR. DWORSCHAK:
- 17 Q. Does that document look familiar to
- 18 you?
- 19 A. It looks like it's a sheet out of one
- 20 of our --
- 21 Q. I think, John, if you go through it
- 22 you'll have the actual cover sheet. They're a
- 23 little bit out of order, but does that help you?
- 24 A. Okay.

1 Q. Can you read the title of the

- 2 document, please?
- 3 A. It says the Illinois State Toll
- 4 Highway Authority, furnish noise abatement wall,
- 5 Station 1090 to Station 2297+23.
- 6 BY MR. DWORSCHAK:
- 7 Q. And this is a type of contract
- 8 document you're familiar with?
- 9 A. Yes. This is a title sheet that's
- 10 typical of many of our construction plans.
- 11 Q. And I'm aware that it's been a number
- 12 of years since that was built, but you remember this
- 13 project, correct?
- 14 A. Yes.
- 15 Q. And this document is a fair
- 16 representation of that contract?
- 17 A. Yes.
- 18 MR. DWORSCHAK: Your Honor, I ask that
- 19 Exhibit No. 16 be entered into evidence.
- MR. AZAR: No objection.
- 21 HEARING OFFICER WEBB: Exhibit 16 is
- admitted.
- 23 (Whereupon, Complainants'
- 24 Exhibit No. 16 was

1 admitted in to

- 2 evidence.)
- 3 BY MR. DWORSCHAK:
- Q. Now, John, I'm going to ask you to go
- 5 through this document with me, so bear with me.
- 6 A. Okay.
- 7 Q. What I'd like to do is determine the
- 8 conditions next to the property in question as I
- 9 showed you from Joint Exhibit No. 3 as it relates to
- 10 the contract.
- 11 A. Uh-huh.
- 12 Q. If you'll notice here, you'll see the
- 13 ramp coming from the 75th Street interchange onto
- 14 the Tri-State main line. Does that show a
- 15 resemblance to the page in Exhibit 16 that you're
- 16 looking at?
- 17 A. Yes. I would say they're the same
- 18 location.
- 19 Q. Okay. And could you help me -- I know
- 20 the Tollway not only uses mile markers, but being
- 21 more specific, you use what's called station
- 22 numbers, correct?
- 23 A. Yes, we do.
- Q. And station numbers are a more

1 accurate way of determining the roadway's position

- 2 for construction and other types of activities,
- 3 correct?
- 4 A. Yes. It's a good reference point.
- 5 Q. Could you help me -- the property in
- 6 question is circled here, which is the same as I
- 7 circled on Exhibit No. 3.
- 8 A. Okay.
- 9 Q. Joint Exhibit No. 3.
- 10 A. Uh-huh.
- 11 Q. Could you tell me the station number
- 12 that's closest to the property in question?
- 13 A. I would say it's about --
- 14 Q. 1345-ish, in there?
- 15 A. I would say about 1347 probably is the
- 16 closest.
- 17 Q. All right. Now, I'll give you a
- 18 minute. Looking at this contract, this Exhibit
- 19 No. 16, you can determine where the wall was built
- 20 in this area, as well as its height, correct?
- 21 A. From this plan?
- 22 O. No. There's other documents in this.
- 23 A. Okay.
- Q. And is that true?

1 A. Well, let me look to see what other

- 2 plans we have in here.
- Q. All right.
- 4 (Witness peruses
- 5 document.)
- 6 BY THE WITNESS:
- 7 A. What did we say, 1347? It would be
- 8 Station 1347.
- 9 BY MR. DWORSCHAK:
- 10 Q. Okay. So that would tell you the
- 11 height of the wall? What is that page showing you?
- 12 A. Are you referring to the height of the
- 13 wall or the top of the elevation of the wall?
- Q. Well, I'll ask you both. I want to
- 15 make sure we're on the right page.
- 16 A. I just want to make sure I'm answering
- 17 the right question.
- 18 Q. This page of the exhibit helps you
- 19 determine what?
- 20 A. Well, actually this particular project
- 21 that you've done is to furnish wall.
- 22 Q. Okay.
- 23 A. So this was the basis that the
- 24 contractor had to do to provide wall to fill in the

- 1 area that is shown in here.
- Q. Okay. And then according to this
- 3 contract, what was the height of the wall installed
- 4 near Station Number 1347?
- 5 A. Based on this, this shows a proposed
- 6 grade at the noise wall. And if we're looking at
- 7 1347, it looks like we're just at about elevation
- 8 six. Probably it looks like about 624 and a half.
- 9 According to this here, this shows to be at around
- 10 638. So we're talking about a 13 -- I would say
- 11 it's about a 13-foot high wall.
- 12 Q. Okay. And if you move a little bit to
- 13 the left, the next section of roadway -- next
- 14 section of wall, what is the height of this section?
- 15 A. Okay. That, again, it looks like at
- 16 that point it's about 621 to 635, so it's about
- 17 14-foot.
- 18 Q. The wall itself?
- 19 A. Yeah.
- 20 Q. Now, this document also determines
- 21 what's called a profile grade, correct?
- 22 A. Yeah.
- Q. And what is a profile grade?
- 24 A. A profile grade in this particular

1 case is the grade that is the profile that's been

- 2 identified along the pavement -- the edge of the
- 3 pavement.
- 4 Q. So that's basically the height of the
- 5 pavement, correct?
- 6 A. At that location.
- 7 Q. At that location?
- 8 A. Yes.
- 9 Q. Okay. And the difference between the
- 10 profile of grade and the height of the wall at this
- 11 location is what?
- 12 A. The height -- you want the difference
- 13 in height?
- Q. We talked about the height of the
- 15 wall. Now we're talking about the height of the
- 16 wall in relation --
- 17 A. To the roadway?
- Q. -- to the roadway?
- 19 A. Okay. And according to this, go back
- 20 to 1347, it shows at about 632 to 638, so that's
- 21 about eight feet.
- Q. Okay. And if you move further to the
- 23 left to Station 1345, do you see that?
- A. Uh-huh.

1 Q. And would it be fair to say that the

- 2 profile grade and the wall height are meeting at
- 3 that spot?
- 4 A. They're about the same elevation at
- 5 about 1345.
- 6 Q. And for a little bit there actually
- 7 the profile grade is higher than the wall?
- 8 A. It really doesn't show that.
- 9 Q. If you look at the line -- I'm looking
- 10 at profile grade and see that line right there
- 11 (indicating)?
- 12 A. Maybe for about a foot.
- 13 Q. Okay. And then for several distances
- 14 they're even. You can't even tell the difference
- 15 between the wall height and the road itself?
- 16 A. Okay.
- 17 Q. Correct?
- 18 A. That's what it shows.
- 19 Q. Okay. John, I'm showing you
- 20 Complainants' Exhibit No. 7 (sic) for exhibition
- 21 purposes. I'll give you a minute to take a look at
- 22 that document.
- MR. AZAR: Seventeen maybe?
- 24 MR. DWORSCHAK: I'm sorry. Seventeen.

1 (Witness peruses

- document.)
- 3 THE WITNESS: Okay.
- 4 BY MR. DWORSCHAK:
- 5 Q. Does that document look familiar to
- 6 you?
- 7 A. Yes.
- 8 Q. And what is that document?
- 9 A. It looks like it's part of a table
- 10 that came out of the Versar study even though it
- 11 doesn't say anything -- doesn't indicate Versar on
- 12 it. But it's a type of study that was in the Versar
- 13 study.
- Q. And that's the type of study we talked
- 15 about earlier in your testimony about how Versar
- 16 determined and then recommended various wall
- 17 heights; is that correct?
- 18 A. Uh-huh.
- 19 MR. DWORSCHAK: Your Honor, I move
- that Complainants' Exhibit No. 17 be admitted
- into evidence.
- MR. AZAR: No objection.
- 23 HEARING OFFICER WEBB: Exhibit 17 is
- admitted.

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1 (Whereupon, Complainants'
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- 2 Exhibit No. 17 was
- 3 admitted into evidence.)
- 4 BY MR. DWORSCHAK:
- 5 Q. Now, John, referring you to the
- 6 station numbers we were talking about earlier, can
- 7 you find the 1345 vicinity for me on this?
- 8 (Witness peruses
- 9 document.)
- 10 BY MR. DWORSCHAK:
- 11 Q. Would it be fair if I pointed it out
- 12 to you?
- 13 A. Okay.
- Q. So there's a chart on this,
- 15 Complainants' Exhibit No. 17, which exhibits the
- 16 area of 1345 in relation -- in terms of this
- document, it says between 1362 and 1343; is that
- 18 correct?
- 19 A. Yes.
- 20 Q. Okay. And what is the recommended
- 21 wall height above the road on this document?
- 22 A. It hasn't --
- MR. AZAR: Objection to that
- characterization. That is not what it says.

- 1 BY THE WITNESS:
- 2 A. That isn't what it says.
- 3 BY MR. DWORSCHAK:
- 4 Q. Well, no. It says, barrier height
- 5 above road in feet, correct?
- 6 A. Yeah. But it also states that --
- 7 there's a little asterisk on there. It says barrier
- 8 height above road --
- 9 Q. Just read what it says.
- 10 A. It says 18.
- 11 Q. And there's an asterisk next to it,
- 12 correct?
- 13 A. That is correct.
- Q. Okay. So, in general terms, that
- 15 means the wall height should be 18 feet above the
- 16 road at this location -- let me finish.
- 17 A. Okay.
- 18 Q. But there is an asterisk, right?
- 19 A. Yes.
- 20 MR. AZAR: I'm going to object again.
- 21 That is not what the document says. It says
- 22 barrier height, not wall height. If he wants
- 23 to ask him about what the barrier height
- should be, that's -- he's starting to put

words into the document that aren't there.

- THE WITNESS: That's correct.
- 3 BY MR. DWORSCHAK:
- Q. Okay. What is the difference between
- 5 barrier height and wall height?
- 6 A. Again, I don't understand, myself, if
- 7 you're talking the actual physical height of the
- 8 wall or the relative elevation of the top of the
- 9 wall.
- 10 Q. I believe I'm talking about the --
- 11 A. I mean, it's --
- 12 Q. -- the elevation. I believe this
- 13 document helps the Tollway or recommends to the
- 14 Tollway how much barrier should be between the road
- 15 and the adjacent properties, whether in terms of
- 16 wall height or a combination of wall height and
- 17 terrain; would that be correct?
- 18 A. Not necessarily.
- 19 Q. And where am I wrong?
- 20 A. As I stated, there is information
- 21 that's not shown on here. You're just looking at a
- 22 table. You need to have an interpretation of the --
- 23 there should be an explanation of all of this.
- Q. Okay. John, I'm going to go back to

- 1 your deposition testimony.
- 2 A. Okay.
- 3 MR. DWORSCHAK: Page 23, Victor.
- 4 BY MR. DWORSCHAK:
- 5 Q. And this same kind of discussion came
- 6 out in your deposition, correct?
- 7 A. Okay.
- Q. And we were looking at that time, as
- 9 well, what that asterisk represented, correct? Do
- 10 you remember that?
- 11 A. I don't remember that, no.
- 12 Q. All right. I'm going to read my
- 13 question to you and then your answer.
- 14 A. Okay.
- 15 Q. I asked you: Perhaps could you look
- 16 at the document -- since you have the original
- 17 document, could you look and see if you can find
- 18 what the asterisk may reference? And your answer
- 19 was: Total barrier height above road needed a
- 20 25-foot barrier, equals a ten-foot barrier on a
- 21 ten-foot right-of-way or a 50-foot higher
- 22 right-of-way will achieve similar results.
- Do you remember saying that?
- 24 A. I don't think that's something I would

1 say. I would have probably been reading that from

- 2 something, I would assume, because I wouldn't know
- 3 what that means other than an asterisk would have to
- 4 have a definition, and I wouldn't be able to come up
- 5 with that. I would have to have read what that
- 6 means.
- 7 O. Okay. And we went on further.
- 8 MR. DWORSCHAK: Page 24, Victor.
- 9 BY MR. DWORSCHAK:
- 10 Q. I asked you: Could you give me an
- 11 explanation based upon your expertise what, in fact,
- 12 it means? And your answer was: What it means is
- 13 that it has nothing to do with the height above the
- 14 roadway. It just indicates that the elevation
- 15 identified can be achieved by a combination of wall
- 16 height plus the elevation of the ground at the
- 17 location where the wall goes in, meaning if the
- 18 ground elevation is where they're putting the wall
- 19 in it means the elevation that is recommended at the
- 20 height of the barrier, no wall is necessary.
- Now, I know that was a little bit
- 22 confusing. I'm reading your words. So I went on
- 23 and -- I'm continuing on the same page. I said:
- 24 And correct me if I'm wrong, in laymen's terms, if

1 you had a 12-foot barrier at this location above the

- 2 roadway surface, you would only require an
- 3 additional six feet of noise wall to reach the
- 4 18 feet recommended; is that correct:
- 5 A. Okay. So what did I say? I said
- 6 if --
- 7 Q. Well, I know it's difficult. I'm
- 8 going to let you read this. I know it's difficult
- 9 for you to hear me talk and try to understand. So
- 10 I'm going to give you a minute to refresh your
- 11 memory.
- 12 A. Where are we looking?
- 13 Q. That was the last question I read and
- 14 that was your answer (indicating).
- 15 Let me know when you're
- 16 comfortable.
- 17 (Witness peruses
- 18 document.)
- 19 THE WITNESS: Okay.
- 20 BY MR. DWORSCHAK:
- 21 Q. So further on in your testimony I
- 22 asked you: So the asterisk is just saying that a
- 23 combination of factors can reach an 18 feet
- 24 mitigation? And your answer was: That's that.

1 And I further went on to say: But

- 2 18 feet of mitigation is required; is that correct?
- 3 And you answered: I would have to say that's
- 4 probably what it says there, yes.
- 5 A. Okay. As I'm stating, I'm just
- 6 looking at this, no expert on it, I'm interpreting
- 7 what it stated. It shows an asterisk. There is a
- 8 comment here that says, switch from shoulder to berm
- 9 at right-of-way. Okay? So that would generally
- 10 give you the indication that it's a combination of
- 11 the wall height plus the berm height.
- 12 Q. And earlier in this testimony we went
- 13 through the wall that you put in, and I believe your
- 14 comments were between 13 and 14 feet of wall,
- 15 correct?
- 16 A. Yes.
- 17 Q. And in your testimony we also talked
- 18 about the profile grade. And we showed that at
- 19 times the profile grade was actually above the wall,
- 20 other times it was equal to the wall, other times it
- 21 was slightly below the wall.
- 22 A. Okay.
- Q. Is that correct? Is that what you
- 24 said in your testimony?

- 1 A. Yes.
- 2 Q. Okay.
- 3 A. As I interpreted the plan --
- 4 Q. Okay.
- 5 A. -- that you showed me, yes.
- 6 Q. So do you believe, based upon that
- 7 testimony, that the Tollway installed 18 feet of
- 8 mitigation in the area in question?
- 9 A. I'm only saying we installed what our
- 10 designer told us to install. You're asking me to
- 11 interpret the design and I'm only telling you what I
- 12 read in the study. Okay? What you're -- I can't
- 13 speak for the designer.
- Q. And I'm not asking you to.
- 15 A. Well, you're asking me what it shows
- on here and I'm just telling you that's all I can
- 17 see. I've read the plans that somebody else
- 18 designed. Okay?
- 19 Q. And I'm asking you to interpret
- 20 documents that were submitted to the Tollway to
- 21 assist you in building the noise wall, then I asked
- 22 you how the Tollway built the wall. We looked at
- 23 the contract. And I asked you where that wall
- 24 height was. That's what my questions were.

1 A. And I'm only repeating what I see on

- 2 the plans or the documents that you show me.
- 3 Q. And I understand that. I'm asking
- 4 you: Do you believe that based upon the
- 5 recommendations from Versar did the Tollway build in
- 6 the area in question from Station Number 1345 what
- 7 was recommended?
- 8 A. No. I am going by we built what the
- 9 designer --
- 10 Q. It's a yes or no question, John.
- 11 A. You asked me and I'm interpreting that
- 12 we built what the designer said we should build. We
- 13 didn't build what Versar said we were supposed to.
- 14 We're supposed to build what the designer said we
- 15 were to build.
- 16 Q. But earlier in your testimony you told
- 17 me that Versar made recommendations and you weren't
- 18 aware of any changes you made to that and you built
- 19 what they recommended.
- 20 A. No. I said the designer used their
- 21 study to come up with their design.
- 22 I'm hoping that somebody
- 23 understands. I did not -- we did not use Versar for
- 24 the design, we used it for the basis for the design.

1 And you're showing me plans of what we built. Okay?

- 2 And we built it to what was shown in the plan.
- 3 Q. And earlier -- and I'll have her go
- 4 back if we need to. I asked you: Based upon the
- 5 process, Versar made recommendations as to the
- 6 location and height of the noise wall, correct? And
- 7 you said, yes. And these conditions were
- 8 incorporated into the roadway design plans? You
- 9 answered yes.
- 10 A. Yes.
- 11 Q. So where was the change?
- MR. AZAR: I'm going to object. The
- problem I have with this line of questions is
- he's trying to get Mr. Wagner to say the
- design was improperly done. That's what he's
- trying to do in a roundabout way. He refused
- 17 to do that because he didn't design it and
- doesn't have the competency to testify to
- 19 that.
- 20 If he wants to do an attack of the
- design, which is what he's trying to do, he
- 22 should have hired an expert to attack the
- 23 design. He's trying to get someone who
- 24 managed the construction project to attack

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the design based on planning documents, and I
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- don't think that is a proper foundation to
- 3 attack the design. That's ultimately what
- 4 he's trying to do and Mr. Wagner is saying
- 5 I'm not going to do that.
- 6 HEARING OFFICER WEBB: Well, I think
- 7 that the question really goes to Mr. Wagner's
- 8 personal opinion and does he believe. He's
- 9 not stating -- asking him for the fact of
- 10 whether this was done, but do you believe it
- 11 was done and what is your personal opinion?
- 12 You're an engineer. We know you're not the
- designer. You clearly established that. But
- 14 you're a man of science, you're an engineer
- and you've looked at these plans. What is
- 16 your personal opinion? I think that's the
- 17 question that's been asked several times.
- 18 BY MR. DWORSCHAK:
- 19 Q. That's correct.
- 20 A. And I have stated that I -- to the
- 21 best of my knowledge, that the designer utilized the
- 22 Versar study and met the recommendations that were
- 23 provided by Versar.
- 24 HEARING OFFICER WEBB: So you believe

1 the recommendations were met? Is that

- 2 your --
- 3 THE WITNESS: I am saying that I would
- 4 assume that the designer did meet those.
- 5 Yes.
- 6 BY MR. DWORSCHAK:
- 7 Q. Are you aware of any changes to the
- 8 noise wall that the Tollway made during -- before or
- 9 during the construction of the Tri-State widening
- 10 project?
- 11 A. What kind of changes?
- 12 Q. Okay. You said that Versar developed
- 13 where the wall should be, the designer took those
- 14 recommendations and gave you a product where they
- 15 thought walls should be.
- 16 A. That is correct.
- 17 Q. And the Tollway, once they received
- 18 those documents, did they make any changes to it?
- 19 A. We would not make changes to the
- 20 document. The designer would make them because we
- 21 paid for the design. The designer would have
- 22 to make the changes.
- Q. But the question was: Did the Tollway
- 24 make changes?

- 1 A. No.
- Q. And, obviously, your answer is no
- 3 then.
- 4 A. No.
- 5 Q. John, after the completion of the
- 6 Tri-State widening project, what was your next job
- 7 at the Tollway? Were you manager of construction?
- 8 A. Yeah. I continued providing the same
- 9 services I did before, just at a different location
- 10 on the system.
- 11 Q. And as manager of construction, all
- 12 roadway contracts would be under your jurisdiction?
- 13 And say you approved them, they'd go through your --
- 14 A. That's what I did. We administered
- 15 construction contracts, yes.
- 16 Q. And noise wall contracts on the
- 17 roadway are construction contracts, right?
- 18 A. That's correct.
- 19 Q. Okay. I'm showing you Complainants'
- 20 Exhibit No. 14. I'll give you a minute to take a
- 21 look at that document, John.
- 22 A. Okay.
- Q. Tell me when you're ready.

1 (Witness peruses

- 2 document.)
- 3 THE WITNESS: Okay.
- 4 BY MR. DWORSCHAK:
- 5 Q. Does this document look familiar to
- 6 you, John?
- 7 A. Not really. I mean, it's a Tollway
- 8 document -- I mean, a set of plans.
- 9 O. It's a construction document that
- 10 would go through your jurisdiction as the Tollway's
- 11 construction manager, correct?
- 12 A. I guess. It shows that it was issued
- 13 for construction on July 1st of '98.
- 14 Q. And on July 1st of 1998 you were
- 15 manager of construction for the Tollway?
- 16 A. I guess I was.
- 17 Q. And I'm aware that you handled
- 18 hundreds of contracts as the manager of
- 19 construction, so I'm aware that you may not remember
- 20 every single one when they're shown before you.
- 21 A. Okay.
- Q. So that's why I gave you a minute to
- 23 take a look at it.
- 24 Could you do me a favor and just

1 read the title of the document, what the contract

- 2 consists of? It's on the front page there.
- 3 A. Okay. Sure. It says, Illinois State
- 4 Toll Highway Authority, noise abatement walls,
- 5 contract MIP-97-5500, issued for construction
- 6 July 1st, 1998, East-West Tollway, milepost 148.1 to
- 7 milepost 148.9, which is also interpreted as Station
- 8 7655+87 to Station 7695+28. And then also a noise
- 9 abatement wall for the Tri-State Tollway, milepost
- 10 25.5 to milepost 29, southbound Tri-State at 31st
- 11 Street, southbound Tri-State at 55th Street.
- 12 Q. And based upon your reading of that
- 13 contract, would it be fair to assume that this was a
- 14 contract for two pieces of noise wall to be
- installed on the Tollway?
- 16 A. It looks about three sections of wall,
- 17 yes.
- 18 Q. Three sections. And are you aware of
- 19 the reason for those walls being put up?
- 20 A. No.
- Q. Are you aware that there was a Versar
- 22 study done before you put these walls up?
- 23 A. I don't know.
- Q. And are you aware of any accidents

1 that may have happened in those areas that may have

- 2 required a noise wall?
- 3 A. No, I can't -- I don't.
- 4 Q. And if I could refer you to certain
- 5 pages. Hold on here. Let me look at my notes.
- 6 (Brief pause.)
- 7 BY MR. DWORSCHAK:
- 8 Q. John, I'll refer you to Page 7 of the
- 9 document -- I'm sorry, 15. Could you explain -- or
- 10 I'll tell you what, I'll read it for you. This
- 11 says, drawing 15 of 67 for contract MIP 97-5500 and
- 12 it shows -- strike that. Here we are. Okay.
- 13 I'm looking at drawing 22 of 67,
- 14 contract MIP 97-5500, noise abatement wall plan at
- 15 31st Street; is that correct?
- A. Okay. Uh-huh.
- 17 Q. And does that depict the wall that was
- 18 put in at 31st Street?
- 19 A. I would assume it did, yes.
- Q. And would that show where the wall was
- 21 added?
- 22 A. It showed where --
- 23 Q. Put in?
- A. -- it was installed, yes.

1 Q. Okay. And does that page also depict

- 2 that there was an existing noise wall there at the
- 3 time, as well?
- 4 A. I can't tell from this drawing if
- 5 there was an existing wall where that wall was at.
- 6 Q. No. But there was -- in terms of this
- 7 document, there's a line that says existing noise
- 8 wall?
- 9 A. Exactly.
- 10 Q. And it looks like there was an add-on
- 11 piece; is that a fair assumption?
- 12 A. That I'd agree with, yes.
- 13 Q. All right. And you stated earlier you
- 14 don't know the reason why this additional piece was
- 15 put on?
- 16 A. No
- 17 Q. John, I will show you Complainants'
- 18 Exhibit No. 5. This exhibit depicts the property in
- 19 question looking from the property towards the
- 20 Tollway at roughly Station Number 1345.
- 21 A. Okay.
- 22 Q. And can you see traffic on the roadway
- 23 in this picture?
- 24 A. Yes.

1 Q. And is that traffic above the height

- 2 of the noise wall?
- 3 A. Well, actually the traffic I see is
- 4 not -- there is no noise wall there.
- 5 Q. This is the wall (indicating).
- 6 A. That's the noise wall? That's not the
- 7 noise wall, is it?
- 8 Q. Yes, it is. That's a concrete wall.
- 9 A. Okay. If it is, it is, I guess.
- 10 Q. So you can see traffic above that
- 11 wall?
- 12 A. You're putting words in my mouth. I
- 13 can't tell that's a noise wall.
- 14 Q. Okay.
- 15 A. The walls do not necessarily have to
- 16 be identified as noise walls.
- 17 Q. John, if we went back into the design
- 18 plans we could show you --
- 19 A. Okay.
- Q. -- the Tollway put walls up.
- 21 A. That's fine. Okay. I will say yes, I
- 22 can see traffic above that wall.
- 23 Q. Okay.
- MR. DWORSCHAK: No further questions.

1	HEARING OFFICER WEBB: Okay.
2	MR. AZAR: Are you going to admit
3	that?
4	MR. DWORSCHAK: Yes. I move to admit
5	Complainants' Exhibit Number 14.
6	MR. AZAR: I would object to the
7	relevance of it. I think we're
8	HEARING OFFICER WEBB: I'm still not
9	entirely sure what it is being moved to
10	demonstrate.
11	MR. DWORSCHAK: It demonstrates he
12	testified that the Tollway took
13	recommendations from the Versar Company and
14	then built walls based upon those
15	recommendations. This contract shows that
16	the Tollway came back a number of years later
17	and added to the wall.
18	And his earlier testimony was, we
19	took the recommendations and that's what we
20	built. And this contract shows that they, in
21	fact, added to it later.
22	THE WITNESS: You're looking at two
23	different locations.
24	MR. DWORSCHAK: But it's still on the

1	Tri-State, though. I agree it's not the area
2	at 75th Street, it's a different area.
3	THE WITNESS: Okay.
4	MR. DWORSCHAK: But it's the same
5	roadway. It's in the same parameters as the
6	Tri-State widening project.
7	THE WITNESS: It's miles apart.
8	MR. DWORSCHAK: It's still in the same
9	project.
10	THE WITNESS: Okay.
11	HEARING OFFICER WEBB: Well, what page
12	was it that you were looking at that showed
13	the existing where they added?
14	MR. DWORSCHAK: I believe it was 22.
15	THE WITNESS: Yeah. I think it was
16	22.
17	HEARING OFFICER WEBB: So in this
18	Complainant Exhibit 14 on the page of drawing
19	22 of 67, you were looking at the original?
20	MR. DWORSCHAK: This original piece of
21	wall that was located that was constructed
22	there and tied into an existing noise wall.
23	HEARING OFFICER WEBB: Well
24	MR. DWORSCHAK: Your Honor, it's also

- 1 a regular business document. He --
- 2 HEARING OFFICER WEBB: Yeah. I think
- 3 I'll go ahead and admit it for that purpose.
- 4 Complainants' Exhibit 14 is admitted.
- 5 (Whereupon, Complainants'
- 6 Exhibit No. 14 was
- 7 admitted into evidence.)
- 8 MR. DWORSCHAK: Victor, your witness.
- 9 MR. AZAR: Just a second.
- 10 CROSS EXAMINATION
- 11 By Mr. Azar
- 12 Q. Mr. Wagner, you testified that the
- 13 Tollway utilizes a three-phase construction program?
- 14 A. Right.
- Okay. Phase One is the planning where
- 16 data is gathered, records are provided,
- 17 environmental impact statements are assessed and
- 18 approvals are gotten from governmental agencies that
- 19 approve --
- 20 A. Yes.
- Q. And then a scope of work is produced?
- 22 A. That's correct.
- Q. And then with all that data it is sent
- 24 to the design engineer, correct?

- 1 A. Yes.
- Q. And the design engineer is how -- do
- 3 you know what qualifications the Tollway looks for?
- 4 A. Design engineers for the Tollway have
- 5 to be prequalified with the state of Illinois to
- 6 practice design engineering.
- 7 We provide the scope of services
- 8 through bulletins identifying the need to provide a
- 9 consultant who provides the design services based
- 10 upon their expertise and their experience.
- 11 They are selected through those
- 12 bulletins to provide those services and then the
- 13 contract is negotiated to provide those services.
- Q. And 668 ABC (sic) was designed by
- 15 Alfred Benesch & Company?
- 16 A. Could I see the document here? It
- 17 should state on the coversheet the designer of
- 18 record. Because you do have to realize that
- 19 particular -- the document you're looking at there
- 20 was a furnished contract.
- 21 HEARING OFFICER WEBB: And let's talk
- about which exhibit and which page, as well.
- 23 THE WITNESS: Exactly. I would
- 24 appreciate that.

- 1 BY MR. AZAR:
- Q. We're looking at Exhibit --
- 3 Complainants' Exhibit No 16, the second page of the
- 4 document, the designer listed there.
- 5 A. Yeah. This shows the designer of
- 6 record for this set of plans as Alfred Benesch &
- 7 Company.
- Q. And they're a licensed, professional
- 9 engineer in the state of Illinois?
- 10 A. That is correct.
- 11 Q. And they are approved to do business
- 12 with the Department of Transportation, the Tollway
- 13 and various other state agencies?
- 14 A. That's correct.
- 15 Q. And that is who took all of this
- 16 planning information and instilled it into plans?
- 17 A. No.
- 18 Q. Explain what they do.
- 19 A. Okay. This is a particular different
- 20 situation in that as we stated -- that's why I
- 21 looked at the coversheet here -- this particular
- 22 contract shows a -- this shows noise wall, abatement
- 23 wall, and as best as I recall we -- as we stated
- 24 before, we had different designers for different

1 sections of the Tollway. And then they did the

- 2 actual design of the physical wall that was put in
- 3 place.
- But then what had happened, we did
- 5 hire for this particular type of situation because
- 6 you have similar types of wall in different
- 7 sections. It was much more economically feasible to
- 8 go ahead and combine that particular element of each
- 9 design into a purchase and installation contract so
- 10 that we didn't have each piece a different type of
- 11 wall.
- 12 So they basically have
- 13 incorporated -- and there's a possibility that they
- 14 just took the designs and took those plans and put
- 15 them into a purchase and installation contract. So
- 16 I can't say for exact. They were the designer, but
- 17 somebody did -- they were -- somebody did the design
- 18 and put these plans together so we could get it
- 19 built.
- Q. And they're certified by a
- 21 professional engineering --
- 22 A. Yes, they are.
- Q. Okay. And you rely on that in the
- 24 regular course of Tollway business to design all

- 1 your roads, correct?
- 2 A. Most certainly.
- 3 Q. And the Versar study you referred to,
- 4 which is Complainants' Exhibit No. 17, they talk
- 5 about a berm; is that correct? In the document
- 6 there you said there's a switch from the shoulder to
- 7 the berm, a berm to the shoulder.
- 8 A. Yes. It says shoulder to berm.
- 9 Q. I'll show you what's been marked as
- 10 Respondent's Exhibit No. 12. Do you recognize that,
- 11 12 and 11, which are the photographs of the roadway?
- 12 A. Okay. I'm taking it that these are
- 13 from the areas shown on these plans here?
- 14 Q. Yes. Do you see any berm there, or is
- 15 that a drainage ditch?
- 16 A. Well, yeah, that's a drainage ditch.
- 17 Q. So is there any berm to be seen there?
- 18 A. I guess it depends on what you define
- 19 a berm as.
- Q. Okay? But is there actually a -- do
- 21 you see a berm?
- 22 A. I could see a grade change between the
- 23 bottom of the ditch to the line of where the wall
- 24 sits on. To say that that's a berm, I don't know if

- 1 you'd interpret it as such.
- Q. So when the designer looked at this,
- 3 they actually went to the topography of the scene
- 4 and looked at a more detailed topography, correct,
- 5 than the Versar study? That would have been just
- 6 a -- someone went out there with a --
- 7 A. Exactly.
- 8 Q. -- noise meter, correct?
- 9 A. That's correct.
- 10 Q. And these guys had the actual
- 11 topography of the entire area, hydrology, drainage
- 12 issues; everything was considered when they built
- 13 those plans?
- 14 A. Most certainly.
- 15 Q. And they designed them to meet the
- 16 specifications in the design documents?
- 17 A. That's correct.
- 18 Q. So if the Versar -- if they were
- 19 looking for the results of the noise of the
- 20 Tollway -- they were going for the Tollway's
- 21 objectives in the noise policy or to follow verbatim
- 22 what Versar did or is there a difference?
- 23 A. Well, as I said, and we've stated,
- 24 they made recommendations to meet the criteria. It

1 was the designer's responsibility to incorporate all

- 2 aspects of the design, not just the wall, but
- 3 drainage and the roadway and everything else that
- 4 needs to be coordinated.
- 5 Q. And based on the design, the Tollway
- 6 spent eleven-plus million dollars relying on those
- 7 designs, correct?
- 8 A. Well, to purchase and build that wall,
- 9 yes.
- 10 MR. DWORSCHAK: Objection. The \$11
- 11 million is for construction, not for the
- 12 design.
- 13 BY THE WITNESS:
- 14 A. That's what I said, the purchase and
- 15 the construction of the wall.
- 16 BY MR. AZAR:
- 17 Q. So on the reliance on the designs from
- 18 the designer, we contracted and spent \$11 million
- 19 plus?
- 20 A. Yes.
- Q. Okay. Now, are you familiar with the
- 22 height of the walls throughout the Tri-State in the
- 23 system?
- 24 A. Again, you're talking physical --

- 1 Q. Generally, the physical height.
- 2 A. The distance between the bottom of the
- 3 wall and --
- 4 Q. Yes.
- 5 A. -- the top of the wall? Yes.
- 6 Q. What is the maximum height the Tollway
- 7 uses?
- 8 A. We don't go over 25 feet. We
- 9 recommend not really going much more than 20 feet.
- 10 Q. Okay. Are there feasibility issues
- 11 with that?
- 12 A. Most certainly. You start reaching
- 13 the point -- a free-standing wall at a certain
- 14 height becomes very expensive --
- 15 Q. What about the --
- 16 A. -- and unreasonable in many cases in
- 17 terms of --
- 18 Q. How about the tactical issues of
- 19 maintenance of, say, a 30, 45 foot wall? Do those
- 20 cause problems on a Tollway?
- 21 A. Yes, they would. First of all, just
- 22 the components to build such a wall would have to be
- 23 very thick, a lot of intermediate supports. Who's
- 24 to say what it would take to create that type of a

- 1 barrier --
- Q. Is that something --
- 3 A. -- and maintain it.
- 4 Q. And is maintenance of a wall an issue
- 5 that the Tollway has to deal with?
- 6 A. Oh, certainly.
- 7 Q. How about the impacts for maintenance
- 8 around the wall for a wall that big? Is that also
- 9 an issue that limits the size of the walls?
- 10 A. What type of maintenance are you
- 11 talking about?
- 12 Q. Cleaning it or if it gets damaged; are
- 13 those problems that the Tollway has to deal with?
- 14 A. Yes.
- Q. And those are issues that have to be
- 16 thought about before they're actually built?
- 17 A. Yes. You're correct.
- 18 Q. So that goes to the feasibility of
- 19 whether or not a wall goes over 20 feet; is that
- 20 correct?
- 21 A. Yes, that's correct.
- Q. So as the height -- just so it's
- 23 clear, as the height gets taller it becomes less
- 24 feasible for the Tollway to do?

- 1 A. That's correct.
- Q. Now, going to Exhibit No. 15, which is
- 3 the intergovernmental agreement between the Tollway,
- 4 the Department of Transportation and the village of
- 5 Hodgkins.
- 6 A. Okay.
- 7 Q. In that agreement, all three, the
- 8 Tollway, the Department of Transportation and the
- 9 village of Hodgkins entered into this agreement,
- 10 correct?
- 11 A. Uh-huh.
- 12 Q. You need to answer yes or no.
- 13 A. Yes.
- 14 Q. Thank you. And it was for the benefit
- of all three communities, correct?
- 16 A. Agencies you mean?
- 17 Q. Agencies.
- 18 A. Yes.
- 19 Q. And particularly the community of
- 20 Hodgkins?
- 21 A. I would assume so, yes.
- 22 Q. So both the local and state
- 23 governments got together and proposed this roadway,
- 24 correct?

- 1 A. That's correct, yes.
- Q. And the Tollway, being not directly in
- 3 the line of the governor's office, but run by the
- 4 board, agreed to the agreement and terms, correct?
- 5 A. Yes.
- 6 Q. Any funds that would have been
- 7 allocated from the Department of Transportation came
- 8 from the general revenue funds, correct?
- 9 A. Yes.
- 10 Q. And any monies from the village of
- 11 Hodgkins came from the village of Hodgkins'
- 12 taxpayers, correct?
- 13 A. I would assume so, yes.
- MR. AZAR: I have no further
- 15 questions. Thank you.
- 16 HEARING OFFICER WEBB: Thank you.
- 17 Mr. Dworschak?
- 18 FURTHER DIRECT EXAMINATION
- 19 By Mr. Dworschak
- Q. John, as an engineer, you're aware of
- 21 what an ADT, average daily traffic, chart shows?
- 22 A. Uh-huh.
- Q. You have to answer yes or no, John.
- 24 A. Yes.

1 Q. I'm showing you Complainants' Exhibit

- 2 No. 11, which is a chart of the ADTs for the area in
- 3 question. Does that document look familiar to you?
- 4 A. It's a document that's usually
- 5 provided to the Tollway to show ADTs.
- 6 Q. And ADTs are average daily traffic?
- 7 A. Yes.
- 8 Q. And average daily traffic is an
- 9 average of the number of vehicles the Tollway can
- 10 expect on a certain section of roadway, correct?
- 11 A. Yes.
- 12 Q. And the document I'm showing you shows
- 13 the Willow Springs Road interchange, also known as
- 14 the 75th Street interchange.
- 15 A. Okay.
- 16 Q. As well as a section of the Tri-State
- 17 Tollway.
- 18 A. Okay.
- 19 Q. As well as the ramp from the Tri-State
- 20 Tollway to I-55; is that correct? And I'm asking
- 21 that just so you can kind of put this map in
- 22 reference to Joint Exhibit No. 3, which is an aerial
- 23 which I showed you earlier.
- 24 A. Yes. This is the interchange -- the

- 1 same interchange.
- Q. And that would be north moving that
- 3 way (indicating); is that correct?
- 4 A. Yes. That would be traffic moving
- 5 north in that direction.
- 6 Q. So in the area in question, the home
- 7 we circled is there (indicating). So you can get a
- 8 feel for that.
- 9 A. Yeah.
- 10 Q. So we're looking at this area for the
- 11 home; would that be correct?
- 12 A. Well, yeah. You're adding this piece
- 13 onto here?
- 14 Q. Yes.
- 15 A. Yes. It's over here (indicating).
- 16 Q. Okay. Could you read to me the
- 17 numbers -- this document has a number of pages and a
- 18 number of years. I'm showing you the traffic
- 19 drawing ten of 18, dated 1988. It's the same area,
- 20 although, John, there is no interchange.
- 21 A. Correct.
- 22 Q. That would be the area as the same in
- 23 question, is that true, that we referred to at
- 24 Page --

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1 A. As far as the main line, yes.
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- Q. Okay. Could you read the ADT for 1988
- 3 for the northbound traffic for that area
- 4 in question?
- 5 A. It shows 50,630.
- 6 Q. And for the southbound traffic?
- 7 A. 46,030.
- 8 Q. Now, referring back to the year 2003
- 9 numbers, can you read the same numbers for the
- 10 northbound traffic in the area and location?
- 11 A. 77,010.
- 12 Q. And the northbound traffic?
- 13 A. 71,650.
- 14 Q. Thank you. So based upon those
- 15 numbers that you read, John, it would be fair over
- 16 the past 15 years that this section of the roadway
- 17 has experienced about a 50 percent increase in
- 18 traffic?
- 19 MR. AZAR: I'm going to object to this
- 20 line of questioning. It's not going to -- in
- 21 regards to my questions. It's beyond the
- 22 scope of the cross examination. It's now
- going to another issue entirely, which was
- 24 covered yesterday by another witness who

1 actually has more first-hand knowledge than

- 2 this witness. Unless he's trying to impeach
- 3 the credibility or respond to something that
- 4 he's testified to, I think it's beyond the
- 5 scope.
- 6 HEARING OFFICER WEBB: I don't
- 7 remember what --
- 8 MR. DWORSCHAK: That's fine. I'll let
- 9 the numbers stand for themselves.
- 10 HEARING OFFICER WEBB: He doesn't need
- 11 to interpret.
- 12 BY MR. DWORSCHAK:
- 13 Q. John, now, the noise walls that were
- 14 built with the Tri-State project were built in '93,
- 15 '94 and '95 roughly, correct?
- 16 A. Yes.
- Q. So it's been almost ten years since
- 18 those walls have been installed. And as your
- 19 experience of manager of construction for the
- 20 Tollway, have you experienced or have you known of
- 21 any problems with those walls? Have you had any
- 22 physical problems with the wall heights? Have they
- 23 fallen over? Have they had excessive maintenance
- 24 problems?

1 A. I don't keep track of the maintenance

- 2 records of the inventory of our walls, but I'm not
- 3 aware of significant problems with our walls.
- 4 Q. But if you had a major problem and it
- 5 would need to be rebuilt, it would have to go
- 6 through your jurisdiction, correct?
- 7 A. I'm no longer the manager of
- 8 construction.
- 9 Q. When were you no longer the manager?
- 10 A. A couple of years ago.
- 11 Q. But for a time did you serve as acting
- 12 chief engineer?
- 13 A. As acting, yes.
- 14 Q. So for a time your were in charge of
- 15 the entire department?
- 16 A. I served as the acting chief engineer.
- 17 Q. So in your time as manager of
- 18 construction and acting Tollway engineer, are you
- 19 aware of any problems with the noise wall you
- 20 already put up?
- 21 A. No. I can't say that I recall any.
- Q. All right. Now, referring back to the
- 23 area in question, the 75th Street area, it was your
- 24 testimony that the wall height as constructed was

- 1 14 feet; is that correct?
- 2 A. Best I can remember, yes.
- 3 Q. Okay. And we also talked about that,
- 4 at times, the roadway profile, the pavement of the
- 5 road, was actually equal to or above the top of the
- 6 wall at certain portions, correct?
- 7 A. Yes.
- 8 Q. Okay. So do you feel if you have a
- 9 14-foot wall and you can see pavement above the
- 10 wall, is the area getting 18 feet of mitigation?
- 11 MR. AZAR: I'm going to object.
- 12 That's beyond the scope of the cross
- examination and, again, it's calling for him
- 14 to render an opinion that is second-guessing
- the design. And that's -- again, we're going
- 16 to what he's trying to attack, the design
- documents, which he said that he relies upon
- and accepts as being properly designed.
- 19 HEARING OFFICER WEBB: Yeah, I mean,
- 20 he did ask him -- Mr. Azar did ask about the
- 21 presence of the berm, but I'm not quite
- sure where your testimony is going.
- 23 MR. DWORSCHAK: Okay. Then I'll
- 24 revert my question.

1 HEARING OFFICER WEBB: Okay.

- 2 BY MR. DWORSCHAK:
- 3 Q. You looked at Respondent's Exhibit 12
- 4 and 13, is that correct, John, and maybe even 11, 12
- 5 and 13?
- 6 A. Okay.
- 7 Q. And there was some discussion in your
- 8 cross examination about a berm; is that correct?
- 9 A. Yes.
- 10 Q. And we've decided there was no berm
- 11 there, there was a drainage ditch?
- 12 A. On that side of the wall that we're
- 13 looking at, yes.
- Q. So there is no berm there to affect
- 15 the height, is there?
- 16 A. Again, how you interpret what a berm
- 17 is, is --
- 18 Q. Well, I'm asking you. You're the
- 19 engineer.
- 20 A. No. It's -- you're asking me to
- 21 interpret how --
- Q. I'm following up on your testimony
- 23 when you said you didn't see a berm.
- A. A berm could be one foot high, a berm

- 1 could be 100 feet high. Okay?
- 2 Q. But when Victor asked you, you said
- 3 you didn't see a berm.
- 4 A. No. I said it's relative. It's the
- 5 top of a ditch. That could be interpreted as a
- 6 berm.
- 7 Q. So it could or could not be a berm?
- 8 A. I can't really tell because I don't
- 9 know what's on the other side of that wall.
- 10 Q. But from that picture, you can't tell?
- 11 A. No.
- MR. DWORSCHAK: No further questions.
- HEARING OFFICER WEBB: Mr. Azar?
- 14 FURTHER CROSS EXAMINATION
- 15 By Mr. Azar
- 16 Q. You testified that you experienced no
- 17 problems with the walls, is that correct, that
- 18 you're aware of?
- 19 A. I mean, again, what kind of problems
- 20 are you looking for? Yes, we have walls that get
- 21 crashed into. We have walls that get graffiti on
- 22 them. We have walls that sometimes may lean a
- 23 little bit. Okay?
- 24 But to say that there's been a

- 1 failure, no, I can't really say I'm aware of any.
- Q. And is that based on the designs --
- 3 the plans that are submitted to you?
- A. Yes.
- 5 Q. And their conformity to feasibility of
- 6 the design?
- 7 A. Yes.
- 8 Q. So you trust the designers to design
- 9 you a proper wall, to make sure they don't have any
- 10 problems?
- 11 A. Right.
- MR. AZAR: I have no further
- 13 questions.
- MR. DWORSCHAK: Nothing further.
- 15 HEARING OFFICER WEBB: Thank you very
- much, Mr. Wagner.
- 17 THE WITNESS: Okay.
- 18 HEARING OFFICER WEBB: We'll take a
- 19 recess.
- 20 (Whereupon, after a short
- 21 break was had, the
- 22 following proceedings
- 23 were held accordingly.)
- 24 HEARING OFFICER WEBB: We will go back

on the record. Mr. Dworschak, you may call

- 2 your next witness.
- 3 MR. DWORSCHAK: We offer Greg Zak.
- 4 HEARING OFFICER WEBB: Mr. Zak, would
- 5 you please have a seat up here and the court
- 6 reporter will swear you in.
- 7 (Witness sworn.)
- 8 WHEREUPON:
- 9 GREG ZAK
- 10 called as a witness herein, having been first duly
- 11 sworn, was examined and testified as follows:
- 12 DIRECT EXAMINATION
- 13 By Mr. Dworschak
- Q. Mr. Zak, could you state your name and
- 15 spell it for the record, please?
- 16 A. My name is Greg Zak, G-R-E-G, Z-A-K.
- 17 Q. And is it all right if I refer to you
- 18 as Greg?
- 19 A. That's fine.
- Q. Greg, could you tell us some of your
- 21 educational background?
- 22 A. My educational background pertinent to
- 23 the noise field began in the United States Marine
- 24 Corps. I spent one year with intensive training in

1 basic electronics and radar. I spent one year in

- 2 the field working in the repair and calibration of
- 3 radar. And then I spent one year teaching basic
- 4 electronics and radar in the United States Marine
- 5 Corps.
- 6 After that I went to San Diego
- 7 State University where I obtained a bachelor of
- 8 science degree in biology.
- 9 And after I obtained employment
- 10 with the Illinois EPA in 1972, I went to the
- 11 University of Illinois at Springfield and obtained a
- 12 master's degree in public administration.
- 13 And after that, I attended several
- 14 dozen seminars in sound measurement, sound control
- 15 engineering and related areas of acoustics.
- 16 Q. And you mentioned you worked for a
- 17 state agency. Which state agency was that?
- 18 A. That was the Illinois Environmental
- 19 Protection Agency.
- Q. And what did you do for them?
- 21 A. I was their noise advisor.
- Q. And how long were you in that
- 23 position?
- 24 A. I was in that position for the last

1 14 years of employment there. Previous to that, I

- 2 worked as the regional manager for noise. And
- 3 previous to that, I was a noise technician.
- 4 Q. And how are you employed now?
- 5 A. I am the president of Noise Solutions
- 6 By Greg Zak, Inc.
- 7 Q. And are you a member of any noise
- 8 institutes or organizations?
- 9 A. Yes. I'm a member of the Institute of
- 10 Noise Control Engineering.
- 11 MR. DWORSCHAK: Your Honor, I move to
- offer this witness as an expert on noise.
- MR. AZAR: No objection.
- 14 HEARING OFFICER WEBB: So deemed.
- 15 BY MR. DWORSCHAK:
- 16 Q. Greg, can you tell us as an expert in
- 17 noise your interpretation of the noise statutes of
- 18 the Illinois Environmental Protection Agency? And
- 19 I'm referring to Section 24 of the Act.
- 20 A. Section 24 of the Act is the Illinois
- 21 Pollution Control Board's enabling act or statute
- 22 that enables the Board to promulgate noise
- 23 regulations. And from that springs the regulations
- 24 for both nuisance noise and what I would call

1 numeric noise, where the noise is actually measured.

- 2 Q. And could you tell us what a noise
- 3 nuisance is?
- 4 A. Noise nuisance under the Board
- 5 regulations would be a Section 900.102.
- 6 Specifically, that would be a noise that
- 7 unreasonably interferes with a person's enjoyment of
- 8 life or the use of their property.
- 9 Q. And in your position with Noise
- 10 Solutions By Greg Zak, you've prepared numerous
- 11 noise studies; is that correct?
- 12 A. That's correct.
- 13 Q. And what are the kind of protocols or
- 14 conditions under which you must prepare a proper
- 15 noise study for the hearing such as we're here for
- 16 today?
- 17 A. Well, if measurements are involved, we
- 18 would very carefully follow all the Board's
- 19 requirements for taking noise measurements, as far
- 20 as the type of equipment used, how the equipment is
- 21 used, how long the measurements are taken for. And
- 22 there's a rather long-involved list of things we
- 23 look for. I take it at this time you don't want me
- 24 to go through the long list.

1 Q. No. Would it be fair to say that

- 2 they're very involved and you need a trained person
- 3 in order to conduct a proper noise study?
- 4 A. Yes. There's very few trained people
- 5 in Illinois that can do it.
- 6 Q. And, Greg, you're aware of the reason
- 7 for the hearing here today correct?
- 8 A. Yes, I am.
- 9 Q. It involves a property located at 7335
- 10 Maridon Road; is that correct?
- 11 A. Yes.
- 12 Q. Have you ever been to that property?
- 13 A. Yes, I have.
- 14 Q. I'm going to show you some pictures
- 15 that were brought out as exhibits previous to your
- 16 testimony to kind of refresh your recollection of
- 17 the area. I'm showing you Complainants' Exhibit
- 18 No. 1, No. 2, 3 and 4, 5 and 6, 7, as well as Joint
- 19 Exhibit No. 1.
- I'll give you a minute to take a
- 21 look at those and just let me know when you're
- 22 ready.
- 23 (Witness peruses
- document.)

1 THE WITNESS: I'm ready.

- 2 BY MR. DWORSCHAK:
- 3 Q. Do these exhibits depict a fair
- 4 representation of the types of things you saw when
- 5 you visited the property?
- 6 A. Yes, it does. The only one that's
- 7 somewhat different than when I visited the property
- 8 would be the Joint Exhibit No. 1. I never --
- 9 O. Which is the aerial shot?
- 10 A. I never saw an aerial shot of the area
- 11 before.
- 12 Q. But the aerial shot gives you
- 13 familiarity of the area which you visited?
- 14 A. Yes, it does. But, again, since I
- 15 have not seen a previous aerial shot, I really
- 16 haven't had time to interpret the aerial shot and
- 17 put it together in my experience of the other
- 18 photographs here.
- 19 Q. Okay. And what was your analysis of
- 20 the conditions of the property? You looked around
- 21 the neighborhood, you heard noises; what did you
- 22 learn from your visit?
- 23 A. Well, the area itself comprises of
- 24 what I would call a somewhat upscale residential

1 development, nice area, large lots. As far as the

- 2 noise environment, however, the noise environment
- 3 was very noisy due the presence of Tollway noise.
- 4 Q. And were you retained by Mr. Petrosius
- 5 to do a noise study of the property?
- 6 A. Yes, I was.
- 7 Q. And did you conduct such a study?
- 8 A. Yes, I did.
- 9 Q. Showing you Complainants' Exhibit
- 10 No. 18 for identification, I would like you to take
- 11 a minute to look at it.
- 12 (Witness peruses
- document.)
- 14 THE WITNESS: Okay.
- 15 BY MR. DWORSCHAK:
- 16 Q. Is that a true and accurate copy of
- 17 your noise study?
- 18 A. Yes, it is.
- 19 MR. DWORSCHAK: Your Honor, I move to
- 20 have Complainants' Exhibit No. 18 moved into
- 21 evidence.
- 22 MR. AZAR: I'm going to object subject
- 23 to cross examination. I mean after his
- 24 examination because there's so many

conclusions I don't think should be -- that I

- 2 would ask be stricken.
- 3 HEARING OFFICER WEBB: Would you
- 4 like -- should we discuss the admission of
- 5 this exhibit after your cross examination?
- 6 MR. AZAR: Yes.
- 7 HEARING OFFICER WEBB: Is that what
- 8 you're asking?
- 9 MR. AZAR: Yes.
- 10 MR. DWORSCHAK: That's fine.
- 11 MR. AZAR: Thank you.
- 12 HEARING OFFICER WEBB: Okay.
- 13 BY MR. DWORSCHAK:
- 14 Q. And what date did you conduct this
- 15 noise emission study?
- 16 A. It was performed on March 16th, 2005.
- 17 And there was also a previous one incorporated in
- 18 there that was done December 19th of 2003.
- 19 Q. Could you explain the conditions and
- 20 circumstances in which you conducted this noise
- 21 study? How did you go about doing this study?
- 22 A. Well, the first one that was done in
- 23 2003 was a very brief measurement of the sound from
- 24 the Tollway done in conjunction with the

1 complainant, Mr. Petrosius. He used a RadioShack

- 2 sound level meter and I used a precision noise
- 3 analyzer. We compared readings and his measurements
- 4 tended to be about one decibel lower than mine,
- 5 which is quite good considering the fact that the
- 6 instrumentation he was using cost a fraction of what
- 7 mine cost.
- 8 Q. So the better equipment, the better
- 9 kind of real analysis you will receive?
- 10 A. Yes. Our instrumentation meets all
- 11 the Board's standards and criteria for taking noise
- 12 measurements.
- 13 Q. Could you tell us a little bit about
- 14 how you performed the study? I mean, you came to
- 15 the property. What do you do to set up, how do you
- 16 measure, what types of things do you look for; that
- 17 kind of thing?
- 18 A. I could kind of give you a sketch of
- 19 the general methodology we use. We would arrive in
- 20 the area, do a brief walk-through of the area and
- 21 then set up our weather instrumentation to monitor
- 22 wind speed, temperature, humidity, barometric
- 23 pressure. We would sketch the area and draw what we
- 24 call a map or a sketch of the area. The placement

- 1 of the measuring microphone.
- Q. Greg, I'm going to stop you right
- 3 there. You're referring to a sketch of the area.
- 4 Is that on Page 5 of your report? Would that be a
- 5 fair representation?
- 6 A. Yes.
- 7 O. Okay. I'm sorry. Continue.
- 8 A. We would place the microphone in a
- 9 position where reflective sound was either minimized
- 10 or totally eliminated.
- In this particular case, we set up
- 12 our microphone at a 45-degree angle to the corner of
- 13 the house in order to eliminate sound reflection.
- Q. Greg, I'm going to stop you right
- 15 there for a minute. That would be -- the location
- of your sound instrument would be displayed here in
- 17 Complainants' Exhibit No. 5?
- 18 A. Yes. And that would be accurate for
- 19 both the December measurements that were taken in
- 20 2003 and the March measurements in 2005.
- Q. And if you look at Page 3 of your
- 22 report there shows a picture kind of looking -- the
- 23 first picture of Photograph 2 kind of looks towards
- 24 the Tollway. Photograph 1 looks back so you can see

1 the home in question; is that correct?

- 2 A. That's correct. The photographs were
- 3 taken 180 degrees apart. In other words, one
- 4 photograph would be looking at -- aligning up the
- 5 microphone with the house and then I would turn
- 6 around 180 degrees and take a photograph of the --
- 7 from the corner of the house there showing the
- 8 microphone setup and the Tollway area.
- 9 Q. And why would you take pictures of
- 10 your sound recording instrument?
- 11 A. It's a Board requirement.
- 12 Q. Okay. And it helps not only to
- 13 determine where you took your study, but gives a
- 14 layman feel for what you did; is that correct?
- 15 A. Yes.
- 16 Q. I'm sorry. Did you mention what type
- 17 of equipment you used for this?
- 18 A. It's in the report.
- 19 Q. Could you read it to me?
- 20 A. On Page 6 of 8 of the report we used a
- 21 Larson Davis for laboratories Model 2800 realtime
- 22 analyzer. The microphone used with that is a
- 23 precision microphone and a precision preamplifier.
- 24 The combination is in strict compliance with ANSI,

1 American National Standards Institute requirements

- 2 for a Type I sound level meter and instrumentation.
- 3 The entire system that we use for microphone,
- 4 preamplifier, cabling and analyzer, again, is all in
- 5 compliance with ANSI requirements for precision
- 6 measurements Type I and also the Board requirements
- 7 for measurements that require the instrumentation be
- 8 all Type I.
- 9 Q. And what types of noise did you
- 10 encounter during your noise study?
- 11 A. Various types. The preponderance of
- 12 the noise was from the Tollway area, consisting of
- 13 heavy trucks, motorcycles, cars, car tires, truck
- 14 exhaust noise, motorcycle exhaust noise, very little
- 15 car exhaust noise. There was one or two cars that
- 16 had bad mufflers, but in general the exhaust noise
- 17 was more -- would be more oriented toward the trucks
- 18 and the motorcycles.
- There were times when the trucks
- 20 would use their jake brakes, J-A-K-E, brakes, and
- 21 that would create quite a noise impact. Especially
- 22 on those trucks that had bad mufflers or improperly
- 23 functioning muffler systems on the engine.
- 24 Another source of -- a very

1 significant source of noise were the truck tires,

- 2 which makes kind of a singing sound. If I could,
- 3 going back to, like, for example, the jake brakes,
- 4 you have a very loud, rapping exhaust noise from
- 5 jake braking.
- The normal exhaust on the trucks
- 7 that were not jake braking ran anywhere from
- 8 virtually inaudible to very loud, depending upon the
- 9 condition of the muffler.
- 10 Tire noise from the trucks was
- 11 very noticeable. And the motorcycles going by,
- 12 quite a few motorcycles had virtually no mufflers on
- 13 them and that added to the noise environment.
- 14 The tire noise from virtually all
- 15 vehicles except the motorcycles was a problem. The
- 16 trucks being the biggest problem. And the cars
- 17 probably being about 10 percent of the truck
- 18 problem.
- 19 I would say about 85 to 90 percent
- 20 of the noise impact was either from truck tires,
- 21 truck engines, jake brakes, trucks hitting holes in
- 22 the road that would cause the trailers to clang and
- 23 bang, loose metal fixtures on the trucks that would
- 24 also clang and bang.

1 And that would kind of be a

- 2 general sketch of the noise in the area. As far as
- 3 other noise sources in the area, there were several
- 4 airplane flyovers.
- 5 Q. I'm sorry. What do you mean by
- 6 airplane flyovers?
- 7 A. An airplane flyover would be air
- 8 traffic from either Midway or O'Hare, and we'd be
- 9 talking about large commercial jets.
- The jets were audible when they
- 11 flew over, but the Tollway noise was such an
- 12 amplitude. As a matter of fact, it's the loudest
- measurement I've taken since I've been doing private
- 14 consulting. The noise was loud enough from the
- 15 Tollway that the when the jets flew over, the
- 16 instrumentation did not register the jets flying
- 17 over. It can hear them but, again, the Tollway
- 18 noise was greater in amplitude than the jet noise
- 19 was.
- 20 And there were other sources of
- 21 noise. I believe there was a little bit of train
- 22 noise in the area. But, again, any other sources of
- 23 noise other than the Tollway were really dwarfed in
- 24 amplitude by the preponderance of the Tollway noise.

1 Q. Now, referring you back to Joint

- 2 Exhibit No. 1, which is the aerial shot of the area.
- 3 I'm also going to show you Joint Exhibit No. 3,
- 4 which is maybe a little larger pictures of the area.
- 5 In Joint Exhibit 3 you can see a UPS facility, a
- 6 canal and a railroad marshalling yard. Do you see
- 7 those?
- 8 A. Yes.
- 9 Q. And bisecting this area is the
- 10 Tri-State Tollway; do you see that?
- 11 A. Yes.
- 12 Q. Now, in your expertise on noise, if
- 13 the Tri-State Tollway is generating noise of a large
- 14 volume, could the noise from these other areas reach
- 15 the property in question?
- 16 A. It's very unlikely. I believe you
- 17 described one as a UPS facility, and I've heard it
- 18 described as that. A trucking facility such as that
- 19 normally doesn't generate enough sound to rise to
- 20 the level of exceeding the sound levels of the
- 21 Tollway.
- 22 My experience in being in the area
- 23 and also my experience over the last 33 years would
- 24 lead me to believe that even though there's a UPS

- 1 facility close by and there are other facilities
- 2 close by that the Tollway noise would be so dominant
- 3 as to make any operations at the adjacent facilities
- 4 virtually inaudible.
- 5 Q. Okay. Referring you back to Page 7 of
- 6 your noise study, you have a chart which shows some
- 7 of the noise meter readings you collected?
- 8 A. Yes.
- 9 Q. Could you expand upon those for us,
- 10 please?
- 11 A. Looking at Table 2, the first --
- 12 actually it would be the second row. The first row
- 13 is the heading. The second row would indicate an
- 14 I-294 ramp measurement time span of 67.8 seconds.
- 15 That was done December 19th of 2003. And we have
- 16 our octave band level that we measured at that time
- 17 along with a dBA equivalent on the extreme
- 18 right-hand side.
- 19 Q. I'm sorry to interrupt. That's the
- 20 first time you came out to the residence; is that
- 21 correct?
- 22 A. That's correct. It was our first
- 23 visit.
- Q. I'm sorry. Continue.

1 A. As to the additional measurements,

- 2 beginning with a measurement time span in seconds,
- 3 we have 60. And down below 60 we have 600, 1200,
- 4 1800, 2400, 3000, 3600 representing a one hour Leg
- 5 broken down into generally ten-minute periods.
- 6 Except for the first one, which is obviously a
- 7 one-minute period.
- 8 Then on March 16th of 2005. And
- 9 that particular measurement was done in strict
- 10 compliance with all Board measurement requirements
- 11 for taking precision sound level measurements. And
- 12 the result on that was an exceedance at most of the
- 13 frequencies regulated by the Board. The first one,
- 14 being 63 hertz, they were over by two decibels,
- 15 which is not a great exceedance, but it is. The 125
- 16 hertz was over by one decibel, which is still in
- 17 exceedance.
- But the exceedance at 500 hertz
- 19 through 4000 hertz are much more serious. That
- 20 particular area of the spectrum is where the human
- 21 ear is very sensitive and we see exceedances there
- 22 of up to 19 decibels to 2000 hertz. And the 19
- 23 decibel exceedance would represent nearly 100 times
- 24 the sound energy that you would have at a level of

- 1 compliance, which would be under the Board
- 2 regulation 901.102(a). And the level that is
- 3 allowed there would be 47 DB at 2000 hertz.
- 4 Q. Now, Greg, I know you're a noise
- 5 expert, but can you, kind of in laymen's terms,
- 6 explain the difference, what these hertz do to the
- 7 way humans interpret noise or how it affects them?
- 8 Is that a fair question?
- 9 A. Yes, it's a fair question. And,
- 10 again, if we look at the Board rules, specifically
- 11 901.102(a), and then we look at the measurements we
- 12 obtained on March 16th and also on December the
- 13 19th, the levels measured in the higher frequency
- 14 range, which would be akin to where the human ear is
- 15 very sensitive, for example, it would be in examples
- of sounds in, say, between 500 hertz to 1000 is
- 17 largely the speech area. Once you get above 1000 we
- 18 get into the 2000 to 4000, then we're looking at
- 19 2000 hertz, a lot of, for example, bird songs or
- 20 bird tweeting, that typically occurs around 2000
- 21 hertz. And at 4000 hertz we would hear crickets
- 22 creating sounds at 4000 hertz.
- By seeing these large exceedances
- 24 at those particular frequencies, that would then

1 support the statements made by the Petrosiuses as

- 2 far as the severity of the noise impact from the
- 3 Tollway operation.
- 4 Q. And referring to decibels, isn't it
- 5 true that the decibel scale is not like a
- 6 temperature scale? In fact, it's logarithmic. So
- 7 when you go from 68 to 72 decibels, you're not
- 8 talking a simple four-degree change, you're talking
- 9 a compounded increase in noise; would that be
- 10 correct?
- 11 A. Yes, that would be correct. It's very
- 12 much like the Richter Scale for earthquakes. It's a
- 13 logarithmic scale. And, for example, if we -- just
- 14 to draw up an example -- if we take 50 decibels and
- 15 we increase that to 60 decibels, we actually
- 16 increase the amount of noise by tenfold. Again,
- 17 taking the 50, if we increase the 50 to 70, we then
- 18 increase the sound level 100-fold, and so forth.
- 19 And so when we see an exceedance
- 20 here of, like, 19 decibels, again, we're seeing
- 21 almost 100-fold increase in sound over what the
- 22 Board would allow.
- 23 Q. And how did the numbers you recorded
- 24 compare to other studies you've done on potential

- 1 noise problems?
- A. As I stated earlier, it would compare
- 3 in that as a private consultant for the last
- 4 four years and having done over 60 studies that this
- 5 was, by far and away, the loudest noise I measured
- 6 in the last four years.
- 7 O. And do you believe that these levels
- 8 of noise create a nuisance as determined by Section
- 9 900.102(a)?
- 10 A. Yes. Very much so.
- 11 MR. AZAR: I'm going to object to
- 12 that. That's -- there's no evidence to
- 13 support the nuisance. The nuisance factors
- 14 are -- he's not substantiated any of the
- 15 nuisance factors other than the noise
- 16 amounts. And the regulations are it's a
- 17 nuisance when there are multiple factors,
- 18 33(c), which he hasn't even discussed. So I
- don't think he's laid a foundation.
- MR. DWORSCHAK: I'll back up.
- 21 HEARING OFFICER WEBB: Okay.
- 22 BY MR. DWORSCHAK:
- Q. How does the noise levels that you
- 24 recorded affect human activity near them?

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1 A. Typical effects or impacts on human
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- 2 activity for these type of levels would be such that
- 3 it would be very difficult to carry on a normal
- 4 conversation. One would have to raise their voice
- 5 considerably with that kind of background level to
- 6 be clearly understood. Any type of outdoor
- 7 activities where there is either music being played
- 8 or games being played, any type of activity
- 9 involving communication or even just enjoying nature
- 10 and the sounds of nature, like birds and things like
- 11 that, would be impossible with these high sounds
- 12 levels.
- 13 Q. So the inability to use parts of a
- 14 property outdoors would be a nuisance?
- 15 A. Yes.
- Q. And noise that awakes you while you're
- 17 sleeping would be a nuisance?
- 18 A. Yes. And --
- 19 MR. AZAR: I would object to the
- 20 characterization of nuisance. It's the
- 21 impact or consequence. It is not necessarily
- 22 a nuisance. That is a legal conclusion he's
- asking him to render and that's --
- 24 (Simultaneous colloquy.)

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1
                  MR. DWORSCHAK: He knows what a
           nuisance is because's he's a noise expert.
 3
           He knows how noise affects human activity.
                  MR. AZAR: Well, ultimately, it comes
 5
           down to we're asking him to render an
           opinion. That's the Board's decision.
 6
 7
           That's an issue --
 8
                                (Simultaneous colloquy.)
 9
     BY MR. DWORSCHAK:
10
           Q. -- noise expert, not as an attorney,
    not as the Board?
11
                 Yes. In my opinion as a -- based on
12
           A.
13
    my experience.
                  MR. AZAR: I would object.
14
15
                  HEARING OFFICER WEBB: Well, I --
16
                  MR. AZAR: That's the ultimate issue
           of the Board and I'd ask that that testimony
17
18
           be stricken.
                  HEARING OFFICER WEBB: Yeah. I'm not
19
20
           sure how we're using the term nuisance here,
21
           if the witness really understands the legal
22
           definition we're using here or if, you
```

know -- I mean, use a different word besides

23

24

nuisance.

- 1 BY MR. DWORSCHAK:
- Q. Okay. Would noise that affects the
- 3 use of your yard affect the quality of your life?
- 4 A. Yes.
- 5 Q. And would noise that wakes you up when
- 6 you sleep affect the quality of your life?
- 7 A. Yes.
- 8 Q. And that would be an adverse effect;
- 9 is that correct?
- 10 A. Very much so.
- 11 Q. Okay. And would noise that is so loud
- 12 that you keep your windows closed more than you'd
- 13 like, would that be a nuisance? Would that be an
- 14 effect to your quality of life?
- 15 A. Yes. Based on my experience, it would
- 16 be.
- 17 Q. So do you believe based upon the study
- 18 that you performed and your discussions with the
- 19 Petrosiuses that the noise levels they're receiving
- 20 are adversely affecting their quality of life?
- 21 A. Very much so. Again, like I said,
- 22 these were the highest levels I measured in the last
- 23 four years.
- Q. And could you talk a little bit about

1 how you think these noises have adversely affected

- 2 their quality of life? Is there anything I haven't
- 3 mentioned?
- 4 A. Yes. The use of a telephone outdoors
- 5 would be virtually impossible. Even indoors the
- 6 impact would still be fairly severe at these type of
- 7 levels as far as watching television. But, again,
- 8 any type of outdoor activity where one had to hear
- 9 something would be difficult, if not impossible, and
- 10 would have, I think, a very severe impact as far as
- 11 the noise is concerned.
- 12 Q. Now, as an expert in noise, are you
- 13 aware of how noise mitigation can be undertaken?
- 14 A. Yes.
- 15 Q. In what ways can you reduce noise
- 16 coming from a generation source such as a roadway?
- 17 A. Such as a roadway, the most typical
- 18 way to do that is use of a noise barrier. Other
- 19 alternate ways, I don't think are really applicable
- 20 in this case, would be control the type of traffic
- 21 using the roadway, speed limits, mufflers, things
- 22 like that.
- But, in general, to protect the
- 24 residential area, the common way to approach this

1 type of a problem is the use of a noise wall of

- 2 sufficient height to bring the noise level down to
- 3 meet either local or state criteria or limits.
- 4 Q. And in your professional opinion, how
- 5 does a noise wall work to reduce the noise?
- 6 A. The noise wall works to reduce noise
- 7 by blocking a portion of it. It's not 100 percent
- 8 effective because you do have noise that does go
- 9 over the top of the wall. And if the wall is not
- 10 sufficiently long, the noise can go -- can come
- 11 through the sides of the wall.
- 12 The two typical ways that a wall
- 13 will fall somewhat short is noise going over the top
- 14 of it and noise going around the side of it.
- But, again, your question was how
- 16 do you mitigate or reduce the noise impact and the
- 17 typical way to do that would be using a noise wall.
- 18 Q. Would it be fair to state that the
- 19 noise wall works to reflect sound and sound energy
- 20 back? It doesn't necessarily absorb the noise?
- 21 Most of the noise is reflected back?
- 22 A. It does reflect back. I think that we
- 23 might want to say that it's more of a blocking
- 24 effect more so than a reflecting effect.

1 Q. When you talk about noise coming over

- 2 the top of the wall, what do you mean by that?
- 3 A. Typically, we refer to that as
- 4 refraction. And what that is is the sound that's --
- 5 as we look at the, say, the noise source as being
- 6 the tollway and the vehicles on the tollway and the
- 7 noise receiver being the Petrosius residence, if we
- 8 look from the residence toward the tollway, if the
- 9 wall is low enough that it doesn't block what we
- 10 call line of sight -- in other words, we can see
- 11 what's obviously making the noise -- the
- 12 effectiveness of a short wall is minimal. It's
- 13 absolutely necessary in order to get a significant
- 14 noise reduction to bring the wall height up to the
- 15 point where we can no longer see the noise source.
- 16 And the physics that are taking
- 17 place there is the sound waves are traveling from
- 18 the noise source to the noise receiver, with a wall
- 19 in between, the sound waves hitting the wall are, in
- 20 essence, stopped. However, there are sound waves
- 21 that will go over the top and that's where we heard
- 22 the refraction. And the sound waves then can --
- 23 will bend back down toward the ground and impact the
- 24 residential area.

1 The higher the wall, the less the

- 2 refractive effect and the less noise impact there is
- 3 on the residence.
- Q. And, in fact, the noise that's coming
- 5 over the wall creates maybe a shadow effect in terms
- 6 of noise, not in terms of light?
- 7 A. Well, the shadow effect would actually
- 8 be the wall itself blocking the sound. And the
- 9 sound coming over the top could be described as a
- 10 shadow effect, but typically in my experience with
- 11 noise barriers we didn't refer to it as a shadow
- 12 effect.
- 13 Q. In terms of noise wall effectiveness,
- 14 would it be true to state that the closer the wall
- 15 is to the noise source the better noise abatement
- 16 you'll receive?
- 17 A. Yes.
- 18 Q. Now, we talked earlier about your
- 19 visit to the Petrosius residence and you looked at
- 20 some exhibits, which gave you familiarity of the
- 21 area. On your visit did you see any noise wall
- 22 adjacent to the property in question?
- 23 A. On the south end of the property there
- 24 was a wall that ran at various heights. Again, the

1 heights on the wall varied, depending upon what area

- 2 one observed the wall.
- 3 Q. I'll refer you to Complainants'
- 4 Exhibit No. 5, which I believe is one of the
- 5 photographs that you, yourself, took.
- 6 A. Yes, it is.
- 7 Q. I believe in the background you can
- 8 see a noise wall of two different heights?
- 9 A. Yes.
- 10 Q. Would that be correct?
- 11 A. That's correct.
- 12 Q. And from this picture can you see the
- 13 Tri-State Tollway?
- 14 A. Yes, I can.
- 15 Q. And what do you see on the Tri-State
- 16 Tollway?
- 17 A. I can see cars and trucks.
- 18 Q. And could you see the roadway
- 19 pavement?
- 20 A. I can see the pavement, yes.
- Q. And can you see the complete either
- 22 truck or car?
- 23 A. Yes, I can.
- Q. Now, you stated earlier that one of

1 the ways a noise abatement wall can reduce noise is

- 2 line of sight?
- 3 A. A break in the line of sight.
- 4 Q. Yeah, breaking the line of sight. So
- 5 does the picture of Complainants' Exhibit No. 5
- 6 depict a break in the line of sight from the Tollway
- 7 to the residence in question?
- 8 A. If we look at the left-hand side of
- 9 the photograph we can see -- clearly see the cars
- 10 and the trucks, and then on the right-hand side of
- 11 the photograph the wall becomes somewhat higher and
- 12 we don't readily see any cars or trucks, which would
- 13 somewhat illustrate the effect of a breaking of a
- 14 line of sight.
- In other words, breaking a line of
- 16 sight means that we cannot see the noise source.
- 17 Whereas, on the left-hand side of the photograph we
- 18 can see the entire noise source. So the effect of
- 19 the wall on the left-hand side would be minimal, at
- 20 best.
- 21 Q. And based upon your noise report of
- 22 the area, what was your recommendations to reduce
- 23 the noise levels in that area?
- A. My recommendation was to go with a

1 noise wall of approximately 18 feet in order to

- 2 break the line of sight to the Tollway area, and
- 3 also go with a length of approximately a quarter of
- 4 a mile in length. Again, in order to break the line
- 5 of sight from the residential area that we're
- 6 talking about to the Tollway area.
- 7 Q. And when you mean -- refer to as
- 8 length, I'm referring back again to Complainants'
- 9 Exhibit No. 5, you refer to -- I'm sorry -- you
- 10 referred to height as extending both these walls in
- 11 height?
- 12 A. Yes.
- 13 Q. Okay.
- 14 A. From memory, it seems to me that the
- 15 higher wall was something, like, eight or nine feet
- 16 high, and the lower wall was approximately six feet
- 17 high. And those would have to be extended upward
- 18 considerably. Again, my recommended height would be
- 19 around 18 feet in order to minimize the noise impact
- 20 on the Petrosiuses and also on the other neighbors
- 21 in the area.
- Q. And when you refer to lengthening, you
- 23 actually mean to the south or to the left of the
- 24 picture, Complainants' Exhibit No. 5; is that

- 1 correct?
- 2 A. Well, what I'm referring to there
- 3 would be a wall of approximately 18 feet high that
- 4 would extend in such a manner as to block the
- 5 majority of the Tollway noise. It would start, to
- 6 some extent, where we see a white car parked on the
- 7 right-hand side of the picture we would start
- 8 probably a little bit to the right of there and then
- 9 extend that 18-foot wall for a distance of
- 10 approximately a quarter of a mile. And, again, to
- 11 achieve maximum blockage of the Tollway sound from
- 12 the residential area.
- 13 Q. And based upon your recollection of
- 14 the area and, again, referring to the Complainants'
- 15 Exhibit No. 5, the walls we're looking at in this
- 16 picture are concrete; is that correct?
- 17 A. Yes.
- 18 Q. And farther to the south the shorter
- 19 concrete wall ends and then there's a wood wall; do
- 20 you remember that?
- 21 A. I don't remember that to be honest
- 22 with you.
- Q. Okay. But there's some type of wall
- 24 past it in concrete; do you remember that?

- 1 A. There very well could be, yes.
- Q. Now, referring back to your noise
- 3 study that you conducted on March 16th, we've talked
- 4 about several parts of it. Your experience was
- 5 that -- were there other homes in the area?
- 6 A. Yes, there were.
- 7 Q. And how many other homes were there?
- 8 A. I didn't carefully count them, but I
- 9 would say that the area consisted of about a half a
- 10 dozen homes.
- 11 Q. And if the noise wall were extended
- 12 and heightened, would other residences in the area
- 13 feel a reduction in noise as well?
- 14 A. Yes, they would.
- MR. AZAR: I'm going to object to
- 16 that. He didn't -- there is no foundation
- for any noise measurements at these
- 18 residences or the topography of the
- 19 residences. He's just speculating there may
- 20 be a benefit. There is no evidence to
- 21 support his conclusion. He's just
- 22 speculating at this point.
- 23 HEARING OFFICER WEBB: Would you like
- to have any background?

1 MR. DWORSCHAK: Yeah.

- 2 BY MR. DWORSCHAK:
- 3 Q. Greg, when you did your study, did you
- 4 go around the neighborhood besides the property in
- 5 question?
- 6 A. Yes, I did.
- 7 Q. And did you observe noise at other
- 8 locations besides the property in question?
- 9 A. Yes, I did.
- 10 Q. And what were your observations of
- 11 noise other than the property in question?
- 12 A. I believe I show a couple of more
- 13 residences on my diagram just for when the
- 14 measurements were taken and we can look at that.
- Q. And when you say that, you're
- 16 referring to Page 5?
- 17 A. Page 5 of 8, correct.
- 18 Q. Okay.
- 19 A. And if we look to the west of the
- 20 Petrosius residence, there's a residence located on
- 21 the other side of Maridon Road and, I believe, just
- 22 a little bit higher elevation than the Petrosius
- 23 residence, a few feet higher. And, again, they
- 24 would receive virtually the same beneficial results

- of an 18-foot wall as the Petrosiuses would.
- The house that would be located
- 3 north of the Petrosius', again, that was at an
- 4 elevation of several feet higher than the Petrosius'
- 5 elevation, but they also would receive at least a --
- 6 having a reduction by one half of the sound impact
- 7 that they're currently receiving.
- And not shown in the drawing are
- 9 other houses that would be a little further north of
- 10 the Petrosius residence. And they, again, would
- 11 also receive a very beneficial reduction in noise
- 12 due to the presence of an 18-foot wall.
- Q. And, in fact, your diagram on Page 5
- 14 of your report you actually measured the distance in
- 15 feet between your noise receptor and two other
- 16 homes; is that correct?
- 17 A. That's correct. We used a laser range
- 18 finder to establish the distances for our
- 19 measurements south to the point of the measurement
- 20 site, labeled on the diagram, to the Tollway wall
- 21 shown in the photograph in question. And then also
- 22 distances to the house on the west as 156 feet from
- 23 the measurement point, and the house on the north
- 24 being 258 feet from the measurement site.

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1 Q. And, Greg, if you did the -- if your
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- 2 receptor was on the property in question, how do you
- 3 know how the noise affects other properties in the
- 4 area?
- 5 A. Based on having taken tens of
- 6 thousands of measurements over a period of 33 years.
- 7 There's been many times I've taken measurements at
- 8 multiple residences and seen the impact not only on
- 9 one residence, but at quite a few residences. And
- 10 looking at the hand-drawn map there, again, the
- 11 reduction noise impact for those houses as
- 12 illustrated would be extremely significant.
- 13 (Whereupon, a discussion
- 14 was had off the record.)
- 15 BY MR. DWORSCHAK:
- 16 Q. Back to your study, could you explain
- 17 to us what an ambient noise is?
- 18 A. Ambient noise is normally the sound
- 19 that creates a background for the area where a
- 20 measurement is being taken. In your typical noise
- 21 survey you measure the noise source of interest, in
- 22 this case the Tollway. At the same time, you've got
- 23 other noises that are taking place in the area that
- 24 may or may not impact your measurement of the noise

1 source of interest. In this situation here the

- 2 ambient is such that we really can't measure any
- 3 ambient because the Tollway is so predominant as far
- 4 as the noise source.
- 5 And ANSI, American National
- 6 Standards Institute, recognized this and has a
- 7 procedure whereby we can estimate an ambient sound
- 8 in order to make the ambient corrections that are
- 9 required by the Illinois Pollution Control Board.
- 10 In this particular instance here,
- 11 since it was not possible to actually measure the
- 12 sound because the Tollway is not something we can
- 13 turn on and turn off, it's there 24 hours a day, we
- 14 then used an estimating methodology used by the
- 15 Pollution Control Board and also ANSI in order to
- 16 estimate what the ambient background would be in the
- 17 area, again, to comply with the Board's requirement
- 18 that we make an ambient correction.
- 19 The ambient that was estimated was
- 20 very low compared to the high levels measured, so
- 21 the impact of any background sound, in theory, would
- 22 be no effect. And in actual practice, when we were
- 23 taking the measurements and we had a jet aircraft
- 24 flying overhead and the instrumentation would not

1 monitor or register the jet overflight, that proves

- 2 that not only by theory but also by measurement that
- 3 the ambient is not impacting the sound source of
- 4 interest, in this case the Tollway.
- 5 Q. And referring back to your study that
- 6 you did in March, is there anything that you'd like
- 7 to talk about that we haven't already discussed
- 8 referring it -- referring to your study?
- 9 A. Again, the March study followed up on
- 10 the December 19th, '03 study that was a much, much
- 11 shorter measurement period designed to demonstrate
- 12 the 900.102 exceedance.
- The March '05 study was done to
- 14 demonstrate an actual exceedance of the Board's
- 15 numeric standards.
- The December 19th of 2003 study
- 17 was a follow-up to a videotape that Mr. Petrosius
- 18 sent me to view. And I had viewed the tape and
- 19 formed an opinion that was based on the meter
- 20 readings he was getting on the tape that the noise
- 21 impact in the area was severe.
- Q. And when you say videotape, what do
- 23 you have? Did you use a videotape to help you form
- 24 your professional opinion?

1 A. Yes. Mr. Petrosius, through my

- 2 instruction, had used a camcorder and a RadioShack
- 3 sound level meter to substantiate what the sound
- 4 levels were from the Tollway and on his property
- 5 and he sent me the tape and I observed the tape both
- 6 daytime and nighttime for the noise impact that he
- 7 was receiving.
- 8 And based upon that, I then
- 9 decided it was definitely worthwhile to take
- 10 measurements on the property to further substantiate
- 11 his claim.
- 12 Q. And I'm presenting Complainants'
- 13 Exhibit Number 19, which is a copy of a videotape
- 14 you used for your professional opinion; is that
- 15 correct? I'm sorry. Did you have an opportunity to
- 16 recently look at that so you know it's the tape that
- 17 you used to form your professional opinion?
- 18 A. Yes. I used it for my professional
- 19 opinion and taking the sound level measurements back
- 20 in 2003 and I, again, viewed the tape this afternoon
- 21 at lunchtime to basically refresh my memory and
- 22 ensure that it was, in fact, the same tape that I
- 23 observed two years ago, and it is.
- 24 MR. DWORSCHAK: Your Honor, I move to

1 have Complainants' Exhibit No. 19 offered

- 2 into evidence.
- 3 MR. AZAR: I'm going to object again.
- 4 It was never disclosed. It's never mentioned
- 5 in the report as being part of the formation
- 6 of his opinion. As part of the request that
- 7 all the information relied upon in forming
- 8 his opinion it was never disclosed and it was
- 9 never disclosed in the report as being relied
- 10 upon.
- 11 HEARING OFFICER WEBB: I'm going to
- 12 agree with Mr. Azar. Would you like to make
- an offer of proof?
- MR. DWORSCHAK: Yes. That's what I
- was going to do.
- 16 HEARING OFFICER WEBB: So Exhibit 19
- is not admitted, but I will accept is as an
- offer of proof.
- 19 BY MR. DWORSCHAK:
- Q. And, Greg, could you tell us what you
- 21 saw in the videotape?
- 22 A. Yes. The tape consisted of both
- 23 daytime and nighttime measurements taken by
- 24 Mr. Petrosius. He took a videotape of the

1 RadioShack meter being held in the foreground with

- 2 the Tollway in the background. The appearance of
- 3 the cars and trucks was plainly visible on the tape,
- 4 along with the sounds generated by the Tollway, the
- 5 cars, trucks and various vehicles on the Tollway.
- 6 The RadioShack meter was registering sound levels at
- 7 about the mid 70s range. I would say from around 72
- 8 to 76 dBA.
- 9 There were daytime and nighttime
- 10 measurements both taken. And also, in addition to
- 11 that, he did take some measurements inside his
- 12 house, both with the windows closed and the windows
- 13 open.
- 14 With the windows closed, I believe
- 15 the levels were around the mid-50 decibel range.
- 16 And then with the windows open it would be in the
- 17 mid-60s. Again, well above Pollution Control
- 18 Board's standards for noise impacting a residence.
- 19 Q. And do you believe that tape
- 20 accurately portrays conditions on the property in
- 21 question?
- 22 A. Yes. My subsequent visits, two visits
- 23 after having viewed the tape, corroborated exactly
- 24 what was on the tape. I have seen the same images,

1 the same traffic -- same types of traffic, the

- 2 sounds on the tape sounds very, very similar, if not
- 3 exactly similar, to the sound that I heard when I
- 4 was there and that I measured with my precision
- 5 instrumention.
- 6 Q. Anything else you'd like to add about
- 7 your viewing of this tape?
- 8 A. No.
- 9 MR. DWORSCHAK: Nothing further on my
- offer of proof.
- 11 HEARING OFFICER WEBB: Thank you.
- 12 BY MR. DWORSCHAK:
- 13 Q. Greg, based upon your study of the
- 14 area, your visits to the area, your looking at the
- 15 wall, looking at the home, do you believe that
- 16 there's -- I'm sorry -- how many feet of mitigation
- 17 do you believe the current noise wall is offering
- 18 the area?
- 19 A. I think it's negligible. The wall is
- 20 so low that it would impact what we call a ground
- 21 waive, the sound that travels along the ground. But
- 22 as far as breaking the line of sight, it obviously
- 23 does not do that.
- 24 Failing to break the line of sight

1 exposes the Petrosiuses and their neighbors to

- 2 levels that are 19 decibels above the Board
- 3 regulations for C to A noise, specifically
- 4 901.102(a), and the Board's rules.
- 5 THE WITNESS: Could you repeat the
- f rest of the question? I'm sorry.
- 7 MR. DWORSCHAK: Can you read it back?
- 8 I've even forgot.
- 9 (Whereupon, the requested
- 10 portion of the record
- 11 was read accordingly.)
- 12 BY THE WITNESS:
- 13 A. Again, to elaborate a little bit on
- 14 that, it would be negligible really. Those points
- 15 where there is no breaking of line of sight, the
- 16 very short wall provides little, if any, relief in
- 17 order to provide significant relief. We, again,
- 18 need to break the line of sight.
- 19 And, actually, to provide the
- 20 level of protection I feel is necessary, we would
- 21 want to not only break the line of sight, but also
- 22 have the wall several feet higher than necessary to
- 23 break the line of sight to gain a little bit of
- 24 additional noise reduction.

- 1 BY MR. DWORSCHAK:
- Q. Thank you. Do you have any other
- 3 observations or recommendations you haven't already
- 4 testified to?
- 5 A. I do have one observation and that is
- 6 that even putting in an 18-foot wall, the area is
- 7 still going to exceed the Board's sound limits. But
- 8 the introduction of an 18-foot wall, or higher
- 9 possibly, but at least an 18-foot wall would give
- 10 the Complainants' and their neighbors a very
- 11 significant reduction in sound. It would more than
- 12 cut the sound in half from what it is right now, but
- 13 it would still be -- it would be much better than it
- 14 is now, but it would still exceed the Board limits.
- 15 Q. But it would be much better?
- 16 A. It would be much, much better.
- Q. And it would assist in their quality
- 18 of life?
- 19 A. Very much so.
- 20 MR. DWORSCHAK: Thank you. Nothing
- 21 further.
- 22 HEARING OFFICER WEBB: Thank you. Mr.
- 23 Azar?
- MR. AZAR: Thank you.

1 CROSS EXAMINATION

- 2 By Mr. Azar
- Q. Mr. Zak, in regards to -- let's start
- 4 with the ambient noise, the background noise. How
- 5 was that determined? Was that taken from a table?
- 6 A. Yes.
- 7 Q. Did you measure -- you indicated in
- 8 your report that you were taking that number based
- 9 upon the usage of the area, correct?
- 10 A. Yes.
- 11 Q. And that is a moderate residential
- 12 area?
- 13 A. I don't understand what you mean by
- 14 moderate residential area.
- 15 Q. Well, those are the exact words you
- 16 used. Hold on a second.
- 17 (Brief pause.)
- 18 BY MR. AZAR:
- 19 Q. You depicted it as a Category 3, a
- 20 moderate residential area, Page 4 of your report,
- 21 last paragraph.
- 22 A. Yes. That is correct.
- Q. Now, in regards to looking at Joint
- 24 Exhibit No. 3, in light of the fact that the house

1 is nearby some serious industrial area, being the

- 2 UPS facility, the rail facility and the highway,
- 3 does that change your opinion as to that being a
- 4 moderate residential area?
- 5 A. No.
- 6 Q. So the fact that there is an adjoining
- 7 highway, one of the largest truck facilities in the
- 8 country and an intermodal railroad facility would
- 9 not change your opinion as to whether that is a
- 10 moderate residential area?
- 11 A. No, it would not.
- 12 Q. So the ambient noise you got is the
- 13 background noise. Now, did you do an -- normally,
- 14 the ambient noise would be the background noise,
- 15 correct?
- 16 A. That's correct.
- Q. And so if you're, say, for example,
- 18 looking at a waterfall that's 78 decibels and
- 19 someone was complaining about the waterfall, that's
- 20 the background noise. That's the way it's always
- 21 been, right?
- 22 A. That's correct. And it's not
- 23 regulated.
- Q. Well, so -- then it's not a nuisance?

1 A. Again, the Board does not regulate

- 2 waterfalls, so that would not fall under that
- 3 category. It would not be considered a nuisance.
- 4 Q. So if it's not regulated by the Board,
- 5 it's not a nuisance? So the same thing with an
- 6 airport next door, correct. That's regulated by the
- 7 Federal Highway Administration -- or the Federal
- 8 Aviation Administration.
- 9 MR. DWORSCHAK: I'm going to object
- 10 now. He's asking him legal interpretation.
- MR. AZAR: He's already said it's not
- 12 regulation, therefore, it's not something you
- deal with. So I want to -- and that's a
- 14 natural waterway.
- MR. DWORSCHAK: Well, he objected to
- 16 him offering what a nuisance was, but he
- 17 allows him now to say --
- 18 HEARING OFFICER WEBB: That's true.
- 19 I'm a little confused. Can you back up a
- 20 little bit?
- 21 MR. AZAR: Okay.
- 22 BY MR. AZAR:
- Q. The background noise of a waterfall
- 24 wouldn't be regulated, right? That's what you

- 1 testified to, correct?
- 2 A. That's not totally correct. As far as
- 3 the question is concerned, I think you need to
- 4 clarify that. And that is the waterfall would
- 5 probably be categorized as sound as opposed to
- 6 noise, noise being unwanted sound. And your
- 7 waterfall, as far as most people are concerned, it
- 8 would probably be considered a desirable sound and
- 9 it would not be considered noise.
- 10 Q. But it wouldn't -- if it exceeded that
- 11 73 decibel average, it exceeds -- would it exceed
- 12 regulations?
- 13 A. I am not aware of anybody that
- 14 regulates the waterfall, so I would say no.
- 15 Q. Okay. So then it wouldn't be -- it
- 16 can't be construed as a nuisance?
- MR. DWORSCHAK: Asked and answered.
- 18 He already said no.
- 19 BY MR. AZAR:
- Q. Okay. Then let's go to the other
- 21 issue, an airport. Is that -- is an airport
- 22 regulated by regulations by the Board?
- 23 A. No.
- Q. How about as a nuisance?

- 1 A. No.
- Q. How about a rail facility, train
- 3 tracks, is that regulated by the Board in numerical
- 4 standards?
- 5 A. No.
- 6 Q. Okay. And, therefore, it wouldn't be
- 7 a nuisance?
- 8 A. It could be a nuisance to the
- 9 individual hearing it, but the Board simply doesn't
- 10 have the authority to regulate it.
- MR. DWORSCHAK: And, again, I'm going
- 12 to object. He would let him talk about
- 13 nuisance when I --
- 14 (Simultaneous colloquy.)
- 15 HEARING OFFICER WEBB: Sustained. He
- 16 did rephrase. I would sustain your objection
- 17 that his interpretation of a nuisance is not
- 18 appropriate for the cross examination as it
- 19 was not appropriate for the direct
- 20 examination.
- 21 MR. DWORSCHAK: And I move to strike
- his previous answer.
- MR. AZAR: Well, we're talking
- 24 about -- I can lay a foundation. I think

1	he's qualified to testify to that because
2	he my understanding is that he was he
3	participated in the writing of some of these
4	regulations.
5	HEARING OFFICER WEBB: But your
6	objection was to the fact that he was not
7	MR. AZAR: No. He's making a legal
8	conclusion.
9	HEARING OFFICER WEBB: Well, right.
10	MR. AZAR: And here he's making a
11	conclusion that the regulations don't cover
12	that based upon, you know, his experience as
13	a regulator.
14	HEARING OFFICER WEBB: Well, I think
15	the objection is based on the
16	characterization of the word of whether
17	that is a nuisance. I mean, you can ask him
18	what the regulations cover, but
19	MR. AZAR: Right. Okay.
20	HEARING OFFICER WEBB: the question
21	is is he then qualified to make that
22	particular legal interpretation of whether
23	that qualifies as a nuisance, if I'm not
2.4	misquoting vou.

- 1 BY MR. AZAR:
- Q. Well, does the Board's regulations --
- 3 does the Board -- your understanding of Board's
- 4 regulations -- let me back up. You participated in
- 5 the drafting of some of these regulations, correct?
- 6 A. Yes.
- 7 O. And the numerical sound limits --
- 8 A. Yes.
- 9 Q. -- you participated in? And also in
- 10 the regulations for 901.102, correct?
- 11 A. Yes.
- 12 Q. So that's the one that we're operating
- 13 under and you participated in writing those and
- 14 you're familiar with them?
- 15 A. Yes.
- 16 Q. From both an enforcement and referral
- 17 from the administrative agency?
- 18 A. Yes.
- 19 Q. Okay. So if the sound or the noise
- 20 category is not regulated by the Board, is it within
- 21 your understanding of the regulations that it would
- 22 be subject to the nuisance provisions of the Board?
- 23 A. It could be, depending upon the nature
- 24 of the source.

- 1 Q. So the airport?
- 2 A. No.
- 3 Q. A waterfall?
- 4 A. Because of the federal preemption.
- 5 Q. Okay. How about the waterfall?
- 6 Someone made an amusement park 50 years ago with a
- 7 waterfall and the neighbors now don't like it?
- 8 A. That could be regulated then, yes.
- 9 O. How about the railroads?
- 10 A. If the railroad came under the control
- of the Federal Railroad Administration, no, due to
- 12 preemption. If, however, there is an amusement park
- 13 and somebody had constructed a -- set up a small
- 14 railroad that was not controlled by the federal
- 15 regulations, then the Board could have control of it
- 16 through either a nuisance or even potentially
- 17 numerical regulations.
- 18 Q. So the noise regulations that you're
- 19 referring to are 901.101 and 901.102, correct?
- 20 A. No. It would be 900.102 and
- 21 901.102(a) and (b).
- 22 Q. Okay.
- 23 A. Specifically in this case (a) because
- 24 we're looking at daytime.

1 Q. Okay. Let me show you what we've

- 2 marked for identification purposes as Respondent's
- 3 16, the regulations, specifically 102. Do you
- 4 recognize that document?
- 5 A. Yes. It's a copy of the Board's
- 6 regulations -- noise regulations. It is a
- 7 document -- it is a copy of a portion of the
- 8 Pollution Control Board's noise regulations.
- 9 Q. Now, the regulations that are set
- 10 forth there specify in 102 what categories of land
- 11 are regulated?
- 12 A. Yes.
- 13 Q. And then it defines which -- what it
- 14 encompasses with land categories from the Federal
- 15 Highway Administration?
- MR. DWORSCHAK: I'm sorry. What page
- 17 are you on?
- 18 MR. AZAR: I don't know. He has it in
- 19 front of him. I'm looking at, 901.101,
- 20 Paragraph C.
- MR. DWORSCHAK: Okay.
- 22 BY MR. AZAR:
- 23 Q. That defines what is a Category C
- 24 property; is that correct?

1 A. It states the sound level limits for a

- 2 Class C property. But I don't believe it defines
- 3 Class C property, per se.
- 4 Q. That's in reference -- that's found
- 5 in -- let me back up.
- 6 The regulations state that a Class
- 7 C property shall include all land used as specified
- 8 in the SLUCM Codes, 211 through 299 inclusive, 311
- 9 through 396 inclusive, 399, 411 except 4111, 412
- 10 except 4121, 421, 422, 429, 441, 449, 460, 481
- 11 through 499 inclusive, 7223, 7311 used for
- 12 automobile and motorcycle racing, and 811 through
- 13 890 inclusive. Is that accurate that those
- 14 categories are covered, what is considered a Class C
- 15 piece of property?
- 16 A. It gives the exceptions and, again,
- 17 the only thing that I'm not -- one thing I'm not
- 18 100 percent certain of is whether the regulations
- 19 you have here are current or not.
- 20 Q. Okay.
- 21 A. But if they are current, that's
- 22 correct.
- Q. Okay. Let me show you what's been
- 24 marked as No. 17, which is part 901, Appendix A. Do

- 1 you recognize that document?
- 2 MR. DWORSCHAK: Do you have a copy?
- 3 MR. AZAR: It's the regulations.
- 4 MR. DWORSCHAK: Okay. I got it.
- 5 MR. AZAR: Appendix A.
- 6 BY THE WITNESS:
- 7 Q. Okay. Under Appendix A, you've got
- 8 old rule numbers referenced.
- 9 BY MR. AZAR:
- 10 Q. Right. And new rules?
- 11 A. Well, mine says -- it says in here,
- 12 Appendix A, old rule numbers referenced.
- 13 Q. Right. And then in the next paragraph
- 14 over it references the new rules. It's the new
- 15 numbers.
- 16 A. All right. Yes.
- 17 Q. Now, are you familiar with those
- 18 regulations?
- 19 A. Yes.
- 20 Q. Okay. Drawing your attention --
- 21 they're not paginated, so I'm looking at code number
- 22 41. So in the document it has code numbers
- 23 designated to what the document is.
- A. Are you on Appendix B or Appendix A?

1 Q. It's the one I gave you. Well,

- 2 there's Appendix A and Appendix B. Appendix B is --
- 3 it's from the website. Is it Appendix B we're
- 4 looking at now?
- 5 A. Well, I'm not sure. That's what I'm
- 6 asking you. Are you in Appendix A?
- 7 Q. We're looking at Appendix B.
- 8 A. Okay.
- 9 Q. That document discloses the code,
- 10 category and land class for each piece of property
- 11 designated in that document, correct?
- 12 A. Yes. This is the old SLUCM code. I
- 13 noticed there's a date on here of 1983. I know the
- 14 Board is in the process of updating that. I'm not
- 15 quite certain at this point whether this is current
- 16 or the newer classification is current.
- 17 Q. Okay. Well, going off of this
- 18 document because that's all that's available that
- 19 I'm aware of that I was able to find, was that in
- 20 place in 1993 (sic) when this complaint was filed or
- 21 were the new rules in place by then?
- 22 A. The --
- MR. DWORSCHAK: 2003, the complaint
- was filed. You said 1993.

1 MR. AZAR: I know.

- 2 BY MR. AZAR:
- 3 Q. 2003.
- 4 A. Well, the measurements we had taken
- 5 were in 2005 and we based that upon our copy of the
- 6 Board's revision to the rules and that would not
- 7 include the -- they basically revised this land use
- 8 coding system in the copy that we used.
- 9 O. Is that the final rules or the ones
- 10 that are pending?
- 11 A. Again, I'm not sure what the current
- 12 status is, if it's still pending or if it's been
- 13 passed. And there was there was some back and forth
- 14 on that and we assumed that at the time we did our
- 15 survey that the new rules to be applicable.
- 16 Q. Okay. So in the regulations are the
- 17 numbers -- the codes still the same?
- 18 A. No.
- 19 Q. Are they all revised?
- 20 A. They're revised.
- 21 Q. All right. Going by -- I'm just going
- 22 to tell you this is from the Pollution Control
- 23 Board's website or the website maintained by the
- 24 IEPA and the Pollution Control Board. This is their

1 regulations that are posted. Going to Category 45,

- 2 highways, streets, right-of-way.
- 3 MR. DWORSCHAK: Do you have a page
- 4 number, Victor?
- 5 MR. AZAR: No. It's not paginated.
- 6 BY MR. AZAR:
- 7 Q. Did you find that?
- 8 A. Yes.
- 9 Q. How are highways and streets and
- 10 right-of-ways categorized as a land class?
- 11 A. Unclassified.
- 12 Q. So that's not a C?
- 13 A. No.
- 14 Q. So the --
- 15 A. It's using the old rule.
- 16 Q. Okay. When the road was built, was
- 17 there a -- in 1995, were these the rules in place?
- 18 A. Yes.
- 19 MR. DWORSCHAK: The road was built in
- 20 1995?
- 21 MR. AZAR: The expansion.
- 22 BY MR. AZAR:
- 23 Q. So these were -- this was the rules
- 24 that were followed at the time?

1 A. You said 1995, and in 1995 these were

- 2 the rules that were followed.
- 3 Q. Okay. So the new rules, according to
- 4 your understanding, makes a roadway commercial
- 5 property?
- 6 A. No. It lists it as a Class C property
- 7 and we cite that on Pages 4 and I believe --
- 8 HEARING OFFICER WEBB: Page 2 of your
- 9 report?
- 10 BY MR. AZAR:
- 11 Q. Page 4, second paragraph, it says --
- MR. DWORSCHAK: The bottom of Page 4
- has a discussion about it, as well.
- 14 BY THE WITNESS:
- 15 A. Okay. Yes, Madam Hearing Officer,
- 16 it's Page 2. We used the Board's Land Base
- 17 Classification Standards, LBCS, and under that we
- 18 feel the Tollway ramp would fall under the
- 19 description of transportation services, Code 4100,
- 20 specifically Code 4130, road, ground passenger and
- 21 transit transportation, with a designation of Class
- 22 C under 35 IAC 901 land class.
- 23 BY MR. AZAR:
- Q. Which page are you on?

- 1 A. Page 2.
- 2 MR. AZAR: I never got Page 2. You
- 3 never gave it to me. You refused to give me
- 4 Page 2. You gave me Page 4. Hold on, maybe
- 5 I misspoke.
- 6 HEARING OFFICER WEBB: Mr. Azar, do
- 7 you want to take my copy?
- 8 MR. DWORSCHAK: I've entered it all
- 9 into evidence. You're welcome to look at it.
- 10 MR. AZAR: Yes. I would appreciate it
- 11 since this is the first time ever disclosed
- to me. I've got Page 3 and onwards. The
- rest was refused to me as disclosed.
- 14 BY MR. AZAR:
- 15 Q. Now, is that in the -- referring to --
- 16 just so I'm clear here. Okay. So that's the 901
- 17 regulations that would be in here, 901, correct? Is
- 18 that what you're referring to?
- 19 A. We're referring to -- yes, it would be
- 20 under 901.
- Q. Where is that found in there, in this
- 22 document? If you refer here, where is that in the
- 23 document?
- A. Well, this appears to be an older

1 document. What you have here is not a recent

- 2 document.
- 3 Q. Are you going off of -- well, I guess
- 4 I can only go by what's posted by the --
- 5 A. I think you've got July 30th of 2004
- 6 and we got our information in 2005.
- 7 Q. Now, is that from where?
- 8 A. From the Board.
- 9 Q. Is that the current rules or is that
- 10 the proposed rules?
- 11 A. That would be -- our understanding of
- 12 that was at the time that the rules were very close
- 13 to passage and we used I think what you're referring
- 14 to as the proposed rules.
- 15 Q. So do you know if they've been passed
- 16 or not?
- 17 A. I do not know.
- 18 Q. Okay.
- 19 A. But the judgment called for time and
- 20 we -- it looked like they were very close to being
- 21 passed so we used the newer standards for writing
- 22 our report.
- 23 HEARING OFFICER WEBB: I can find out
- 24 at our next recess.

1	MR. AZAR: Okay. You know, I am going
2	to object at this point to the report being
3	admitted on the fact that Pages 1 and 2 were
4	not disclosed.
5	HEARING OFFICER WEBB: Were you under
6	the impression that you had the complete
7	report?
8	MR. AZAR: I was under the impression
9	that I was not going to get Pages 1 and 2.
10	MR. DWORSCHAK: Because I believe they
11	were attorney/client privilege information.
12	He discussed the basis for our case, which I
13	didn't think I had to provide to the other
14	party when it's attorney/client discussions.
15	MR. AZAR: Now, he's introducing it
16	into evidence.
17	HEARING OFFICER WEBB: Yeah.
18	MR. AZAR: It seems kind of improper.
19	I think that should just negate the report
20	should not be admissible because that creates
21	a problem.
22	HEARING OFFICER WEBB: Well, I was
23	thinking it was maybe a clerical error. But
24	if you had withheld it if you deliberately

- withheld it --
- 2 MR. DWORSCHAK: I'm checking.
- 3 HEARING OFFICER WEBB: Okay. I'll let
- 4 you check.
- 5 (Brief pause.)
- 6 MR. AZAR: For the record, I did not
- 7 have this at the time of the deposition.
- 8 HEARING OFFICER WEBB: Which pages?
- 9 MR. AZAR: One and 2.
- 10 HEARING OFFICER WEBB: But you had all
- 11 the other ones?
- MR. AZAR: I had the rest. Should we
- go on while you're looking for that.
- MR. DWORSCHAK: Yeah. Go ahead.
- MR. AZAR: All right.
- 16 BY MR. AZAR:
- 17 Q. Now, you indicated that the Board has
- 18 category -- the current rules categorize it as a
- 19 Category; C is that correct?
- 20 A. That's correct.
- Q. Now, are you aware of any Federal
- 22 Highway Administration regulations that apply to the
- 23 building of noise walls?
- 24 A. No.

1 Q. Would regulations directed to agencies

- 2 building highways from the Federal Highway
- 3 Administration be relevant to the study of this
- 4 issue?
- 5 A. Again, not -- with a little more
- 6 information I could answer that yes or no, but the
- 7 information you gave me so far I really can't
- 8 honestly give you a yes or no answer.
- 9 Q. Showing you what's been previously
- 10 marked as Respondent's Exhibit 7, are you familiar
- 11 with those?
- 12 A. I would be aware of their existence,
- 13 but I would not be aware of the details. What you
- 14 have evidently here is 23 CFR 772.
- 15 Q. Now, since you're not familiar with it
- 16 let me ask you a question: If the regulations in
- 17 23 CFR 772 from the Federal Highway Administration
- 18 indicates a threshold approaching 67 decibels,
- 19 wouldn't exceed the 61 decibels in your 901.102(a)?
- 20 A. Yes.
- Q. Aren't they inconsistent? Wouldn't
- they be inconsistent?
- A. I would say so, yes.
- Q. So what is the state agency supposed

1 to do, follow the federal regulations or the state

- 2 regulations?
- 3 A. Well, during my 29 years with the
- 4 Illinois EPA, it would be a question of who has the
- 5 authority, the federal government or the state
- 6 government.
- 7 Q. So if the federal government is paying
- 8 the check for sound walls, are they the one who's in
- 9 control?
- 10 A. I think it gets to a legal question
- 11 and I don't really feel that I'm in a position to
- 12 answer a legal question as far as absolute authority
- 13 in that situation.
- Q. Okay. But its clear that the two
- 15 regulations are inconsistent?
- 16 A. Agreed.
- 17 Q. One is a more lenient standard and one
- is a more stringent standard?
- 19 A. That's correct.
- Q. Okay. Who builds roads in the state
- 21 of Illinois? Are you familiar with that?
- 22 A. In my experience with the Illinois
- 23 EPA, the primary road builder was the Illinois
- 24 Department of Transportation.

- 1 Q. Okay.
- 2 A. Or IDOT.
- 3 Q. Okay. IDOT. Is road building part of
- 4 their statutory function?
- 5 MR. DWORSCHAK: Objection. He doesn't
- 6 work for IDOT.
- 7 MR. AZAR: Okay.
- 8 HEARING OFFICER WEBB: Well, you can
- 9 answer if you know.
- 10 BY THE WITNESS:
- 11 A. I don't know for certain. I know that
- 12 from my experience with EPA they were the primary
- 13 road builder. We worked with them numerous times.
- 14 That would be pretty much the limit of my knowledge
- 15 as far as their road building is concerned.
- 16 BY MR. AZAR:
- 17 Q. Now, the Environmental Protection Act,
- 18 in particular, Section 23, which is the -- of
- 19 Title VI, that talks about the purpose of the title,
- 20 being the noise title, is to prevent noise which
- 21 creates a public nuisance?
- 22 A. Yes.
- 23 Q. So the purpose of the statute is aimed
- 24 at a public nuisance, correct?

- 1 A. Yes.
- Q. Let me back up a second. Do you have
- 3 any knowledge as to how the noise wall was designed
- 4 that was in place? What was the design criteria?
- 5 A. The one in question here at the
- 6 hearing?
- 7 Q. The one involved in the Petrosius's
- 8 house, that's currently in place?
- 9 A. No, I do not.
- 10 Q. Do you know whether or not it complied
- 11 with federal regulations or not?
- 12 A. No, I do not.
- 13 Q. Assuming for the sake of discussion it
- 14 is in compliance with federal regulations built
- 15 ten years ago, is there a cut-off in which the
- 16 enforcement of the Act applies to it for nuisance
- 17 purposes?
- 18 A. Now, by the term cut-off could you
- 19 elaborate a little more on that?
- 20 Q. The time period. So it's built ten
- 21 years ago where someone's been talking about I-55 or
- 22 any road in the state, is there any regulatory
- 23 mechanism by which a nuisance claim can be barred
- that you're aware of?

1 A. I would interpret that as being a

- 2 question as to whether or not the Board has
- 3 authority to regulate it as a nuisance and, again, I
- 4 think that's a legal question and not really a noise
- 5 question.
- 6 Q. Let me back up. Did you ever do
- 7 enforcement actions at the EPA against pre-existing
- 8 structures that were in existence for ten, twenty
- 9 years?
- 10 A. Yes.
- 11 Q. Were they publically owned noise
- 12 generators?
- 13 A. Both public and private.
- Q. Okay. Have you ever filed enforcement
- 15 actions against the Department of Transportation?
- 16 A. Yes.
- Q. And what for?
- 18 A. Again, using my experience at the EPA,
- 19 the problems with IDOT were both noise related and
- 20 also related to solid waste.
- Q. Okay. We're talking just sound.
- 22 A. Just sound? There was a -- I assisted
- 23 a private citizen under my functioning as the
- 24 advisor for Illinois EPA regarding a noise problem

- 1 with an IDOT facility.
- Q. Would that be the maintenance yard?
- 3 A. Yes.
- 4 Q. Are you aware of any actions against a
- 5 right-of-way or is this the first one you're aware
- 6 of?
- 7 A. Now, by the first time I'm aware of,
- 8 are we talking about the case at issue today?
- 9 Q. Yes.
- 10 A. This is the first one that I'm aware
- 11 of.
- 12 Q. And you've been there since -- you
- were with the IEPA since 1979?
- 14 A. 1972.
- Q. Almost from the very beginning?
- 16 A. Yes.
- 17 Q. So in, what, 30 years no one's ever
- 18 challenged a road as being noisy or a nuisance?
- 19 A. We get complaints on roads. And,
- 20 typically, what we would be able to do would be
- 21 refer it to IDOT and IDOT would usually be able to
- 22 work out a solution that was satisfactory to the
- 23 complainants.
- Q. Okay. Now, let's go to your

1 methodology of your study. You picked one location,

- 2 correct?
- 3 A. Correct.
- 4 Q. Now, is that the -- is that location
- 5 dictated by policy or did you choose that?
- 6 A. It was dictated by the general
- 7 measurement requirements of the Pollution Control
- 8 Board.
- 9 Q. Okay. So you looked at the
- 10 regulations. It doesn't say you have to be "X"
- 11 number of feet from the noise source at "X" angle
- 12 from the noise source, correct?
- 13 A. That's correct.
- 14 Q. You used your experience as a noise
- 15 expert to place the camera and the microphone and
- 16 the noise equipment, correct?
- 17 A. Yes.
- 18 Q. Now, based on the topography of the
- 19 area, the noise reads could vary within five feet,
- 20 couldn't they?
- 21 A. Only so much as the reflectivity of
- 22 the house is concerned. Other than that, plus or
- 23 minus five feet in any direction would not have any
- 24 effect.

1 Q. I'm looking in particular at your

- 2 drawing on Page 5. If you moved five feet to the
- 3 west towards Maridon Road, you'd be moving away from
- 4 that gap in the wall as it's stepping down, correct?
- 5 A. The movement would be really
- 6 insignificant. A five-foot movement, again, as far
- 7 as the measurement is concerned, would be
- 8 imperceptible on the instrumentation.
- 9 Q. How about if you're moving up a hill?
- 10 A. How far?
- 11 Q. Five, ten feet, five feet?
- 12 A. Again, the effect would be negligible.
- 13 When we're talking about a distance here of 135 feet
- 14 from the Tollway wall to the measurement site,
- 15 plus or minus five feet, given the grade there,
- 16 would be insignificant.
- 17 Q. When would it become perceptible, ten,
- 18 15 feet?
- 19 A. I would say probably 25 feet.
- 20 Q. So if you moved closer to the wall or
- 21 moved over towards the backyard, the noise
- 22 differences could be substantial or noticeable?
- 23 A. If one moved close enough to the wall,
- 24 yes. And we did take measurements. We did check

1 the backyard. We didn't record it -- we didn't

- 2 write it down. But in an attempt to get the ambient
- 3 or background sound we tried to take it in the back
- 4 of the house and the sound levels were very, very
- 5 close to what we had in the front of house. So we
- 6 were unable to get an ambient which, again, would, I
- 7 think, answer the question of what happens if you
- 8 move to the back of the house, we'd still have
- 9 very -- extremely high sound levels. And they're
- 10 still being generated by the Tollway.
- 11 Q. Now, the sounds that are generated by
- 12 the roadway are generated by the users of the
- 13 roadway, correct?
- 14 A. Yes.
- 15 Q. So trucks are regulated by -- are they
- 16 regulated by the department of -- or any rules as to
- 17 the amount noise they can generate?
- 18 A. I don't quite understand the question.
- 19 Can you elaborate?
- Q. Let me back up. There are, at the
- 21 Pollution Control Board and EPA, regulations that
- 22 govern the amount of noise that can be generated by
- 23 specific vehicles, correct?
- 24 A. Yes.

1 Q. So trucks could only go to so many

- 2 decibels before it would be subject to a noise
- 3 violation for that vehicle, correct?
- 4 A. Not really. The Board has not used
- 5 those regulations for over 20 years.
- 6 Q. But they exist on the books?
- 7 A. But I believe they do exist on the
- 8 books, yes.
- 9 Q. And, actually, part of the regulations
- 10 were changed because of General Motors' petition to
- 11 the Board, if you recall?
- 12 A. I recall it very clearly, but it was
- 13 not regarding truck noise.
- 14 Q. No?
- 15 A. It had nothing do with trucks.
- 16 Q. It was vehicle noise, right?
- 17 A. My recollection on that was that the
- 18 GM challenge was to our measurement procedure and --
- 19 we're talking about 1987?
- 20 Q. Yeah.
- 21 A. Okay. In 1987 GM approached the Board
- 22 and wanted to change the measurement procedures from
- 23 what we call a fast measurement to a one hour Leq.
- 24 And numerous hearing were held and the Board did

- 1 adopt the GM recommendation of a one hour Leq.
- 2 Q. Was that for vehicles or for roadway
- 3 noise?
- 4 A. That was for noise in general. It
- 5 really was not pertinent to vehicles at all.
- 6 Q. Okay. Now, there are a separate set
- 7 of regulations that are on the books for vehicles,
- 8 corrects?
- 9 A. Very old ones that have not been used
- 10 for many, many years.
- 11 Q. They're still on the books, though?
- 12 A. To my knowledge, they are.
- 13 Q. Okay. And they regulate the amount of
- 14 noise legally generated by a car exhaust, motorcycle
- 15 exhaust, truck exhaust, et cetera?
- 16 A. Yes.
- 17 Q. Now, any one vehicle driving down the
- 18 Tollway, if it's in compliance with those
- 19 regulations, wouldn't be a noise impact at the
- 20 house, would it?
- 21 A. It could very much so because --
- 22 Q. They're within the statutory
- 23 regulations.
- A. But they're subject to more than that

1 one regulation. They're also subject to the

- 2 stationary regulations.
- 3 Q. Okay. That's what I meant. So the
- 4 regulations that are involved here are the vehicle
- 5 emissions, the individual noise emissions from a
- 6 vehicle, correct?
- 7 A. No. I think we need to clarify this a
- 8 little bit.
- 9 The vehicle regulations are for
- 10 individual vehicles that are moving.
- 11 Q. Right.
- 12 A. The stationary regulations are not for
- 13 vehicles per se, but for what's considered a
- 14 stationary noise source.
- 15 Historically, the Board has -- and
- 16 quite a few trucking cases adopted a methodology of
- 17 looking at the case saying that even though the
- 18 truck is on the property of the alleged noise
- 19 violator, the noise source itself is a stationary
- 20 noise source, and it falls under the stationary
- 21 noise regulations, specifically the 901 regulations
- 22 we're discussing here.
- Q. Okay. So if they're on a private
- 24 property, Class C property, you're saying they're

- 1 regulated?
- 2 A. They would be regulated on either
- 3 Class A, B or C property as a stationary noise
- 4 source as long as the truck is not ingressing or
- 5 egressing.
- 6 Q. Okay. On to a highway? That's the
- 7 distinction?
- 8 A. Correct.
- 9 Q. Okay. Now, the person who is
- 10 receiving the noise, such as the Petrosiuses or the
- 11 resident beforehand, the effect of the noise is
- 12 subjective to their -- to them isn't it? They hear
- 13 the noise, whether it bothers them, it differs from
- 14 person to person, correct?
- 15 A. That's correct.
- 16 Q. So the previous resident may have had
- 17 no problems with the noise, correct?
- 18 A. It's possible, but doubtful.
- 19 Q. Okay. Now, do you know what kind of
- 20 noise wakes up the Petrosiuses at night?
- 21 A. They have told me the traffic noise
- 22 does.
- Q. Now, is it just the tire noises or is
- 24 it the impact noises from the banging of trucks and

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1 the revving of the engines?
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- 2 A. They may have told me specifically
- 3 that it was one particular type of noise out of the
- 4 large variety of sounds that come from the Tollway.
- 5 And I don't really specifically remember what. If
- 6 they did say it was a banging noise or a tire noise
- 7 or a horn honking or what it was, my memory just is
- 8 of one, that they are wakened up by sounds from the
- 9 Tollway.
- 10 MR. DWORSCHAK: I'm going to object to
- 11 this line of questioning. We've already had
- 12 direct testimony from the Petrosiuses on the
- 13 type of noise that awakens them. And he's
- only referring on what they told him.
- MR. AZAR: That was part of his
- 16 analysis in the last section of his report
- and it relates to what's going there and I'm
- 18 trying to address on Page 8 he talks about
- 19 what noises are bothering them, so I want to
- 20 know --
- 21 HEARING OFFICER WEBB: That's true.
- MR. AZAR: -- based -- he formed an
- opinion based on what they complained of and
- I need to find out.

1 HEARING OFFICER WEBB: Go ahead.

- 2 BY MR. AZAR:
- 3 Q. All right. So the noises that were --
- 4 did they ever indicate to you that there were
- 5 certain noises that kept them up or woke them up or
- 6 it's just the noise in general that bothered them?
- 7 A. I believe they mentioned a number of
- 8 things that bothered them as far as the noise is
- 9 concerned from the Tollway. But my memory is not so
- 10 good that I can tell you, well, the clanging,
- 11 banging bothered them greatly, but the jake brakes
- 12 didn't bother them at all. It was more of a general
- 13 impression of all the various sounds, the heavy
- 14 trucks tire noise, the clanging and banging, the
- 15 jake brakes, things of that nature.
- 16 Q. Based upon your experience, isn't it
- 17 usual for people to be awakened at night from
- 18 atypical noises? You fall asleep to the roar of the
- 19 tires and you hear a truck clanging or a siren go
- 20 off, that usually wakes you up and not the regular
- 21 roar of the traffic?
- 22 A. It varies from individual to
- 23 individual. People that I've interviewed -- I've
- 24 have interviewed thousands of people with noise

1 problems over the last 33 years. While in a lot of

- 2 cases it would be impulsive-type noise, say clanging
- 3 or banging or a sudden change in noise level, that
- 4 isn't always the case. There are quite a few cases
- 5 where just noise, in general, even though the noise
- 6 background doesn't change very radically that the
- 7 sensitive person will be wakened up by noise in
- 8 general. It isn't specifically the volume or the
- 9 loudness of the noise in the background.
- 10 Q. Now, the are there certain
- 11 frequencies -- noise frequencies, that require
- 12 taller walls to mitigate the noise?
- 13 A. Yes.
- 14 Q. That would be low frequency, long
- 15 waves?
- 16 A. That's correct.
- 17 Q. And those tend to be associated with
- 18 the engine revving, jake braking? Aren't those
- 19 lower frequency?
- 20 A. The low frequency sounds I wouldn't
- 21 say so much would be engine acceleration normally.
- 22 Engine acceleration typically
- 23 would occur around 125 hertz, which is hitting a
- 24 little bit to your lower frequency end. But, for

1 example, let's say you have a pothole and you have

- 2 large semis that are hitting the pothole such that
- 3 the whole truck vibrates from the impact of the
- 4 pothole, that's going to generate a fairly low
- 5 frequency pulse that can be very penetrating of a
- 6 residence, and also very difficult to control with a
- 7 noise wall.
- 8 Q. So if the Petrosiuses are being
- 9 wakened up at night by these banging of trucks, is
- 10 this noise wall going to help them at all?
- 11 A. Oh, it will help, but it won't be a
- 12 complete solution to the problem.
- 13 Q. But will it wake them up? If their
- 14 problem is being wakened up by the banging from
- 15 these trucks, is this solution going to let them
- 16 sleep?
- 17 A. I think it will.
- 18 Q. But those noises will be coming over?
- MR. DWORSCHAK: Asked and answered.
- 20 BY MR. AZAR:
- 21 Q. I understand that those noises are
- 22 coming over and they're more distinct?
- 23 A. They will be coming over, but to a
- 24 much less extent or an intenerated amount. In other

1 words, a reduced amount because of the presence of a

- 2 18-foot or higher noise wall.
- 3 Q. Now, did you do any field studies out
- 4 there to see -- in regards to topology, the
- 5 groundwork, to see whether a wall of 18 to 20 feet
- 6 could be even built there?
- 7 A. No.
- 8 Q. Is it feasible actually to build a
- 9 wall out there that you're aware of?
- 10 A. Based on my experience over the last
- 11 30 some odd years, I would say that yes because of
- 12 the fact that there's an existing wall there right
- 13 now.
- Q. But by your own reports, eight to
- 15 13 feet, correct?
- 16 A. How many feet?
- 17 Q. Eight to 13 feet? I think your report
- 18 says it's -- I thought you said it was eight feet in
- 19 height or you don't know what the height is?
- 20 A. I'm sorry. What page of the report
- 21 are you on?
- 22 Q. I misread a number. Do you know what
- 23 the heights are, let me ask you that, that are
- 24 currently out there?

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1 A. I can estimate it. I estimated a
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- 2 portion of it at approximately six to eight feet and
- 3 another portion appeared to be, say, a couple of
- 4 feet higher than that. So it would probably be
- 5 eight to nine feet.
- 6 Q. Okay. And there's a drainage ditch
- 7 there, isn't there?
- 8 A. I don't remember the drainage ditch.
- 9 I was on the residential side of the noise wall.
- 10 Q. So you don't know the impact of the
- 11 drainage ditch on your proposed design?
- 12 A. No.
- 13 Q. So we're back to the question: Are
- 14 you certain this thing is even feasible to be built?
- MR. DWORSCHAK: Objection. He's not
- an engineer.
- 17 MR. AZAR: He's making a
- 18 recommendation to the Board that this thing
- should be built and part of the consideration
- is feasibility.
- 21 HEARING OFFICER WEBB: Feasible to
- 22 build or would it solve the problem?
- MR. AZAR: Well, first as feasible --
- 24 he addressed the issue of feasibility. But

1	the problem is whether it's feasible to be
2	built is another issue. If you can't build
3	it, and there's the two prongs of the
4	analysis, feasibility, which I understand
5	could be whether it could be built, as well
6	as economic feasibility.
7	HEARING OFFICER WEBB: Do we have any
8	foundation that he would have any knowledge?
9	MR. AZAR: Well, he's making a
10	recommendation to the Board that something
11	should be built. I mean, if he doesn't have
12	a foundation he shouldn't even be able to
13	make that recommendation to the Board.
14	MR. DWORSCHAK: He can make a
15	recommendation what walls are necessary to
16	reduce the noise without being a structural
17	engineer who decides how to build it.
18	MR. AZAR: Yeah. Well, I guess it
19	would come down then you're making a
20	recommendation to the Board blind and the
21	Board has to make a decision that's based on
22	nothing. If you build a 100-foot wall
23	(Simultaneous colloquy.)
24	MR. DWORSCHAK: his recommendation

- 1 is nothing.
- 2 MR. AZAR: Well, if he's unable to
- 3 answer -- there's no foundation for his
- 4 opinion. You can put up a wall to solve the
- 5 problem, but can you actually build it is the
- 6 question.
- 7 MR. DWORSCHAK: And he's offered no
- 8 evidence it's not buildable.
- 9 MR. AZAR: Well, he's making the
- 10 recommendation. I'm not. The burden is on
- 11 him -- on the plaintiff to show that this is
- 12 feasible.
- 13 HEARING OFFICER WEBB: Well, I'm not
- aware that this witness would have any
- 15 knowledge of that. If you have any knowledge
- of that, you can answer.
- 17 BY THE WITNESS:
- 18 A. Well, if I could, Madam Hearing
- 19 Officer, based on my experience of having observed
- 20 noise walls used in highway applications, several
- 21 hundred locations over 33 years, I see no reason why
- 22 the recommendation I recommended could not be done.
- 23 BY MR. AZAR:
- Q. Now, what the is the height

1 recommendation -- total height of the wall

- 2 considering the topography out there?
- 3 A. From the wall I observed when there,
- 4 we would be looking at probably adding something on
- 5 the order of 12 feet, ten feet to the existing wall
- 6 that's there.
- 7 Q. Do you have -- are you familiar with
- 8 any circumstances where walls are added to or do the
- 9 old walls have to be torn down and new walls put in?
- 10 A. I think they typically tear down the
- 11 old wall and build a new wall.
- 12 Q. Do you have an estimate as to the
- 13 economic reasonableness of that?
- 14 MR. DWORSCHAK: I'm going to object.
- 15 BY THE WITNESS:
- 16 A. Well, not knowing the finances of the
- 17 Illinois State Toll Authority --
- 18 MR. DWORSCHAK: He's a noise expert,
- 19 he's not an economist.
- 20 HEARING OFFICER WEBB: Speak one at a
- 21 time, please.
- MR. DWORSCHAK: I'm going to object.
- 23 He answered a question about economics. He's
- testified that he's a noise expert, not an

1 economist or a structural engineer so the

- 2 dollar figures are not in his realm of
- 3 expertise.
- 4 MR. AZAR: Then I'll withdraw the
- 5 question. If the objection is he's not
- 6 qualified to testify the cost, that's fine.
- 7 BY MR. AZAR:
- 8 Q. Now, Mr. Zak, when you came to the
- 9 property did you notice the sound right -- the noise
- 10 right away?
- 11 A. Yes.
- 12 Q. Did you ever sleep there before you
- 13 figured that you heard the noise?
- 14 A. No.
- 15 Q. It was readily apparent?
- 16 A. Yes.
- MR. AZAR: No further questions.
- 18 HEARING OFFICER WEBB: Thank you.
- 19 Mr. Dworschak?
- 20 FURTHER DIRECT EXAMINATION
- 21 By Mr. Dworschak
- Q. Greg, when you visited the property in
- 23 question you weren't there to buy the house, were
- 24 you?

- 1 A. No.
- Q. You were there to do a study, correct?
- 3 A. That's correct.
- 4 Q. And in terms of your methodology, it
- 5 is correct to use a single-noise source gathering
- 6 spot versus multiple, correct?
- 7 A. Yes. That's the normal procedure for
- 8 before the Board is normally one point is
- 9 measured -- one point is used for measuring the
- 10 sound.
- 11 Q. And, to your knowledge, the Tollway
- 12 charges vehicles to use their system, correct?
- 13 A. Yes. I've paid the charge many times
- 14 myself.
- 15 Q. And, hypothetically, if a bar lets in
- 16 a band to play music and the music is too loud,
- 17 whose responsibility is that for that noise
- 18 generation?
- 19 A. The land owner where the music is
- 20 taking place.
- Q. So it's not the musicians, it's the
- 22 land owner, correct?
- 23 A. Correct.
- Q. And could you give us your definition

- 1 of a moderate residential area?
- 2 A. Again, using the Board's own
- 3 description there and the ANSI description, it's an
- 4 area that has some background sound. I'm basically
- 5 relaying this from memory as opposed to going back
- 6 and reading the exact definition, so if you'll bear
- 7 with me on that. But a moderate area would be one
- 8 that's a little bit -- has a little bit of
- 9 background noise. It's a little bit noisier than
- 10 where I would normally characterize the area that
- 11 the Petrosiuses live.
- 12 That type of a development
- 13 typically has a little bit quieter background. But
- 14 when we had to estimate the ambient sound there, we
- 15 basically gave the Tollway the benefit of the doubt
- 16 and said let's go ahead and bump it up one and
- 17 consider it a little bit noisier area than we
- 18 normally would.
- 19 Q. And in your knowledge of the EPA
- 20 regulations and the Pollution Control Board
- 21 regulations, are toll roads exempt from nuisance
- 22 violations?
- 23 A. I don't know.
- 24 MR. AZAR: I'm going to object. It's

1 the exact same question that I asked and he

- 2 objected to me asking it. And he's asking
- 3 the question as to the toll road so I don't
- 4 know why --
- 5 MR. DWORSCHAK: I'll withdraw.
- 6 HEARING OFFICER WEBB: Thank you.
- 7 BY MR. DWORSCHAK:
- 8 Q. Greg, in your experience driving the
- 9 Tollway system, you've seen the Tollway erect noise
- 10 walls of 18 feet or higher, correct?
- 11 A. That's correct.
- 12 Q. And you earlier testified this is the
- 13 first time you've seen a noise case against the
- 14 Tollway in terms of noise; is that correct?
- 15 A. Yes. In terms of the Pollution
- 16 Control Board taking a case relative to a road, this
- 17 is the first I have ever seen the Board take this
- 18 type of case.
- 19 Q. But the question of whether it took
- 20 20 years for someone to spend the money and take the
- 21 time and go through the hoops to do this doesn't
- 22 affect whether their residence has experienced noise
- 23 from the Tollway, does it?
- 24 A. I'm not quite following that question.

- 1 Can you rephrase that?
- Q. Yeah. You were questioned earlier
- 3 about that you never heard a noise nuisance
- 4 violation going this far before the Pollution
- 5 Control Board?
- 6 A. That's correct.
- 7 Q. And there's been some reference it's
- 8 been a number of years and this is the first?
- 9 A. That's correct.
- 10 Q. But it really doesn't matter whether
- 11 this is the first or the 30th, does it?
- 12 A. No, I really don't think it does.
- 13 It's a case that's being seriously considered by the
- 14 Board.
- 15 Q. If the residents of the home feel
- 16 there's a violation, then they have the right to
- 17 pursue it, correct?
- 18 A. Yes.
- 19 MR. DWORSCHAK: Your Honor, I move,
- and based upon his exceptions, to enter Pages
- 21 3 through 8 of Mr. Zak's Noise Emissions
- 22 Report, Complainants' Exhibit No. 18.
- MR. AZAR: I'm going to object to its
- 24 admission. One, that it was not fully

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1
            disclosed. Second, on the grounds that the
            opinions rendered have -- are not supported
           by any anything other than recommendations.
 3
                       There is no clear testimony that
            this will solve the problem. It will help
 5
            the problem is all he says. And he says that
 6
            he doesn't know whether this is technically
 7
            feasible. He thinks it is. And I don't
 8
 9
            think that's enough to go to the Board.
                   HEARING OFFICER WEBB: I'm going to
10
            admit Pages 3 through 8 of the report. Would
11
12
           you like to make an offer of proof with
13
           respect to Pages 1 and 2? I'm not sure
14
            that -- you know, I don't want to admit them
            because Mr. Azar didn't receive them.
15
16
                   MR. DWORSCHAK: I understand.
                   HEARING OFFICER WEBB: But in as much
17
            as they may help the Board follow the report
18
            I will allow you to make an offer of proof.
19
20
     BY MR. DWORSCHAK:
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- 21 Ο. Greg, I'd like to make an offer of
- 22 proof on what Pages 1 and 2 of your noise study --
- 23 if you were able to testify, what you would say.
- And I'll give you a minute to read them again to 24

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1 refresh your memory.
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- 2 MR. AZAR: Your Honor, I'm going to
- 3 object to that simply because he didn't even
- 4 reference it in his case in chief. It was
- 5 only brought up in cross examination. So he
- 6 didn't really use those things for the
- 7 opinion. He started to reference -- most of
- 8 his testimony is independent of Pages 1 and
- 9 2. I don't know what more they would add.
- 10 MR. DWORSCHAK: But I introduced it as
- 11 evidence, the entire document as an exhibit.
- 12 HEARING OFFICER WEBB: Right. Well,
- and it's not being admitted, but I'm going to
- allow him to make the offer of proof.
- MR. AZAR: Okay.
- MR. DWORSCHAK: Let me know when
- 17 you're ready, Greg.
- 18 (Witness peruses
- 19 document.)
- 20 THE WITNESS: Okay. Could you repeat
- 21 the question?
- 22 BY MR. DWORSCHAK:
- Q. Greg, look at Pages 1 and 2 of your
- 24 noise report of the property in question. Looking

1 at Section 1, Introduction, if you were allowed to

- 2 testify what would you say regarding that
- 3 introduction portion?
- 4 A. Well, I would say that the
- 5 introductory portion there describes our
- 6 investigation of the Petrosius' complaint, the
- 7 rationale behind our measurements with an
- 8 explanation that we were complying with the Board's
- 9 well-established measuring procedures that are
- 10 rather complicated and arduous, but necessarily so,
- in taking sound level measurements.
- 12 In this particular case, the
- 13 Tollway complaint, we basically addressed it two
- 14 ways. One, as the nuisance, which I've always
- 15 addressed all noise cases in the last 33 years as a
- 16 nuisance and in some cases as a numerical violation.
- 17 And we felt the numerical violation would apply
- 18 based upon the Board's own published regulations
- 19 that we were basically using this year of the
- 20 expectation that they would be in place or adopted
- 21 possibly before our report even was published.
- 22 If we were to take the old
- 23 regulations, there would be a question then of a
- 24 901.102, but I still think we firmly established a

1 900.102 even under the old regulations that the

- 2 Board was using.
- 3 Q. So basically Pages 1 and 2 give the
- 4 characterization of the current statutes and
- 5 regulations that would apply in a nuisance
- 6 complaint?
- 7 A. Yes. I think it reflects the thinking
- 8 that we've read from numerous Board cases regarding
- 9 noise.
- 10 Q. Anything else to add?
- 11 A. Well, again, we do feel that the
- 12 information on Pages 1 and 2 would be very helpful
- 13 to the Board in deciding this case.
- MR. DWORSCHAK: Nothing further.
- 15 HEARING OFFICER WEBB: Thank you.
- MR. AZAR: Just one question.
- 17 FURTHER CROSS EXAMINATION
- 18 By Mr. Azar
- 19 Q. The numerical violations that you
- 20 assumed that were going to be published and adopted,
- 21 were they in place when the complaint was filed?
- 22 A. No.
- MR. AZAR: No further questions.
- MR. DWORSCHAK: Nothing further.

1	HEARING OFFICER WEBB: Thank you very
2	much, Mr. Zak. I would suggest we take a
3	short recess.
4	(Whereupon, after a short
5	break was had, the
6	following proceedings
7	were held accordingly.)
8	HEARING OFFICER WEBB: We'll go back
9	on the record. Mr. Dworschak, do you have
10	any further witnesses to call?
11	MR. DWORSCHAK: No, I don't, your
12	Honor.
13	HEARING OFFICER WEBB: So you've
14	concluded your case? You don't have any more
15	exhibits to offer?
16	MR. DWORSCHAK: I will reserve the
17	right to check at the end of the proceedings
18	to make sure what I offered were entered into
19	evidence without any objections. I'll
20	reserve that right.
21	HEARING OFFICER WEBB: Okay.
22	Mr. Azar, you may present your case.
23	MR. AZAR: I would like to get in an
24	exhibit before I proceed. It was Exhibit 8.

- 1 It was conditional --
- 2 MR. DWORSCHAK: That is the Versar
- 3 report?
- 4 MR. AZAR: Yes. The Versar field
- 5 report.
- 6 MR. DWORSCHAK: Yes. That's fine.
- 7 HEARING OFFICER WEBB: Okay.
- 8 Respondent's Exhibit 8 is admitted.
- 9 (Witness sworn.)
- 10 WHEREUPON:
- 11 WILLIAM BARBEL
- 12 called as a witness herein, having been first duly
- 13 sworn, was examined and testified as follows:
- 14 DIRECT EXAMINATION
- 15 By Mr. Azar
- 16 Q. Will you state your name please and
- 17 spell your last name for the record?
- 18 A. My name is William Barbel,
- 19 B-A-R-B-E-L.
- Q. Mr. Barbel, where are you currently
- 21 employed?
- 22 A. I'm employed with CTE Engineers in
- 23 Chicago.
- Q. And how long have you been working for

- 1 CTE?
- 2 A. Six years. A little better than
- 3 six years.
- 4 Q. What do you do there?
- 5 A. I work on environmental documents
- 6 under the National Environmental Policy Act and
- 7 environmental impact statements.
- Q. And where did you work before that?
- 9 A. State of Illinois, the Illinois
- 10 Department of Transportation.
- 11 Q. And how long did you work for the
- 12 Department of Transportation?
- 13 A. A little better than 35 years.
- Q. And what did you do at the Department
- 15 of Transportation?
- 16 A. I was involved and headed the
- 17 environmental studies unit for the six county
- 18 Chicago metropolitan area.
- 19 Q. Now, in regards to your work on the
- 20 environmental issues at CTE and IDOT, what areas of
- 21 environmental issues would you address? What types
- 22 of environmental issues?
- 23 A. Biology issues, noise issues,
- 24 air-quality issues, wetlands, threatened and

1 endangered species, trees, vegetation, soil and

- 2 erosion, U.S. Army Corps of Engineers, permits, IEPA
- 3 water quality permits, air quality permits and so
- 4 forth.
- 5 Q. And have you done noise studies for
- 6 the Illinois Department of Transportation and CTE
- 7 pursuant to those policies?
- 8 A. Yes.
- 9 Q. And what regulations do you follow?
- 10 A. We follow the federal guidelines, the
- 11 federal regulations, 23 CFR 772, that's the federal
- 12 highway regulations. And when we're working with
- 13 the Tollway, we follow the same regulations,
- 14 whatever the Tollway does, their policy and their
- 15 reference to those regulations.
- 16 Q. How long have you been doing noise
- 17 studies?
- 18 A. Since -- let's see, the first noise
- 19 wall went up in '75. Probably since about the early
- 20 '70s.
- Q. So approximately 30 years?
- 22 A. Yes.
- Q. Where did you get your education?
- 24 A. University of California, Berkeley.

1 Q. And what was your degree in?

- 2 A. I do not have a degree.
- 3 Q. What was your -- did you concentrate
- 4 in any studies?
- 5 A. It was civil engineering and other
- 6 noise studies were through the Federal Highway
- 7 Administration Transportation Research Board and so
- 8 forth.
- 9 Q. Now, you indicated you went to
- 10 seminars and classes put on by the Federal Highway
- 11 Administration?
- 12 A. Yes.
- 13 Q. And those were relating to conducting
- 14 noise studies in compliance with federal
- 15 regulations?
- 16 A. Correct.
- 17 Q. And transportation issues?
- 18 A. Correct.
- 19 MR. AZAR: At this point, I would
- 20 tender Mr. Barbel as an expert.
- 21 MR. DWORSCHAK: No objection.
- 22 HEARING OFFICER WEBB: I will deem
- Mr. Barbel an expert.

- 1 BY MR. AZAR:
- Q. Now, Mr. Barbel, you indicated that
- 3 there is a federal regulation on governing the
- 4 construction -- noise for highways; is that correct?
- 5 A. Yes.
- 6 Q. And what are the noise criteria set
- 7 forth by the federal government?
- 8 A. The federal regulations look at
- 9 determining whether there's an impact from traffic
- 10 noise when a highway is built and what that impact
- 11 is and how to abate that, if at all feasible.
- 12 Q. Okay. And that's in the Code of
- 13 Federal Regulations that you cited?
- 14 A. Correct.
- 15 Q. Now, does the -- who pays for it --
- 16 let me back up.
- Who pays for the majority of the
- 18 road-building expenses and reconstructions that go
- 19 with the Department of Transportation in Illinois?
- 20 A. The Federal Highway.
- Q. So if any roads are being built or
- 22 expanded, funding has to come from the Federal
- 23 Highway Administration if they're going to be built?
- A. Not in every case, no. But in most

- 1 cases, yes.
- 2 Q. So those criteria -- is there a
- 3 criteria for funding for noise walls from the
- 4 Federal Highway Administration?
- 5 A. Yes.
- 6 Q. Okay. And that is the federal
- 7 government will pay for part of the costs of the
- 8 noise walls if the noise studies are followed?
- 9 A. Correct.
- 10 Q. If they're not followed, there won't
- 11 be any funding?
- 12 A. Correct.
- 13 Q. Now, what is the dBA for the decibel
- 14 levels criteria set forth by the Federal Highway
- 15 Administration for impact for noise from a highway?
- 16 A. It varies on the land use category.
- 17 Q. Okay.
- 18 A. For residents, it's approach or exceed
- 19 67 dBA Leq.
- 20 Q. Okay. And before the Federal Highway
- 21 Administration would authorize payment or authorize
- 22 contributing to installing a noise wall, is there
- 23 any criteria to be met or put for the effectiveness
- of those walls that are designed or proposed?

1 A. The effectiveness of the wall?

- 2 O. Yeah.
- 3 A. Yeah. The Federal Highway normally
- 4 will not pay for any noise wall that does not
- 5 provide at least 5 dBA reduction.
- 6 Q. Okay. Will the Federal Highway
- 7 Administration regulations consider noise sources
- 8 that are 66 or below dBA?
- 9 A. I don't understand that question.
- 10 Q. All right. Let me go on. That's all
- 11 right.
- Now, when you conduct a noise
- 13 study, what phase of the construction are you
- 14 involved in? Is that the planning stage?
- 15 A. Yes. The very preliminary planning
- 16 stage, yes.
- 17 Q. So a route is determined?
- 18 A. Yes.
- 19 Q. And you're trying to -- what are you
- 20 trying to ascertain from the noise study?
- 21 A. Whether there's an impact as a result
- 22 of building that highway or facility, and what that
- 23 impact is, and if it can be abated if the noise
- 24 reduction can be accomplished.

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1 Q. Okay. Now, do you have a -- as the
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- 2 noise person or the noise consultant -- is that what
- 3 you serve as?
- 4 A. Yes.
- 5 Q. As the noise consultant, you actually
- 6 design the noise walls?
- 7 A. No.
- 8 Q. Do you actually determine whether a
- 9 noise wall is feasible?
- 10 A. Yes.
- 11 Q. Okay. And what do you look at for
- 12 feasibility?
- 13 A. Whether noise can be abated and what
- 14 the minimum elevation of the noise wall -- the top
- 15 elevation of the noise wall in relation to the
- 16 pavement grade line needs to be for the actual
- 17 structure designer to work his magic and build a
- 18 noise wall of whatever materials.
- 19 Q. So for the sake of discussion, if you
- 20 come to the conclusion that a 50-foot wall is
- 21 necessary, and the designer comes back and gets
- 22 those numbers and says, we can't do it, is that
- 23 something that happens because of the topography or
- 24 other conditions?

- 1 A. It could happen, yes.
- 2 Q. So just because you indicate a noise
- 3 wall would be appropriate doesn't necessarily mean
- 4 it could be designed?
- 5 A. Correct.
- Q. Who determines the feasibility or the
- 7 actual constructibility?
- 8 A. The designer.
- 9 O. And what are the factors that the
- 10 designer, to your knowledge, looks at?
- 11 A. Soils, soil strength, drainage, type
- 12 of materials that are available to build it and
- 13 that's pretty much it. You know, it's a structural
- 14 problem.
- Q. Okay. So that's a separate
- 16 individual?
- 17 A. Entirely separate.
- 18 Q. That's a separate phase of the
- 19 construction project?
- 20 A. Entirely separate.
- 21 Q. Now, you were retained by the Tollway
- 22 to conduct a noise study at the Petrosius residence
- 23 on Maridon Street?
- A. Correct.

1 Q. And that was at 7335 Maridon Road?

- 2 A. Yes.
- 3 Q. And you went there on August 2nd of
- 4 2005?
- 5 A. Yes.
- 6 MR. AZAR: At this point -- this is
- 7 just for reference so he can follow along
- 8 with it, Respondent's Exhibit No. 18.
- 9 BY MR. AZAR:
- 10 Q. Do you recognize that document?
- 11 A. I do.
- 12 Q. What is that?
- 13 A. That's the report that we prepared.
- Q. Who did you go with on the 2nd of
- 15 August to the Petrosius residence?
- 16 A. I went with an engineer from our
- 17 office. Her name was Lisa Sagami (phonetic).
- 18 Q. And she assisted you in conducting the
- 19 study, correct?
- 20 A. Yes.
- Q. Who did you meet there?
- 22 A. I met Mr. Dworschak and the owner of
- 23 the property.
- Q. Okay. So you were there with their

1 permission and conducted your study with them

- 2 present?
- 3 A. Yes.
- Q. Okay. Now, what kind of equipment did
- 5 you bring with you to conduct your test?
- 6 A. We brought a noise meter.
- 7 Q. And what brand was that or what model?
- 8 A. It was a Quest, model Q300 noise
- 9 dosimeter, Type II sound level meter.
- 10 Q. Now, is that something used in
- 11 accordance with the federal regulations?
- 12 A. Yes. It can be used, yes.
- 13 Q. Is there any difference between the
- 14 federal regulations and state regulations as to
- 15 noise meters and noise studies?
- 16 A. I'm not that familiar.
- 17 Q. Okay. So you run on an entirely --
- 18 you maybe run on an entirely different standard?
- 19 A. Type I or type II is acceptable.
- Q. And this was a Type I?
- 21 A. Type II.
- Q. Type II. Okay. It's right there.
- 23 And what were you looking to examine at the
- 24 residence?

1 A. To see if the existing noise walls

- 2 provided a noise reduction, if they were effective
- 3 for providing a noise reduction.
- 4 Q. Now, backing up a second, you
- 5 conducted some noise studies -- some noise numbers
- 6 and you did a background noise, correct?
- 7 A. Correct.
- 8 Q. What is the difference between an
- 9 ambient sound and a background sound so it's clear
- 10 how these terms are being used by you?
- 11 A. Okay. An ambient -- in the biological
- 12 sense, there's the word ambient and in the acoustics
- sense there's the word ambient and they're entirely
- 14 different.
- 15 Q. Okay.
- 16 A. In the acoustics sense, ambient would
- 17 be a measurement at that point in time at a
- 18 particular place. Where ambient in the biological
- 19 would be, like, ambient air quality throughout the
- 20 area, throughout the city of Chicago, something like
- 21 that.
- 22 Q. So when this noise wall was built and
- 23 an ambient sound from the roadway was taken, it
- 24 reflected the sound at the highway at a given moment

- 1 in time, correct?
- 2 A. I would assume so. I don't know if an
- 3 ambient was taken at that time.
- 4 Q. Let me back up. If any sound was
- 5 taken, the validity of any sound recording is valid
- 6 for that point in time, correct?
- 7 A. Correct.
- 8 Q. And that doesn't necessarily apply to
- 9 the next day even?
- 10 A. Correct.
- 11 Q. And what do you use to extrapolate
- 12 that piece of data from that one day to the bigger
- 13 context of a roadway construction project? Do you
- 14 use a traffic modeling system?
- 15 A. Yes. It's a traffic modeling system
- 16 because the major source of noise that we're dealing
- 17 with is traffic. It's not a dog barking in a
- 18 backyard or the squeaking of a swing set next door
- 19 or things like that. It's a traffic-generated noise
- 20 from the roadway. And so we use the traffic model
- 21 to ascertain the values.
- Q. And who developed this traffic model
- 23 that you employed?
- 24 A. The Federal Highway Administration.

1 Q. So this is something provided to the

- 2 public by the Federal Highway Administration to
- 3 assist in designing plans to their specifications?
- 4 A. Correct. It's required by the Federal
- 5 Highway Administration.
- 6 Q. Okay. So this is a study -- this is
- 7 the methodology that's used for highways?
- 8 A. Correct.
- 9 Q. And, specifically, for highways
- 10 building walls, correct?
- 11 A. Yes.
- 12 Q. Did you select various sites at the
- 13 Petrosius residence to take noise readings?
- 14 A. Yes.
- Q. And what was the basis for your
- 16 selection?
- 17 A. Since the purpose was to see if there
- 18 was a reduction, we wanted to see what the noise was
- 19 without the barrier, which is kind of difficult to
- 20 do since the barrier is there.
- 21 So we put the instruments above
- 22 the barrier, outside the influence of the barrier,
- 23 to try and figure out what was coming without the
- 24 barrier influence. And then we went lower in the

1 same general location to see what the barrier was

- 2 having an effect on. We looked at Mr. Zak's general
- 3 location and put a site there. And under --
- 4 Q. Before you go on, were you able to
- 5 ascertain exactly where he was located?
- 6 A. No, I did not. We did not.
- 7 Q. Okay. His drawing wasn't specific
- 8 enough so you could locate exactly where he was?
- 9 A. Correct. We just got within what we
- 10 felt was a reasonable location.
- 11 Q. Okay.
- 12 A. And on our criteria, the way that we
- 13 normally would look at noise, we put a receptor site
- 14 at the site of normal human activity.
- 15 Q. And what did you base normal human
- 16 activity from?
- 17 A. The backyard, the swing set, the
- 18 children's play equipment, the back of the house
- 19 had, like, a three-season room back there. So we
- 20 kind of took a general area on the lowest level of
- 21 the ground behind the house.
- Q. Okay. Now, did you take any other
- 23 readings?
- A. We took some to either end -- well,

1 towards the one end of the wall. Where is that? To

- 2 the south, I believe.
- 3 Q. Closer to the ramp?
- 4 A. Yeah. Closer towards the plaza.
- 5 Q. Got it.
- 6 A. Yes. Towards the plaza, which was to
- 7 the east. I'm sorry. To the east.
- 8 Q. Okay. And then didn't you take
- 9 another one?
- 10 A. Yeah. We took one in between where
- 11 the road -- the street comes down and meets the
- 12 wall, from between the end point of the noise wall
- 13 and about midway or so.
- 14 Q. Okay. Did you go also to get a -- did
- 15 you try to get ambient or background noise?
- 16 A. Yes. I went up to the end of the
- 17 street where it Ts into -- I can't remember the name
- 18 of the cut-off or whatever it is. And I sat there
- 19 and took the reading just to see what it would be
- 20 without -- you know, we really couldn't hear any big
- 21 disturbances going on and there was no traffic on
- 22 the cut-off at the time I took the measurement and
- 23 it was in the low 60s.
- Q. Okay. Now, does the topography change

1 by the Petrosius house? Is the ground going up or

- 2 down, sloping up or down?
- 3 A. From the noise wall, the street slopes
- 4 up, away from the noise wall, the house is set up on
- 5 a mounded area, and the surrounding ground around
- 6 the house is lower. But, in general, the terrain
- 7 rises away from the highway.
- 8 Q. Now, have you been trained on how to
- 9 use the Q300 sound meter?
- 10 A. Specifically on that meter, no.
- 11 Q. Have you been trained how to use a
- 12 sound meter?
- 13 A. Yes.
- 14 Q. And how long have you been using a
- 15 sound meter?
- 16 A. Twenty-five years.
- 17 Q. And did you calibrate the machine
- 18 before using it?
- 19 A. Yes.
- 20 Q. And how often do you calibrate it when
- 21 you're taking your readings?
- 22 A. We did it before and after.
- Q. After each reading?
- 24 A. No.

- 1 Q. Before?
- 2 A. Before and after we check the
- 3 calibration. We did not calibrate it, we just
- 4 checked the calibration and it was --
- 5 Q. Got it. Okay. Now, going
- 6 specifically to your measurements on Page 7.
- 7 A. Okay.
- 8 Q. What time of day did you start your
- 9 readings?
- 10 A. It was in the morning. It's on the
- 11 data sheets. We started around 7:20, I believe, in
- 12 the morning.
- Q. Okay. And it went through --
- 14 basically you were looking at peak rush hour?
- 15 A. In general. The peak traffic hours
- 16 are about a two-hour period in there.
- 17 Q. Okay. Now, is there federal criteria
- 18 as to when you're supposed to be taking these
- 19 readings?
- 20 A. Well, normally, where the traffic
- 21 noise is the greatest. And around the Chicago
- 22 metropolitan area under free-flowing conditions,
- 23 usually in the rush hour as long as -- you know, at
- 24 that period of time you have the most traffic. And

1 if it's moving along and there's no accidents or

- 2 anything, it's usually about the highest, a.m. or
- 3 p.m. peak hour.
- 4 Q. Did you notice any obstructions or
- 5 flow problems with traffic at the times you were
- 6 taking your test?
- 7 A. No. We did not notice anything.
- 8 Q. Was traffic flowing as you expected it
- 9 to for a peak flow period?
- 10 A. As far as we could tell, yes.
- 11 Q. So that was probably measuring one of
- 12 the highest traffic noise events of the day?
- 13 A. It could have been, yes.
- 14 Q. Okay.
- 15 A. But -- yes.
- 16 Q. So you measured the morning, that's
- 17 the rush hour -- is that the rush hour side for the
- 18 morning in that area?
- 19 A. Well, the way the roadway is there,
- 20 it's not like traveling Interstate 80 across the
- 21 country, there's no big median and the lanes are all
- 22 together. It really wouldn't make any difference
- 23 whether it was or not. I mean, it's all confined.
- 24 It doesn't make any difference if the traffic was on

1 the inbound or the outbound. It was so close

- 2 together, it really doesn't make that much
- 3 difference.
- 4 Q. So all eight lanes are equally
- 5 contributing to the noise?
- 6 A. They're contributing, yes.
- 7 Q. Okay. Now, can you describe where you
- 8 put your Site One?
- 9 A. Site One was at the -- near the noise
- 10 wall at the end of the street. It was above the
- 11 noise wall. That was Site One.
- 12 Q. Okay. So just so it's clear, that
- 13 is --
- 14 A. Unobstructed by the noise wall.
- 15 Q. So that was getting the full noise
- 16 from the wall?
- 17 A. No. It was getting the full noise
- 18 from the traffic.
- 19 Q. Traffic. I'm sorry. The full noise
- 20 from the traffic; is that correct?
- 21 A. Correct.
- Q. Okay. So that would have been --
- 23 that's the noise generated by the road at the point
- of the wall?

- 1 A. Right.
- Q. Okay. In regards to location number
- 3 two, why did you select that one?
- 4 A. That was directly in -- you know,
- 5 perpendicular to the wall and it was on the property
- 6 owner's side, next to the fire hydrant, in general.
- 7 And that was, like, five feet above the ground
- 8 surface elevation just to see generally in that area
- 9 how much difference there was with and without the
- 10 wall.
- 11 Q. So what was your reading at the noise
- 12 wall when you were at the wall?
- 13 A. It was around at 69 dBA. Did I read
- 14 that right? No.
- 15 Q. How about at the wall?
- 16 A. I'm sorry.
- 17 Q. Number One?
- 18 A. Number One, 69.
- 19 Q. Okay. And what about at Number Two?
- 20 A. Let me clarify it. We did multiple
- 21 readings. We had the meter at Number One and we
- 22 also took a reading simultaneously at Number Two.
- 23 We also took a reading simultaneously at Number
- 24 Three. And we also took a reading simultaneously at

1 Number Five. So there were more than one reading at

- 2 Number One. The first reading at Number One at the
- 3 same time we did reading Number Two was 69 decibels.
- 4 Q. So those are simultaneous?
- 5 A. Simultaneous readings.
- 6 Q. Okay.
- 7 A. It wasn't taking a reading, turning
- 8 off the machine, climbing down or whatever, and then
- 9 taking a reading at Number Two. So we did one at
- 10 Number One and we also did one at Number Two at the
- 11 same time.
- 12 Q. Okay. So just so we're clear, on
- 13 Page 7 where you're talking about Table Two, it's a
- 14 field monitor, you have --
- 15 A. At site one.
- 16 Q. So Site One is -- the baseline is
- 17 being -- these are simultaneous noise readings,
- 18 correct?
- 19 A. Correct.
- 20 Q. So you're finding out at .2, one meter
- 21 is at .2 on the map and one is at .1?
- 22 A. Correct.
- Q. And then at Three, the next one you
- 24 have one at Site Three and one at Site one

1 simultaneously and that's the way you did all your

- 2 studies for run one?
- 3 A. Run one? For Site One.
- 4 Q. For Site One. I'm sorry. So your
- 5 first run, Site One, you did that?
- 6 A. Right.
- 7 Q. So these are all simultaneously
- 8 figuring out what the noise wall is doing at that
- 9 moment in time?
- 10 A. Correct.
- 11 Q. Okay. Then you went to Run Two?
- 12 A. Correct.
- Q. And Run Two compared what?
- 14 A. It compared Site Number Five with
- 15 Number Three and Site Number Five with Number Four.
- 16 Q. And Site Number Five is along the
- 17 ramp, correct?
- 18 A. Yeah. That's the one way to the east.
- 19 Q. Just so we're clear, you also added a
- 20 difference line, correct?
- 21 A. Correct. Between the two because they
- 22 were simultaneous readings.
- 23 Q. So you had -- on Number Five there's a
- 24 correction on the document because the math was done

- 1 wrong?
- A. For Run One, Site One and Site Five
- 3 there is a correction. If you look at the table, it
- 4 says 75 and 77, the difference is not minus three.
- 5 It's minus two.
- 6 Q. All right.
- 7 A. There was a typo there.
- 8 Q. Now, with this data, did you -- then
- 9 you did a background run?
- 10 A. Yeah. That was up at the intersection
- 11 up there.
- 12 Q. And that came out to be 62 decibels
- 13 you said?
- 14 A. I believe. Yes, 62.
- 15 Q. Okay. Now, with this information, did
- 16 you run a traffic noise simulation in the computer?
- 17 A. Yes.
- 18 Q. Okay. And did you compare the impact
- 19 of the wall, the effectiveness of the wall based on
- 20 the model?
- 21 A. Based on the computer model, yes.
- 22 Q. Based on your data, did you find any
- 23 reduction in noise from the wall?
- 24 A. Yes. From the measurements, as well

1 as the computer, both of them said that the noise

- 2 did provide reduction of noise.
- 3 Q. And it actually ranged anywhere
- 4 between one decibel and 11 decibels, depending on
- 5 where you're sitting?
- 6 A. Yes.
- 7 Q. Is that fair?
- 8 A. Yes.
- 9 Q. So the wall performs its function, it
- 10 reduces the noise?
- 11 A. It provides noise reduction, yes.
- 12 Q. Okay. Now, in regards to the
- 13 effectiveness of a noise wall in general, the noise
- 14 wall reduces all sounds that are coming across?
- 15 A. At varying degrees, yes.
- 16 Q. All right. So is there any problems
- 17 that develop from your experience from having noise
- 18 reductions of all the sounds that people complain to
- 19 you about?
- 20 A. We have had some instances in that
- 21 regard.
- 22 Q. Can you give us an example of what
- 23 you're talking about?
- 24 A. The Interstate 290 extension that

1 parallels 294 through Addison and Elmhurst, the

- 2 Department of Transportation put up noise walls
- 3 along the extension there on the west side of the
- 4 roadway. And after that was up, a year or so after
- 5 that, we had some occasion to talk to some of the
- 6 residents that we had been acquainted with previous
- 7 to putting the noise wall up in regards to some
- 8 issues on some park property that the city was
- 9 looking for some extra help on some noise reduction
- 10 near Route 64. And the citizens -- a couple of them
- 11 said that they used to sit and watch their TV -- sit
- 12 in their house, hear that lousy traffic noise, but
- 13 when we put up the wall, they ended up sitting and
- 14 watching the TV and all of a sudden they're sitting
- 15 there, there goes plane one, there goes plane two.
- 16 He said, now I'm counting planes.
- 17 The noise was masked and now they
- 18 started hearing the planes going into O'Hare. And
- 19 he says, now I start counting planes. He said, it's
- 20 like counting sheep. He says, it just bugs me.
- 21 But, you know, he says I have to live with it. It
- 22 was a lot better than not having the noise wall.
- 23 But he was counting planes.
- 24 Q. So there are -- so the -- how would

1 you describe the characteristic of the roadway

- 2 noise. How would you describe that?
- 3 A. A steady hum. A steady repetition of
- 4 noise.
- 5 Q. So does that mask other noises?
- 6 A. It can.
- 7 Q. Okay. And other noises, because of
- 8 the reduction, are accentuated, correct?
- 9 A. It very well can cause somebody to
- 10 identify some other noises, yes.
- 11 Q. Now, in particular, with impact sounds
- 12 like banging from trucks, correct? Are you familiar
- 13 with those?
- 14 A. Yes.
- 15 Q. Are you familiar with the sounds from
- 16 jake braking?
- 17 A. Yes.
- 18 Q. Now, are those sounds different from
- 19 the regular hum of the road?
- 20 A. Yes.
- Q. And what are the characteristic of
- those sounds?
- 23 A. They're more -- the banging and the
- 24 exhaust pulsations from the jake braking are impulse

1 noises, more of a pulsating thing rather than a

- 2 general hum like you're hearing outside right now.
- 3 Q. Okay. And how do those travel?
- 4 A. They all travel line of sight. They
- 5 all travel the same.
- 6 Q. Okay.
- 7 A. Omnidirectional.
- 8 Q. So when they encounter a wall because
- 9 of their wavelength, do they act the same as short
- 10 frequencies?
- 11 A. If they're lower frequencies, they're
- 12 going to need a high wall to attenuate them. If
- 13 they're high frequencies, they're going to be
- 14 attenuated very quickly by a wall.
- 15 Q. So the lower the frequency, they're
- 16 going over the wall, aren't they?
- 17 A. Larger wavelengths are going to walk
- 18 right over the wall.
- 19 Q. So then with a noise wall that's not
- 20 sufficiently high, you can get those noises -- the
- 21 masking sound is gone, but those impact noises are
- 22 going right over the wall?
- 23 A. Correct.
- Q. Okay. Now, did you examine in your

1 addendum the types of noises that Mr. Petrosius was

- 2 complaining about, specifically the jake braking and
- 3 banging?
- A. A little, yes.
- 5 Q. Okay. Do those types of noises
- 6 require higher wall?
- 7 A. Yes.
- 8 Q. Actually, a substantially higher wall?
- 9 A. Very well could be, yes.
- 10 Q. Okay. And you indicated in there it
- 11 may have to be up to 45 feet? On Page 3.
- 12 A. Yes. On Page 2 I said somewhere
- 13 between 20 and 30 feet above the pavement grade
- 14 line.
- 15 Q. Okay.
- 16 A. And, of course, the base of the wall
- 17 there at this location is lower than the pavement.
- 18 So physically, the physical height of the wall would
- 19 have to be greater than 20 or 30 feet, possibly up
- 20 to the 45-foot bracket.
- 21 Q. So that type of wall would be -- how
- 22 much would that cost to install a wall that large,
- 23 if physically possible?
- A. In my opinion, based on \$30 a square

- 1 foot, about \$1.3 million.
- Q. Okay. How about an 18-foot wall? How
- 3 much would that cost?
- 4 A. I don't know. I'd have to do the
- 5 computations.
- 6 Q. Would it be significant?
- 7 A. It would be -- well, we're at \$1.3
- 8 million. Probably an 18-foot is about, say, half of
- 9 that, yeah, probably about half of \$1.3 million.
- 10 Q. \$700,000?
- 11 A. \$700,000 or \$800,000 probably.
- 12 Q. Okay. Are you familiar with what
- 13 criteria the Department of Transportation uses for
- 14 cost thresholds per residence?
- 15 A. Yes. For the Illinois Department of
- 16 Transportation?
- 17 Q. Yes.
- 18 A. Yes.
- 19 Q. And what is that?
- A. About \$24,000 per resident.
- 21 Q. So would the Department of
- 22 Transportation spend \$700,000 to build a wall?
- A. Not for a single receptor, no.
- Q. Now, at 18 feet, you would still have

1 all those impact noises coming over the wall or some

- 2 of those impact noises coming over the wall?
- 3 A. Yes.
- 4 Q. And if those are the ones that
- 5 Mr. Petrosius complains about, and his wife
- 6 complains about, are those being ameliorated
- 7 substantially?
- 8 A. Substantially?
- 9 O. Yeah.
- 10 A. I don't know. They may be reduced
- 11 some, but they're still going to be evident.
- 12 Q. So if that's what's waking them up,
- 13 they're probably going to be waking up -- would you
- 14 know if they're going to wake up afterwards or you
- 15 wouldn't know?
- 16 A. I wouldn't know. It's a possibility.
- 17 I mean, everybody is different.
- 18 Q. Okay. Are there certain people who
- 19 are more sensitive to different kinds of noises
- 20 through your experience?
- 21 A. Yes.
- Q. Are you familiar with anybody who
- 23 moves into an area and they miss the truck sounds?
- 24 A. Yes.

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1 Q. Can you explain that?
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- 2 A. It's a personal experience where I --
- 3 MR. DWORSCHAK: Your Honor, I'm going
- 4 to object. I don't know where we're going
- 5 with this.
- 6 MR. AZAR: Well, I'm trying to
- 7 establish, based on his experience, that
- 8 there are subjective natures to the sounds
- 9 and if a particular person has a particular
- 10 problem with this particular kind of sound,
- 11 that if that's not addressed, then it's
- 12 pointless to put up a wall.
- HEARING OFFICER WEBB: I'll allow it.
- 14 BY THE WITNESS:
- 15 A. My personal experience is where I
- 16 lived 18 years ago in the spring of the year. The
- 17 subdivision was near the East-West Tollway. The
- 18 East-West Tollway was not a noise issue.
- These people moved across the
- 20 backyard from me in the spring from a truck route --
- 21 they lived on a truck route through downtown Aurora.
- 22 They moved in the spring, they vacated the house and
- 23 sold it in the fall. They could not sleep. The
- 24 crickets were driving them crazy.

- 1 BY MR. AZAR:
- 2 Q. So a person comes into the Tollway
- 3 from the city not accustomed to the banging of
- 4 trucks, that's going to bother them?
- 5 A. Truck traffic, yes. And it had
- 6 bothered them. I thought that's -- that was their
- 7 experience and that's what they said. And you know,
- 8 the crickets were there, but to me it wouldn't
- 9 bother me. It has never bothered me.
- 10 Q. Is that why the federal government
- 11 goes by a threshold criteria and feasibility issues
- 12 with their standards to get rid of this objective?
- 13 A. They set their 67 decibel criteria for
- 14 residential based on communication between human
- 15 beings essentially sitting around at six, seven feet
- 16 apart if it disrupts human communication. That's
- 17 essentially around 67 decibels.
- 18 Q. So that's a fixed number to avoid
- 19 subjective issues?
- 20 A. Yes.
- 21 MR. AZAR: I would ask that the
- 22 exhibit be admitted.
- 23 HEARING OFFICER WEBB: Mr. Dworschak,
- do you have any objection to the admission of

- 1 Respondent's Exhibit 18?
- 2 MR. DWORSCHAK: No, your Honor.
- 3 HEARING OFFICER WEBB: Okay. Exhibit
- 4 18 is admitted. Please proceed.
- 5 MR. DWORSCHAK: Good afternoon, Mr.
- 6 Barbel. My name is Scott Dworschak and I'm
- 7 representing the Petrosiuses in this matter.
- 8 Is it all right if I call you Bill?
- 9 THE WITNESS: Sure.
- 10 CROSS EXAMINATION
- 11 By Mr. Dworschak
- 12 BY MR. DWORSCHAK:
- 13 Q. Bill, have you ever produced a noise
- 14 study for the Illinois Pollution Control Board?
- 15 A. No.
- 16 Q. And do you feel that your report as
- 17 entered as Respondent's Exhibit No. 18 follows the
- 18 rules under which you're required to perform a
- 19 proper Illinois Pollution Control Board study?
- 20 A. No because I'm not familiar with the
- 21 Illinois Pollution Control Board regulations.
- Q. Now, we had some discussion in your
- 23 testimony about federal guidelines and the federal
- 24 guidelines for noise abatement, correct?

- 1 A. Correct.
- Q. And when you worked for IDOT, the
- 3 Illinois Department of Transportation, those rules
- 4 from the federal government were in effect because
- 5 IDOT takes federal money for their projects,
- 6 correct?
- 7 A. Correct.
- 8 Q. And the Tollway, to the best of your
- 9 knowledge, uses toll revenue, not federal money, for
- 10 their projects, correct?
- 11 A. Correct.
- 12 Q. And isn't it true that the federal
- 13 regulations are not regulations per se, they are
- 14 guidelines, and they have the force when you accept
- 15 the federal money. If you don't accept the federal
- 16 money, they have no effect?
- 17 A. Yes.
- 18 Q. Now, Bill, you mentioned earlier
- 19 you're not a professional engineer, correct?
- 20 A. Correct.
- 21 Q. And you testified earlier about the --
- 22 going back to the federal guidelines, this 67
- 23 decibel level.
- 24 A. For a residential land use category.

1 Q. That's right. And based upon your

- 2 expertise in noise, could you tell us if you can
- 3 conduct a conversation, just hypothetically, in an
- 4 outside yard when the level is 67 decibels if you're
- 5 more than five feet apart?
- 6 A. If you're more than five feet apart?
- 7 Q. More than five feet.
- 8 A. It's likely you can, yes.
- 9 Q. So 67 decibels isn't perfect, but it
- 10 still would impact some people's ability to
- 11 understanding other people in close proximity?
- 12 A. It's a threshold, yes.
- Q. So it's a standard, but it's not great
- 14 for everybody, it's not bad for everybody?
- 15 A. Correct. It's a compromise that was
- 16 reached with US EPA, the Federal Highway, IDOT and
- 17 so forth?
- 18 Q. Bill, before you there's a number of
- 19 exhibits. I'm going to show them to you. So you
- 20 said you went to the Petrosius's residence. I'm
- 21 going to show you Complainants' Exhibit No. 1, No.
- 22 2, 3, 4, 5,6 and I'm also going to show you Joint
- 23 Exhibit No. 1. And No. 1 is an aerial view. The
- 24 other ones are pictures.

- 1 A. Correct.
- Q. I'm going to give you a minute to take
- 3 a look at them and refresh your memory and just tell
- 4 me when you're ready.
- 5 (Witness peruses
- 6 document.)
- 7 THE WITNESS: Okay. I'm done.
- 8 BY MR. DWORSCHAK:
- 9 Q. Do these pictures demonstrate the
- 10 conditions that you saw when you went to the
- 11 property in question?
- 12 A. Physically, this one does not.
- Q. And you're referring to Complainants'
- 14 Exhibit No. 5?
- 15 A. Right.
- MR. DWORSCHAK: And I will acknowledge
- for the Court that Complainants' Exhibit
- No. 5 comes from the report prepared by
- 19 Mr. Zak.
- 20 BY MR. DWORSCHAK:
- 21 Q. In some of these pictures, I believe,
- 22 Complainants' Exhibit No. 4 and Complainants'
- 23 Exhibit No. 6 come from your report, which was
- 24 recently entered as Petitioner's Exhibit No. 18?

- 1 A. Correct.
- 2 MR. AZAR: Respondent's 18.
- 3 MR. DWORSCHAK: Respondent's 18. I
- 4 apologize.
- 5 BY THE WITNESS:
- 6 A. Correct.
- 7 BY MR. DWORSCHAK:
- 8 Q. Now, referring to Complainants'
- 9 Exhibit No. 2, does that look familiar to you?
- 10 A. Yes.
- 11 Q. And comparing Complainants' Exhibit
- 12 No. 2 to Complainants' Exhibit No. 5, do you see a
- 13 relationship between these two pictures?
- A. A relationship?
- 15 Q. In that they are generally shot facing
- 16 the Tollway from maybe 40 feet back from the
- 17 property line?
- 18 A. Yes.
- 19 Q. Okay. And if I refer to you to
- 20 Complainants' Exhibit No. 2, you can see a row of
- 21 trees, correct?
- 22 A. Correct.
- Q. And I believe this picture was taken
- 24 notice springtime or summertime and, naturally, the

- 1 trees have leaves, correct?
- 2 A. Correct.
- Q. All right. I refer you now to
- 4 Complainants' Exhibit No. 5, which is, again, as we
- 5 talked about, generally same type of picture facing
- 6 the Tollway 40 or 50 feet back from the property
- 7 line. Do you notice the same trees?
- 8 A. Yes.
- 9 Q. And this picture was taken in, I
- 10 believe, March, so, naturally, the trees don't have
- 11 any leaves on them, correct?
- 12 A. Correct.
- Q. So in Complainants' Exhibit No. 5, can
- 14 you see traffic on the roadway surface from the
- 15 pictures as positioned?
- 16 A. Yes.
- 17 Q. And can you see traffic in
- 18 Complainants' Exhibit No. 2?
- 19 A. Yes.
- Q. Okay. And would leaves on a tree make
- 21 any difference towards how noise is responded to by
- 22 human activity on the non-Tollway side of the
- 23 property?
- 24 A. Yes, they can.

- 1 Q. And how would that affect it?
- 2 A. It can act like little mirrors and
- 3 actually reflect noise more to the property.
- 4 Q. So in a way, it could hurt?
- 5 A. And it did in Minnesota. They took
- 6 down noise barriers because of that.
- 7 Q. But it also affects line of sight; is
- 8 that correct?
- 9 A. Yes.
- 10 Q. And for some people, not all people,
- 11 some people, line of sight to a traffic generator
- 12 makes a difference as to how the noise affects them;
- 13 is that correct?
- 14 A. It could, yes.
- 15 Q. Okay. Now, referring you back to
- 16 Joint Exhibit No. 1, which is an aerial shot, I
- 17 think you can see the 75th Street interchange, the
- 18 Tri-State Tollway, and if you look hard you'll see
- 19 the property in question is circled right there
- 20 (indicating).
- 21 A. Right.
- Q. Would that be a correct
- 23 representation?
- 24 A. Yes.

1 Q. Okay. And are there other homes in

- 2 the neighborhood besides the property in question?
- 3 A. This aerial does not show one thing
- 4 that I can see.
- 5 Q. All right.
- 6 A. At least --
- 7 Q. Well, I'll tell you what, I'll
- 8 rephrase.
- 9 Based upon -- you were out there,
- 10 you drove on Maridon Road?
- 11 A. Uh-huh.
- 12 Q. Did you see other homes besides the
- 13 property in question?
- 14 A. Yes.
- 15 Q. And would it be fair to assume that
- 16 based upon your expertise if the noise wall in the
- 17 area in question was either lengthened or heightened
- 18 it would not only affect the property in question,
- 19 but also affect some other nearby homes?
- 20 A. Very likely.
- Q. Okay. Now, referring to the study you
- 22 did, Respondent's Exhibit No. 18, you mentioned that
- 23 you came out between -- what times were you out
- 24 there?

1 A. I think from around 7:00 o'clock

- 2 physically until --
- 3 Q. Would 7:00 to 9:00 be a fair
- 4 assumption?
- 5 A. Yes. Until about quarter to 10:00.
- Q. And you testified at 7:00 to 9:00 at
- 7 that location is rush hour, correct?
- 8 A. In general, yeah. Heavy traffic.
- 9 Q. And based upon your perception there,
- 10 I believe you testified that traffic was moving
- 11 okay, slowly? I'm not sure which word.
- 12 A. It was free-flowing.
- 13 Q. It was flee-flowing. That was the
- 14 first time you had been out to the property; is that
- 15 correct?
- 16 A. Yes.
- 17 Q. So you don't know if other times there
- 18 is congestion; is that correct?
- 19 A. That's correct.
- Q. Okay. And, in fact, isn't it true
- 21 that rush hour traffic tends to be a little quieter
- 22 because the traffic is moving slower because of the
- volume of traffic on the road and that's why they
- 24 call it rush hour, because there's more volume out

- 1 there?
- 2 A. Correct. More volume.
- 3 Q. And more volume tends to slow down
- 4 vehicles, correct?
- 5 A. Correct.
- 6 Q. And a slower vehicle produces less
- 7 noise?
- 8 A. Slower vehicle produces less noise?
- 9 Yes, a slower vehicle produces less noise.
- 10 Q. Okay. Now, earlier Victor asked you
- 11 some questions about, I believe, impulse noise?
- 12 A. Yes.
- Q. And impulse noise, what was your
- 14 definition of it again?
- 15 A. Sporadic, pounding, banging, pulsating
- 16 from jake brake exhaust.
- 17 Q. And do you know what the Illinois
- 18 Pollution Control Board's regulations are on impulse
- 19 noise?
- 20 A. No.
- Q. Now, on your visit to the property for
- 22 the noise study you conducted, you testified you
- 23 heard several types of noise; is that correct?
- 24 A. Correct.

1 Q. And you heard tires hitting the

- 2 pavement, you heard engine noise, exhaust noise.
- 3 Did you hear some jake braking?
- 4 A. No.
- 5 Q. Did you hear any kind of unordinary
- 6 sound, a truck hitting a bump in the road, a loud
- 7 motorcycle?
- 8 A. I don't recall.
- 9 Q. Okay. But you could have?
- 10 A. It's possible.
- 11 Q. Okay. So there was a possibility that
- 12 if you were in the side yard, which is depicted in
- 13 Complainants' Exhibit No. 1, you would have heard
- 14 both banging and a roar; is that correct?
- 15 A. Yes.
- 16 Q. And a roar would interrupt someone's
- 17 quality of life in terms of their ability to conduct
- 18 speech with another human, correct?
- 19 A. It very well could be, yes.
- Q. And a banging is something that kind
- 21 of catches someone off guard, it's a little
- 22 different noise than they're used to, correct?
- 23 A. Correct.
- Q. Now earlier in your testimony you

1 talked about how some people had a wall -- or didn't

- 2 have a wall, got a wall put up and then they started
- 3 hearing either the birds or planes or it affected
- 4 them somehow?
- 5 A. Correct.
- 6 Q. But you're also aware of people who
- 7 got a wall and are very happy; is that correct?
- 8 A. Correct.
- 9 Q. And isn't it true that really the
- 10 effect of noise on a person depends on the person?
- 11 There's no standard to go by?
- 12 A. That's true.
- MR. DWORSCHAK: Can you give me a
- 14 minute?
- 15 HEARING OFFICER WEBB: Sure.
- 16 (Brief pause.)
- 17 MR. DWORSCHAK: Nothing further, your
- 18 Honor.
- 19 HEARING OFFICER WEBB: Thank you.
- 20 Mr. Azar?
- 21 MR. AZAR: Just a couple of questions.
- 22 FURTHER DIRECT EXAMINATION
- 23 By Mr. Azar
- Q. Mr. Barbel, in regards to the effect

1 of trees, they provide a visual satisfaction, but

- 2 they don't necessarily stop the noise, correct?
- 3 A. Correct.
- 4 Q. So it's a psychological benefit?
- 5 A. Correct.
- 6 Q. Does the Federal Highway
- 7 Administration care about the psychological benefits
- 8 or do they care about actual numbers?
- 9 A. They care about actual numbers.
- 10 Q. Okay.
- MR. AZAR: No further questions.
- 12 HEARING OFFICER WEBB: Anything
- 13 further?
- MR. DWORSCHAK: One final question.
- 15 FURTHER CROSS EXAMINATION
- 16 By Mr. Dworschak
- 17 Q. Again, referring to Respondent's
- 18 Exhibit No. 18, your noise study, you recorded
- 19 several numbers, I believe all in the 65, 67 range,
- 20 some higher, some lower?
- 21 A. Yes.
- MR. AZAR: I'm going to object. This
- is going beyond the scope of redirect. All I
- 24 asked about was the trees. He's just now

Τ	continuing his cross examination.
2	MR. DWORSCHAK: I'll withdraw.
3	HEARING OFFICER WEBB: Thank you.
4	MR. DWORSCHAK: Nothing further. We
5	have one rebuttal witness.
6	MR. AZAR: Okay.
7	HEARING OFFICER WEBB: Okay. You have
8	no further witnesses or exhibits?
9	MR. AZAR: No further witnesses.
10	HEARING OFFICER WEBB: Okay.
11	MR. AZAR: Everything else has been
12	admitted.
13	HEARING OFFICER WEBB: Okay. Thank
14	you very much.
15	MR. DWORSCHAK: We recall Mr. Greg
16	Zak.
17	HEARING OFFICER WEBB: Mr. Zak, you
18	may resume your seat and I will remind you
19	that you are still under oath.
20	THE WITNESS: Yes, your Honor.
21	WHEREUPON:
22	GREG ZAK

23 called as a rebuttal witness herein, having been

24

previously duly sworn, was examined and testified as

- 1 follows:
- 2 DIRECT EXAMINATION
- 3 By Mr. Dworschak
- 4 Q. Mr. Zak, you've just heard the
- 5 testimony of the Respondent's noise expert,
- 6 Mr. Barbel, correct?
- 7 A. That's correct.
- 8 Q. And you've also reviewed his noise
- 9 study that's Respondent's Exhibit No. 18?
- 10 A. Yes, I have.
- 11 Q. And did you find any flaws with that
- 12 noise study?
- 13 A. In reference to the Board's
- 14 measurement procedures, one point that was obvious
- 15 to me was the fact that the instrumentation used was
- 16 Type II and the Board will only accept Type I
- 17 instrumentation for measurement.
- 18 Q. And what difference would that
- 19 classification make?
- 20 A. It's not unusual to see a one or two
- 21 decibel difference between Type I and Type II
- 22 instrumentations.
- Q. And is there anything else you noticed
- 24 in his report that would be incorrect or not

1 conforming to the regulations of the Illinois

- 2 Pollution Control Board?
- 3 A. Well, there's probably quite a long
- 4 laundry list we can go through as far as the Board's
- 5 procedure for taking measurements. There's a --
- 6 it's a very complex procedure as far as weather is
- 7 concerned and as far as instrumentation setup is
- 8 concern, and as far as instrumentation type is
- 9 concerned. So if you're looking for a long answer,
- 10 I can give you a long answer.
- 11 Q. Why don't you give me highlights of
- 12 what you think is important?
- 13 A. Well, again, what the Board would
- 14 consider important would be weather information
- 15 taken at the actual site itself as far as wind
- 16 speed, as far as temperature, humidity, barometric
- 17 pressure, as far as drawing a map of the area with
- 18 measurements to be exactly where everything is
- 19 located as far as the measurements are concerned.
- The other possible problem here
- 21 with the Board's measurement procedures would be
- 22 taking measurements in the backyard would introduce
- 23 the reflection of sound off the house, and also the
- 24 house could be -- depending upon where one was

1 located, the house could act as a barrier to some of

- 2 the sound.
- So, again, that would -- the Board
- 4 would require those measurements to be qualified.
- 5 And by qualification, I mean the person taking the
- 6 measurements would have to demonstrate to the Board
- 7 the effect or impact of reflection off the house
- 8 and/or any barrier effects that the house may have.
- 9 Q. And of your knowledge of the Illinois
- 10 Pollution Control Board regulations on what a
- 11 nuisance noise is, what is that number in terms of
- 12 decibels?
- 13 A. There really is not a specific number
- 14 as such.
- 15 Q. What does the Board use as a
- 16 quideline?
- 17 A. A guideline for daytime noise would be
- 18 around 61 dBA for a steady-state noise. For
- 19 impulsive noise, the Board would use 56 dBA
- 20 specifically under rule 901.104. And that would be
- 21 referenced in regard to any impulsive noise. If it
- 22 exceeded 56 dBA, then it would exceed the 104 rule.
- Q. Let's go back a little bit to clarify
- 24 your last answer. You were talking about impulse

- 1 noise, correct?
- 2 A. That's correct.
- 3 Q. And impulse noise is jake braking or
- 4 that type of noise? I'm sorry. I'll rephrase.
- 5 How would you classify impulse
- 6 noise?
- 7 A. It might be easier to go through an
- 8 example and then explain a little bit. A hammering
- 9 sound, gunfire, say a truck hitting a pothole and
- 10 the bed of the truck making a real loud clanging
- 11 sound, a sudden sound. It's a sudden,
- 12 short-duration sound. It can be a series of
- 13 short-duration sounds, but there has to be enough
- 14 separation from the sounds that they can be plainly
- 15 distinguished.
- In other words, jake braking under
- 17 the Board's rules would not really fall under
- 18 impulsive noise simply because each of the exhaust
- 19 sounds from the jake brake would be so close
- 20 together that they would not really qualify under
- 21 the Board's rules as an impulsive sound.
- Q. So could you tell me what type of
- 23 noise coming from a tollway or a car or truck
- 24 traveling on the tollway would constitute an impulse

- 1 noise?
- 2 A. Okay. A clanging and banging from
- 3 hitting potholes, possibly some very short duration
- 4 of horn honking. Those would be the general types.
- 5 Q. In layman's terms, would you classify
- 6 them as kind of odd noises?
- 7 A. Yes, I would. I would say that there
- 8 is certainly not the characteristic of the toll road
- 9 or even a roadway in general. When we took our
- 10 measurements, we didn't really notice a sufficient
- 11 amount of impulsive noise over the two hours we were
- 12 there to even attempt to quantify the impulsive
- 13 noise.
- Q. And what is the Illinois Pollution
- 15 Control Board's limit in terms of decibels for
- 16 impulse noise?
- 17 A. For a Class C property impacting Class
- 18 A property, the Board's limit would be 56 dBA.
- 19 Q. And referring back again to
- 20 Respondent's Exhibit No. 18, you had a chance to
- 21 take a look at it. You previously testified that
- 22 the Pollution Control Board's nuisance number is
- 23 roughly 62 decibels; is that correct?
- A. Well, for a daytime --

- 1 Q. For daytime?
- 2 A. -- Class C to Class A, approximately
- 3 61 dBA.
- 4 Q. Okay. And in terms of a nuisance
- 5 level, what would that decibel range be?
- 6 A. Well, 61 dBA would be the limit for
- 7 daytime.
- Q. And, in general terms, because I know
- 9 there's a number of charts in Respondent's Exhibit
- 10 No. 18, but you looked at it, correct?
- 11 A. Yes.
- 12 Q. Could you give me a ballpark average
- 13 of the noise decibel level that they collected in
- 14 their own study?
- 15 A. The levels were somewhat similar to
- 16 the levels that we collected. They were a couple
- 17 decibels lower but, in general, they were pretty
- 18 close to our numbers.
- 19 Q. And could you give me a ballpark
- 20 number?
- 21 MR. AZAR: I'm going to object. I
- don't think that's an accurate representation
- of what's going on. I mean, I don't know if
- there's a foundation laid that you can

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1 average numbers to figure out what's going on
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- 2 and each is a discrete location. And you
- 3 can't say, oh, the front yard or the back
- 4 yard --
- 5 MR. DWORSCHAK: All right. I'll
- 6 withdraw.
- 7 BY MR. DWORSCHAK:
- 8 Q. Greg, referring you to Page 7 of the
- 9 Respondent's Exhibit No. 18, and I believe it shows
- 10 some of the numbers they collected on their own
- 11 field monitoring. Can you see that?
- 12 A. Yes.
- 13 Q. Could you read number two, three, four
- 14 and five for me?
- MR. AZAR: I'm going to object.
- 16 That's -- if he wants to read from the
- document, then that was something Mr. Barbel
- 18 could have done. If he wants to ask a
- 19 question about the document that he knows of,
- then he should ask the question. I don't
- think it's appropriate to be reading someone
- 22 else's report and making comments on it
- 23 unless there's a specific question that
- should be preceding it as laying the basis

- 1 for the opinion.
- 2 MR. DWORSCHAK: I will withdraw.
- 3 BY MR. DWORSCHAK:
- 4 Q. In order to refresh your memory, would
- 5 you look at Page 7 and look at the sites that were
- 6 used for noise collection by the Respondent two,
- 7 three, four and five? Do you see those numbers?
- 8 A. Yes.
- 9 Q. And are all those numbers above 62
- 10 decibels?
- 11 A. Yes.
- 12 MR. DWORSCHAK: Thank you. Nothing
- further.
- 14 HEARING OFFICER WEBB: Mr. Azar?
- 15 CROSS EXAMINATION
- 16 By Mr. Azar
- 17 Q. What is a Type I sound instrument used
- 18 for?
- 19 A. Taking sound level measurements that
- 20 are considered precision.
- Q. And are those mainly used for impulse
- 22 noises?
- 23 A. They can be used for impulse noise,
- 24 steady-state noise, octave band, third octave band,

- 1 et cetera, type sounds.
- Q. Are you familiar with the Federal
- 3 Highway Administration's regulations on how to do a
- 4 traffic study?
- 5 A. Only in very general terms.
- 6 Q. Okay. So safe to say that you don't
- 7 know exactly what the Federal Highway requires
- 8 transportation agencies to follow, correct?
- 9 A. Again, in general terms, I've worked
- 10 with IDOT on a couple of projects and I maybe was
- 11 exposed to it, but I do not show myself as an expert
- 12 on their procedures.
- Q. Are they different?
- 14 A. Yes.
- 15 Q. So IDOT should disregard Federal
- 16 Highway's rules and follow IEPA's rules? Is that
- 17 what your position is?
- 18 A. Only in regard to a measurement that
- 19 would be presented to the Pollution Control Board.
- 20 Q. But what if the issue is highway noise
- 21 dealing with the Federal Highway Administration's
- 22 regulations?
- 23 A. Then they would follow their own
- 24 standards.

Τ	Q. And that's what we're tarking about
2	here, isn't it?
3	MR. DWORSCHAK: I'm going to object.
4	We're talking before the Illinois Pollution
5	Control Board.
6	MR. AZAR: We're talking about Federal
7	Highway Administration's regulations and how
8	a wall is designed.
9	MR. DWORSCHAK: But a wall is under
10	the jurisdiction of the Illinois Pollution
11	Control Board, not the federal government.
12	We're here at the State of Illinois Building
13	MR. AZAR: I think that's part of
14	issue here.
15	HEARING OFFICER WEBB: Well, I think
16	we're talking about what standards someone
17	needs to follow, period, right?
18	MR. AZAR: Well, my position is that I
19	think there is a highway here, we have
20	regulations dealing specifically with
21	highways and he's using the regulations of
22	somebody else.
23	HEARING OFFICER WEBB: Go ahead.
24	

- 1 BY MR. AZAR:
- 2 Q. So the transportation agency dealing
- 3 with roadways should be following the Federal
- 4 Highway Administration regulations?
- 5 A. I would say if they're being presented
- 6 in a federal matter, yes. And in a situation like
- 7 we have here where it's presented to the Pollution
- 8 Control Board, one would follow the Board's rules.
- 9 Q. What if they're different?
- 10 A. Then I would say that, again, the
- 11 venue I see here is a Pollution Control Board venue
- 12 and you would follow the Board's rules before the
- 13 Board.
- Q. So one state agency, in designing,
- 15 building a multi-billion dollar road system follows
- 16 Federal Highway Administration's rules, and that's
- 17 proper, correct?
- 18 A. Yeah.
- 19 MR. DWORSCHAK: I'm going to object.
- 20 He's already asked and answered that.
- 21 BY MR. AZAR:
- 22 Q. We're looking at the federal versus
- 23 state. And then if there's an action in front of
- 24 the Pollution Control Board over those same

1 decisions, they follow a complete new set of

- 2 regulations; is that what you're saying?
- 3 A. I'm saying that, again, the
- 4 measurements would need to comport with the Board's
- 5 requirements for taking them.
- 6 Q. So if the proper measurements are from
- 7 Federal Highway, then Illinois EPA's regulations
- 8 aren't applicable?
- 9 A. Well, the Illinois EPA doesn't have
- 10 regulations.
- 11 Q. Okay. The Pollution Control Board
- 12 regulations that we're talking about here, the
- 13 procedures.
- 14 A. Yes.
- Q. Are those the ones -- those are what
- 16 you're saying are applicable?
- 17 A. Yes.
- 18 Q. So the same -- the agency follows one
- 19 set of rules and then it has to follow another set
- 20 of rules and numbers, one which is five decibels on
- 21 their face different from each other?
- 22 A. Yes.
- Q. So by following the federal
- 24 regulations, IDOT is, per se, in violation of state

- 1 rules, right?
- 2 MR. DWORSCHAK: I'm going to object.
- 3 He's not a representative of the federal
- 4 government. He's here to testify about the
- 5 Illinois Pollution Control Board rules, not
- 6 the federal rules.
- 7 MR. AZAR: He's rendered an opinion
- 8 that says you have to follow both of them,
- 9 which is --
- 10 MR. DWORSCHAK: He's rendered opinions
- 11 that we're before the Illinois Pollution
- 12 Control Board and that those rules are the
- 13 subject and type of jurisdiction of this
- hearing.
- 15 HEARING OFFICER WEBB: I believe that
- more accurately characterizes it.
- 17 BY MR. AZAR:
- 18 Q. But before he said they should build
- 19 according to Federal Highway Administration rules,
- 20 correct?
- 21 A. Well, in the situation here you asked
- 22 me regarding the data, and the data that's presented
- 23 to the Pollution Control Board needs to follow the
- 24 Board's measurement procedures in order to satisfy

- 1 the Board requirements.
- Q. So let's say we're talking here where
- 3 the regulation says follow 67 decibels. And then
- 4 immediately upon completion of following federal
- 5 regulations --
- 6 (Whereupon, an
- 7 interruption was had in
- 8 the deposition
- 9 proceedings.)
- 10 BY MR. AZAR:
- 11 Q. Let me back up. If you're following
- 12 the 67 decibels, you're, per se, in violation of the
- 13 62 decibels regulations, correct?
- 14 A. Not necessarily. Are you saying that
- 15 your design criteria is 67 and no lower?
- 16 Q. At 67. If it's at 67 you don't have
- 17 to mitigate. That's what the testimony was. So
- 18 taking that for -- 67, 66, and you have to put it at
- 19 62, how does the state do that, follow one
- 20 regulation then turn around and immediately upon
- 21 completion of your work you're in violation?
- 22 MR. DWORSCHAK: I'm going to object
- 23 again. I believe this has already been asked
- and answered.

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1 HEARING OFFICER WEBB: I think you're
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- 2 getting a little argumentative. I mean, I
- 3 think he's answered to the point that he's
- 4 looking at this from the Pollution Control
- 5 Board's perspective. If you have a different
- 6 question. I think we're just getting a
- 7 little argumentative here.
- 8 MR. AZAR: Okay.
- 9 BY MR. AZAR:
- 10 Q. Now, you indicated that you base this
- on 62 decibels -- or 61 decibels; is that correct?
- 12 A. Yes, 61. Correct.
- Q. And that is the steady-state for a
- 14 commercial to C to an A residence, correct?
- 15 A. And that's also a little massaging
- 16 there because if you look at the 901.102(a), C to A,
- 17 that regulation is written in terms of octave band.
- 18 And in order to come up with a single dBA number,
- 19 some filtering and some calculations have to be
- 20 performed on the octave band data to produce the dBA
- 21 number.
- 22 So it's a little bit of an
- 23 extraction process. The actual -- and that
- 24 extraction process has been used in the past for

1 determining whether or not there is a nuisance

- 2 problem.
- 3 Q. But that is based on the proposed
- 4 changes in the regulations, correct?
- 5 A. No. The dBA --
- 6 Q. The C Category -- excuse me. The C
- 7 Category is what is proposed to be put in place.
- 8 The current regulations have it as unrestricted;
- 9 isn't that correct?
- 10 A. Unclassified, I believe, is the term.
- 11 Q. Unclassified?
- 12 A. And, again, I'm not quite sure where
- 13 we stand on that, to be operating under the old
- 14 regulation or operating under the new regulation.
- 15 What the old regulation would be is unclassified,
- 16 and the new regulation would be Class C, so --
- 17 Q. Okay. If it's unclassified, there's
- 18 no restrictions on it?
- 19 A. There's no restrictions as far as
- 20 numerical is concerned, but there would still be the
- 21 nuisance.
- 22 Q. I understand. Okay. Now, so if the
- 23 regulations are, when this thing was built and the
- 24 complaint was filed, was unrestricted, there is no

- 1 numerical violation, correct?
- 2 A. That's correct.
- 3 Q. Okay. Now, you indicated that an
- 4 impulse noise is an unusual sound. Would you
- 5 describe it as an atypical sound, a sound that is
- 6 distinct from everything else, a steady-state sound?
- 7 A. It's somewhat atypical, let's say, for
- 8 a tollway or a roadway. In other applications, say
- 9 for a gun club, the gun club would be an impulsive
- 10 sound. So it depends upon, you know, if the noise
- 11 source was controlled by -- I assume here we're just
- 12 talking about a roadway or a tollway and the
- 13 impulsive sound is sporadic and present there, but
- 14 it's not the dominant noise source.
- 15 Q. So if the predominant problem the
- 16 Petrosiuses complain about is inability to sleep
- 17 because of these banging noises, these aren't very
- 18 frequent sounds then from what you're testifying to,
- 19 correct?
- 20 A. I'm saying --
- MR. DWORSCHAK: Objection. He wasn't
- there at night.
- MR. AZAR: And that's what I'm trying
- 24 to get at. Either he knows or he's just

- 1 speculating.
- 2 MR. DWORSCHAK: Well, he already
- 3 testified that he talked to the Petrosiuses
- 4 about the types of noise they hear. He just
- 5 didn't sleep there himself to hear it
- 6 directly.
- 7 MR. AZAR: And my questions deals with
- 8 how we apply his testimony at this point in
- 9 time that these things he did not hear.
- 10 HEARING OFFICER WEBB: What was your
- 11 question again?
- 12 BY MR. AZAR:
- 13 Q. The question is: You didn't hear any
- 14 noises -- any of these impulse noises, jake braking,
- 15 revving, banging while you were there, correct?
- 16 A. That's not correct. I heard all those
- 17 sounds when I was there --
- 18 Q. They weren't very frequent, though?
- 19 A. -- but my answer to that was that they
- 20 were not the predominant noise.
- 21 Q. Okay.
- 22 A. They were secondary to the primary
- 23 noise, which would have been the exhaust noise, tire
- 24 noise, things like that.

But as I testified earlier, there

- were sounds of trucks hitting potholes, there were
- 3 horns honking. There was a presence of impulsive
- 4 noise, but it was secondary to the steady-state
- 5 sound that I described as 901.102(a).
- 6 Q. You don't know what it's like at
- 7 night, correct?
- 8 A. That's correct.
- 9 Q. And the night noises tend to be
- 10 quieter as traffic increased?
- 11 MR. DWORSCHAK: He just testified
- doesn't know.
- MR. AZAR: Well, I'm asking from his
- 14 experience.
- 15 (Simultaneous colloquy.)
- MR. AZAR: If he doesn't know, he
- doesn't know. He can answer.
- 18 HEARING OFFICER WEBB: You can answer.
- 19 BY THE WITNESS:
- 20 A. Again, in answer, looking at the
- 21 Petrosius' tape of nighttime, I did get some sense
- 22 of the night sound. And the levels were slightly
- 23 lower, but only slightly lower.

- 1 BY MR. AZAR:
- Q. And that's using a Board-approved
- 3 RadioShack meter, right?
- 4 A. Yes.
- 5 Q. That's a Board-approved meter?
- 6 A. The Board has accepted the RadioShack
- 7 meter in several cases.
- 8 Q. Okay.
- 9 MR. AZAR: That's fine.
- 10 HEARING OFFICER WEBB: Mr. Dworschak?
- MR. DWORSCHAK: I'll be very brief.
- 12 FURTHER DIRECT EXAMINATION
- By Mr. Dworschak
- Q. Greg, you heard testimony from
- 15 Mr. Barbel just within the past 20 minutes when I
- 16 asked him whether the federal noise guidelines apply
- 17 to the Tollway if they don't accept federal money;
- 18 is that correct?
- 19 A. Yes.
- 20 Q. And do you remember what his answer
- 21 was?
- 22 A. I believe his answer was that since
- 23 they don't accept federal money for it, that it's a
- 24 guideline and not a requirement.

1 Q. And going back to the whole reason why

- 2 we're here today, do you believe that we're here
- 3 today for an Illinois Pollution Control Board matter
- 4 and not a federal matter?
- 5 A. Yes.
- 6 MR. DWORSCHAK: Okay. Thank you.
- 7 HEARING OFFICER WEBB: Okay. Thank
- 8 you very much, Mr. Zak.
- 9 MR. AZAR: I just have two questions
- 10 for Mr. Barbel.
- 11 HEARING OFFICER WEBB: Okay.
- Mr. Barbel, I'll remind you that you're still
- under oath.
- 14 WHEREUPON:
- 15 WILLIAM BARBEL
- 16 called as a rebuttal witness herein, having been
- 17 first duly sworn, was examined and testified as
- 18 follows:
- 19 DIRECT EXAMINATION
- 20 By Mr. Azar
- Q. Mr. Barbel, in regards to Federal
- 22 Highway Administration guidelines, are you familiar
- with those?
- 24 A. Yes.

1 Q. And your testimony is that they don't

- 2 necessarily apply to the Tollway?
- 3 A. Correct.
- 4 Q. Without those, would there be any
- 5 regulation on the Tollway noise that you're aware
- 6 of?
- 7 A. That I'm aware of, no.
- 8 Q. So that's a voluntarily administered
- 9 program that imposes a substantial burden on the
- 10 Tollway to alleviate noise, correct?
- 11 A. Correct. They essentially adopted
- 12 those and wrote a policy to consider those.
- 13 Q. And that is something approved by the
- 14 Tollway board, correct?
- 15 A. Correct.
- 16 Q. Now, in regards to your use of the
- 17 Type II noise equipment, why did you use that as
- 18 opposed to a Type I?
- 19 A. Federal guidelines say Type II or
- 20 better.
- Q. And why did you use the Type II?
- 22 A. It was available and we didn't see any
- 23 reason to use a Type I. We weren't out there for
- 24 precision measurements. We were looking for was

1 there a reduction as a result of the barrier.

- Q. What are Type Is usually used for in
- 3 your experience?
- 4 A. Something of very precision
- 5 requirements, like machinery bearings, things like
- 6 that. And sometimes impulse or vibratory noises and
- 7 so forth.
- 8 MR. AZAR: That's all I have. Thank
- 9 you.
- 10 HEARING OFFICER WEBB: Thank you.
- 11 Mr. Dworschak?
- MR. DWORSCHAK: One last question.
- 13 CROSS EXAMINATION
- By Mr. Dworschak
- 15 Q. Bill, do you believe that the Illinois
- 16 Pollution Control Board rules govern the Illinois
- 17 tollways?
- 18 A. Do I believe the Illinois Pollution
- 19 Control Board --
- Q. As a noise expert, do you believe
- 21 that?
- 22 A. No.
- MR. DWORSCHAK: Okay. Thank you
- 24 nothing further.

1	MR. AZAR: Nothing.
2	HEARING OFFICER WEBB: Thank you
3	Mr. Barbel.
4	THE WITNESS: Thank you.
5	HEARING OFFICER WEBB: Okay. Let's go
6	off the record to discuss some administrative
7	matters.
8	(Whereupon, a discussion
9	was had off the record.)
10	HEARING OFFICER WEBB: We're back on
11	the record to take care of one administrative
12	matter. We discovered that Respondent's
13	Exhibits 16 and 17 had not been admitted, at
14	least as far as anyone can recall. Mr. Azar,
15	would you like to move to admit those
16	exhibits?
17	MR. AZAR: Yes. I would ask those to
18	be admitted into evidence.
19	HEARING OFFICER WEBB: And there's no
20	objection to that, Mr. Dworschak?
21	MR. DWORSCHAK: Those are the
22	Pollution Control Board guidelines and
23	regulations?
24	HEARING OFFICER WEBB: Yes.

1	MR. DWORSCHAK: No objection.
2	HEARING OFFICER WEBB: Okay.
3	Respondent's Exhibits 16 and 17 are admitted
4	into the record.
5	The parties have agreed to a
6	briefing schedule as follows: The transcript
7	of these proceedings will be available from
8	the court reporter by December 19th, 2005,
9	and will be posted on the Board's website.
10	The public comment deadline is
11	January 19th, 2005. Public comments must be
12	filed in accordance with Section 101.628 of
13	the Board's procedural rules.
14	The Complainants' brief is due by
15	February 6th, 2006. Respondent's brief is
16	due by March 27th, 2006. And Complainants'
17	reply brief, if any, is due by April 17th,
18	2006. And the mailbox rule will apply.
19	Mr. Dworschak, would you like to
20	make a closing argument?
21	MR. DWORSCHAK: I reserve my closing
22	argument for my brief, your Honor.
23	HEARING OFFICER WEBB: Okay. Mr.
24	Azar, would you like to make a closing

1	argument?
2	MR. AZAR: I will reserve it for the
3	same way.
4	HEARING OFFICER WEBB: Okay. I will,
5	again, ask if there are any members of the
6	public present to make statements on the
7	record? I assume, ma'am you're with Mr. Zak?
8	UNIDENTIFIED SPEAKER: Yes.
9	HEARING OFFICER WEBB: Okay. So we
10	have no members of the public present. I
11	will proceed to make a statement as to the
12	credibility of the witnesses testifying
13	during this hearing.
14	Based on my legal judgment and
15	experience, I find all of the witnesses
16	testifying to be credible. At this time, I
17	will conclude the proceedings. We stand
18	adjourned and I thank all of you for your
19	participation.
20	(Which were all the proceedings
21	had in the above-entitled cause
22	on this date.)
23	
24	

L.A. REPORTING (312) 419-9292

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     STATE OF ILLINOIS )
                       ) SS.
     COUNTY OF WILL )
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 6
              I, Tamara Manganiello, RPR, do hereby
 7
     certify that I reported in shorthand the proceedings
     held in the foregoing cause, and that the foregoing
 8
     is a true, complete and correct transcript of the
 9
10
     proceedings as appears from my stenographic notes so
11
     taken and transcribed under my personal direction.
12
13
                           TAMARA MANGANIELLO, RPR
14
                           License No. 084-004560
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16
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18
     SUBSCRIBED AND SWORN TO
19
     before me this \_\_\_ day
     of _____, A.D., 2005.
20
21
22
     Notary Public
23
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